# A NONSUBSTANTIVE REVISION OF STATUTES RELATING TO SOLVENCY OF INSURERS, PROPERTY AND CASUALTY INSURANCE, OTHER TYPES OF INSURANCE COVERAGE, AND UTILIZATION REVIEW AND INDEPENDENT REVIEW

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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	the time of incorporation, consist only of lawful money of the United States, or bonds of the United States, or of this state, or of any county or incorporated municipality thereof, or government insured mortgage loans which are otherwise authorized by this Chapter, and shall not include any real estate; provided, however, that fifty per cent (50%) of the minimum capital may be invested in first mortgage real estate loans; and the minimum capital of a company hereafter organized under said Article 3.02 and the minimum free surplus of a company hereafter organized under said Article 11.01 at all times shall be maintained in cash or in the same classes of investments. After the granting of charter the surplus in excess of such One Hundred Thousand Dollars (\$100,000) may be invested as otherwise provided in this Code for Stock Companies.
21	CHAPTER 426. RESERVES FOR WORKERS' COMPENSATION
22	INSURANCE COMPANIES
23	Sec. 426.001. RESERVES REQUIRED
24	Sec. 426.002. COMPUTATION OF RESERVES
25	Sec. 426.003. MAINTENANCE OF RESERVES; NOTICE OF
26	NONCOMPLIANCE
27	CHAPTER 426. RESERVES FOR WORKERS' COMPENSATION
28	INSURANCE COMPANIES
29	Revised Law
30	Sec. 426.001. RESERVES REQUIRED. A workers' compensation
31	insurance company engaged in business in this state shall maintain
32	reserves in an amount estimated in the aggregate to provide for the
33	payment of all losses and claims incurred, whether reported or
34	unreported. The company may not maintain reserves in an amount that
35	is greater than reasonably necessary for that purpose. (V.T.I.C.
36	Art. 5.61, Sec. (a) (part).)
37	Source Law
38 39 40 41 42 43	Art. 5.61. (a) Each workers' compensation insurer transacting business in this state shall maintain reserves in an amount estimated in the aggregate to provide for the payment of all losses and claims incurred, whether reported or unreported, but not in an amount greater than reasonably required for those purposes
45	Revisor's Note
46	V.T.I.C. Article 5.61 refers to a "workers'
47	compensation insurer." Throughout this chapter, the

1 revised law substitutes "insurance company" for

2 "insurer" for consistency with the terminology used in

3 the Labor Code with respect to workers' compensation

4 insurance.

# 5 Revised Law

6 Sec. 426.002. COMPUTATION OF RESERVES. Reserves required

7 by Section 426.001 must be computed in accordance with any rules

8 adopted by the commissioner to adequately protect insureds, secure

the solvency of the workers' compensation insurance company, and

10 prevent unreasonably large reserves. (V.T.I.C. Art. 5.61, Sec. (a)

11 (part).)

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# 12 <u>Source Law</u>

13 (a) . . . The reserves shall be computed in 14 accordance with any rules adopted by the commissioner 15 for the purpose of adequately protecting the insureds, 16 securing the solvency of the insurer, and preventing 17 unreasonably large reserves.

# 18 Revised Law

- 19 Sec. 426.003. MAINTENANCE OF RESERVES; NOTICE OF
- 20 NONCOMPLIANCE. (a) If a workers' compensation insurance
- 21 company's reserves are determined under this chapter to be:
- 22 (1) inadequate, the commissioner shall notify the
- 23 company and require the company to establish and maintain
- 24 reasonable additional reserves; or
- 25 (2) unreasonably large, the commissioner shall notify
- the company and require the company to reduce the amount of reserves
- 27 to a reasonable amount.
- (b) Not later than the 60th day after the date of
- 29 notification of noncompliance under Subsection (a), the company
- 30 shall:
- 31 (1) restore compliance as required by Subsection (a);
- 32 and
- 33 (2) file a statement of restored compliance,
- 34 accompanied by any documentation required by the commissioner.
- 35 (V.T.I.C. Art. 5.61, Secs. (b), (c).)

1	Source Law
2 3 4 5 6 7 8 9 10 11 12 13 14	(b) If the reserves are determined to be inadequate, the commissioner shall notify the insurer and require the insurer to establish and maintain reasonable additional reserves. If the reserves are determined to be unreasonably large, the commissioner shall notify the insurer and require the insurer to reduce its reserves to a reasonable amount. (c) Not later than the 60th day after the date of the notification by the commissioner that its reserves have been determined not to be in compliance with the requirements of this article, the insurer shall restore compliance and file a statement of restored compliance, together with such documentation as the commissioner may require.
16	CHAPTER 427. SUBORDINATED INDEBTEDNESS
17	SUBCHAPTER A. GENERAL PROVISIONS
18	Sec. 427.001. APPLICABILITY OF CHAPTER
19	Sec. 427.002. RULES
20	[Sections 427.003-427.050 reserved for expansion]
21	SUBCHAPTER B. LOAN, ADVANCE, AND OTHER INDEBTEDNESS
22	Sec. 427.051. LOAN OR ADVANCE PERMITTED 409
23	Sec. 427.052. SUBORDINATED LIABILITY PERMITTED409
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25	Sec. 427.054. LIABILITY
26	Sec. 427.055. PAYMENT OF PRINCIPAL OR INTEREST ON
27	CERTAIN LIABILITIES 413
28	CHAPTER 427. SUBORDINATED INDEBTEDNESS
29	SUBCHAPTER A. GENERAL PROVISIONS
30	Revised Law
31	Sec. 427.001. APPLICABILITY OF CHAPTER. This chapter
32	applies to an insurer or health maintenance organization as defined
33	by Section 401.001. (V.T.I.C. Art. 1.39, Sec. (a).)
34	Source Law
35 36 37	Art. 1.39. (a) This article applies to an insurer as that term is defined by Article 1.15A of this code.
38	Revisor's Note
39	Section (a), V.T.I.C. Article 1.39, refers to an
40	insurer "as that term is defined by Article 1.15A" of
41	the Insurance Code. Section 3(5), V.T.I.C. Article
42	1.15A, revised in this code as Section 401.001,

1	defines "insurer" to mean an insurer authorized to do
2	business under the law of this state, including, among
3	certain listed entities, "health maintenance
4	organizations." For accuracy, Section 401.001 omits
5	"health maintenance organization" from the listed
6	entities and substitutes a separate definition of that
7	term, because a "health maintenance organization" is
8	not a traditional insurer. Consequently, the revised
9	law refers to both an insurer and a health maintenance
10	organization as defined by Section 401.001, and
11	similar changes are made throughout this chapter.
12	Revised Law
13	Sec. 427.002. RULES. The commissioner shall adopt rules
14	necessary to implement this chapter. (V.T.I.C. Art. 1.39, Sec.
15	(f).)
16	Source Law
17 18	(f) The commissioner shall adopt rules as necessary to implement this article.
19	[Sections 427.003-427.050 reserved for expansion]
20	SUBCHAPTER B. LOAN, ADVANCE, AND OTHER INDEBTEDNESS
21	Revised Law
22	Sec. 427.051. LOAN OR ADVANCE PERMITTED. An insurer or
23	health maintenance organization may obtain a loan or an advance,
24	repayable with interest, of:
25	(1) cash;
26	(2) cash equivalents; or
27	(3) other assets that have a readily determinable
28	value and are satisfactory to the commissioner. (V.T.I.C.
29	Art. 1.39, Sec. (b) (part).)
30	Source Law
31 32 33 34	(b) An insurer may obtain a loan or an advance of cash, cash equivalents, or other assets that have a readily determinable value and are satisfactory to the commissioner, repayable with interest, and

Revised Law

Sec. 427.052. SUBORDINATED LIABILITY PERMITTED. (a) An

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- health maintenance organization 1 insurer ormay assume 2 subordinated liability for repayment of a loan or advance described by Section 427.051 and payment of interest on the loan or advance if 3 the insurer or health maintenance organization and the creditor 4 5 execute a written agreement stating that the creditor may be paid only out of that portion of the insurer's or health maintenance 6 7 organization's surplus that exceeds the greater of:
  - (1) a minimum surplus amount set in the agreement; or
- 9 (2) a minimum surplus amount of \$500,000.
  - (b) The department or commissioner may not require the agreement to provide a minimum surplus amount that is different from the amount described by this section. (V.T.I.C. Art. 1.39, Sec. (b) (part).)

14 <u>Source Law</u>

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(b) An insurer [may obtain a loan or an advance of cash, cash equivalents, or other assets that have a readily determinable value and are satisfactory to the commissioner, repayable with interest, and] may assume a subordinated liability for repayment of the advance and payment of interest on the advance if the insurer and creditor execute a written agreement stating that the creditor may be paid only out of that portion of the insurer's surplus that exceeds the greater of a minimum surplus stated and fixed in the agreement or a minimum surplus of \$500,000 for that insurer. The department or the commissioner may not require the agreement to provide another minimum surplus amount.

# Revisor's Note

(1)Section (b), V.T.I.C. Article 1.39, provides that an insurer or health maintenance organization may obtain "a loan or an advance" and subsequently authorizes the insurer health or maintenance organization to assume a subordinated liability for repayment of "the advance" and payment interest on "the advance." The ofrevised law substitutes a reference to a "loan or advance" for references to "the advance" because, in context, the authorization to assume a subordinated liability and repayment of interest and other language throughout the article clearly applies to both a loan and an

- advance. Similar changes are made throughout this chapter.
- 3 (2) Section (b), V.T.I.C. Article 1.39, refers
  4 to a minimum surplus amount that is "stated and fixed"
  5 in an agreement. The revised law substitutes "set" for
  6 the quoted language because, in context, "set" is
  7 synonymous with "fixed," and an amount that is "set" in
  8 the agreement is necessarily "stated."

# 9 <u>Revised Law</u>

- Sec. 427.053. APPROVAL OF AGREEMENT REQUIRED. (a) An insurer or health maintenance organization must submit the written agreement under Section 427.052 to the commissioner for approval of the form and content of the agreement.
- 14 (b) The commissioner must approve or disapprove the
  15 agreement not later than the 30th day after the date the insurer or
  16 health maintenance organization submits the agreement. If the
  17 commissioner fails to act as required by this subsection, the
  18 agreement is considered approved.
  - (c) An insurer or health maintenance organization may assume a subordinated liability only after the commissioner has approved the agreement under this chapter or Subchapter C, Chapter 823. (V.T.I.C. Art. 1.39, Sec. (e) (part).)

#### 23 Source Law

(e) An agreement entered into under Subsection (b) of this article must be submitted to the commissioner for approval as to form and content; provided, however, that the commissioner must give his decision of either approval or disapproval within 30 days after the written filing by the insurer, and his failure to so act within such 30 days shall constitute approval of the transaction. An insurer may not assume a subordinated liability until the commissioner has approved the agreement under either Section 4, Article 21.49-1, or this article. . . .

# Revisor's Note

(1) Section (e), V.T.I.C. Article 1.39, refers to the approval of the commissioner of insurance of a "transaction." The revised law substitutes "agreement" for "transaction" for consistency of

terminology throughout this chapter.

(2) Section (e), V.T.I.C. Article 1.39, refers to approval of an agreement under Section 4, V.T.I.C. Article 21.49-1. Section 4, V.T.I.C. Article 21.49-1, was revised as Sections 823.008 and 823.053(e) of this code and Subchapter C, Chapter 823, of this code. The revised law substitutes a reference to Subchapter C, Chapter 823, of this code because it is clear from the context that is the relevant part of Section 4, V.T.I.C. Article 21.49-1, to which this section refers.

# Revised Law

Sec. 427.054. LIABILITY. (a) A loan or advance made under this chapter, including any interest accruing on the loan or advance, is a legal liability of the insurer or health maintenance organization, and a liability with respect to the insurer's or health maintenance organization's financial statement, only to the extent provided by the terms of the loan or advance agreement.

(b) Notwithstanding Subsection (a), if the loan or advance agreement provides for a sinking fund out of which the loan or advance is to be repaid, the loan or advance is a legal liability of the insurer or health maintenance organization, and a liability with respect to the insurer's or health maintenance organization's financial statement, only to the extent of the amounts accumulated and held in the sinking fund. By agreement of the parties, any portion of the amounts accumulated in the sinking fund may be returned to the surplus of the insurer or health maintenance organization at any time and any amount returned may not be a legal liability of the insurer or health maintenance organization or a liability with respect to the insurer's or health maintenance organization's financial statement. (V.T.I.C. Art. 1.39, Secs. (c), (d).)

#### 33 Source Law

34 (c) A loan or advance made under this article,

and any interest accruing on the loan or advance, is a legal liability and financial statement liability of the insurer only to the extent provided by the terms and conditions of the loan or advance agreement, and the loan or advance may not otherwise be a legal liability or financial statement liability of the insurer.

(d) If the loan or advance agreement provides for a sinking fund out of which the loan or advance is to be repaid, then the loan or advance shall be a legal liability and financial statement liability of the insurer only to the extent of those funds accumulated and held in the sinking fund, and the loan or advance may not otherwise be a legal liability or financial statement liability of the insurer. By mutual agreement of the parties to the agreement, any portion of the accumulated funds in the sinking fund may be returned to the surplus of the insurer at any time and from time to time and thereafter may not be considered as a legal liability or financial statement liability of the insurer.

#### Revisor's Note

- (1) Section (c), V.T.I.C. Article 1.39, refers to "terms and conditions" of a loan or advance agreement. The revised law omits "conditions" because "conditions" is included within the meaning of "terms."
- (2) Sections (c) and (d), V.T.I.C. Article 1.39, provide that certain loans or advances are a legal liability or financial statement liability of an insurer or health maintenance organization only to the extent specified by the section, "and the loan or advance may not otherwise be a legal liability or financial statement liability of the insurer." The revised law omits the quoted language as unnecessarily repetitive.
- (3) Section (d), V.T.I.C. Article 1.39, states that certain funds may be returned to the surplus of an insurer or health maintenance organization "at any time and from time to time." The revised law omits the reference to "from time to time" because "from time to time" is included within the meaning of "at any time."

# Revised Law

Sec. 427.055. PAYMENT OF PRINCIPAL OR INTEREST ON CERTAIN

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- 1 LIABILITIES. (a) An insurer or health maintenance organization
- 2 may not pay principal or interest on a subordinated liability
- 3 assumed under Section 427.052 or Subchapter C, Chapter 823, on or
- 4 after September 1, 1995, unless:
- 5 (1) the payment complies with a schedule of payments
- 6 contained in the agreement approved by the commissioner in
- 7 accordance with Section 427.052 or Subchapter C, Chapter 823; or
- 8 (2) if the payment does not comply with the schedule of
- 9 payments contained in the agreement or the agreement does not
- 10 contain a payment schedule, the insurer or health maintenance
- 11 organization provides written notice to the commissioner not later
- 12 than the 15th day before the scheduled payment date.
- (b) A loan, debenture, revenue bond, or advance agreement
- 14 issued to an insurer or health maintenance organization before
- 15 September 1, 1995, and any subsequent payment of principal or
- 16 interest on the indebtedness are governed by the law in effect on
- 17 the date of issuance. (V.T.I.C. Art. 1.39, Sec. (e) (part).)

#### Source Law

(e) . . . An insurer may not repay principal or pay interest on a subordinated liability assumed under either Section 4, Article 21.49-1, or this article on or after September 1, 1995, unless either (i) such payment or repayment complies with a specific schedule of payments contained within the terms of the previously approved agreement, or (ii) written notice is provided to the commissioner at least 15 days before the date scheduled for any payment or repayment if either a schedule of payments is not contained within the terms of the previously approved agreement, or such payment or repayment does not comply with the specific schedule of payments contained within the terms of the previously approved agreement. A loan, debenture, revenue bond, or advance agreement issued before September 1, 1995, and any subsequent payment of interest or repayment of principal are governed by the law in effect on the date of issuance.

# Revisor's Note

Section (e), V.T.I.C. Article 1.39, refers to a subordinated liability assumed under Section 4, V.T.I.C. Article 21.49-1. The revised law substitutes a reference to Subchapter C, Chapter 823, of this code for the reason stated in Revisor's Note (2) to Section

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1		427.053.	
2		[(	Chapters 428-440 reserved for expansion]
3			SUBTITLE C. DELINQUENT INSURERS
4		CHA	PTER 441. SUPERVISION AND CONSERVATORSHIP
5			SUBCHAPTER A. GENERAL PROVISIONS
6	Sec.	441.001.	FINDINGS AND PURPOSE
7	Sec.	441.002.	DEFINITION
8	Sec.	441.003.	APPLICABILITY OF AND COMPLIANCE WITH
9			CHAPTER
10	Sec.	441.004.	ACTIONS OF COMMISSIONER
11	Sec.	441.005.	RULES; AUTHORITY FOR ADMINISTRATIVE
12			ACTION
13	Sec.	441.006.	RULES AND PROCEDURES FOR MERGER OF
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26			SUBCHAPTER C. SUPERVISION
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28	Sec.	441.102.	TIME FOR COMPLIANCE WITH REQUIREMENTS OF
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9	CHAPTER 441. SUPERVISION AND CONSERVATORSHIP
10	SUBCHAPTER A. GENERAL PROVISIONS
11	Revised Law
12	Sec. 441.001. FINDINGS AND PURPOSE. (a) An insurer
13	delinquency, or the state's inability to properly proceed in a
14	threatened delinquency, directly or indirectly affects other
15	insurers by creating a lack of public confidence in insurance and
16	insurers. Insurer delinquencies destroy public confidence in the
17	state's ability to regulate insurers. The harmful results of
18	insurer delinquencies, including those described by this
19	subsection, are properly minimized by laws designed to protect and
20	assist insureds, creditors, and owners.
21	(b) Placing an insurer in receivership often destroys or
22	diminishes, or is likely to destroy or diminish, the value of the
23	insurer's assets, including:
24	(1) the insurer's insurance account or in-force
25	business;
26	(2) the insurer as a going concern; and
27	(3) the insurer's agency force.
28	(c) The value of the assets described by Subsection (b)
29	should be preserved if the circumstances of the insurer's financial
30	condition warrant an attempt to rehabilitate or conserve the
31	insurer and the rehabilitation or conservation is otherwise
32	feasible.
33	(d) It is a proper concern of this state and proper policy to
34	attempt to correct or remedy insurer misconduct, ineptness, or

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- 1 misfortune.
- 2 (e) The purpose of this chapter is to:
- 3 (1) provide for the rehabilitation and conservation of
- 4 insurers by authorizing and requiring supervision and
- 5 conservatorship by the commissioner;
- 6 (2) authorize action to determine whether an attempt
- 7 should be made to rehabilitate and conserve an insurer;
- 8 (3) avoid, if possible and feasible, the necessity of
- 9 placing an insurer under temporary or permanent receivership;
- 10 (4) provide for the protection of an insurer's assets
- 11 pending determination of whether the insurer may be successfully
- 12 rehabilitated; and
- 13 (5) alleviate concerns regarding insurance and
- 14 insurers.
- 15 (f) Rehabilitation of an insurer might not be accomplished
- in every case, but this chapter facilitates and directs an attempt
- 17 to rehabilitate an insurer without immediate resort to the harsher
- 18 remedy of receivership. If receivership becomes necessary, the
- 19 preliminary supervision and conservatorship may prevent a
- 20 dissipation of assets, which will benefit policyholders,
- 21 creditors, and owners.
- 22 (g) For the reasons stated by this section, the substance
- 23 and procedures of this chapter are the public policy of this state
- 24 and are necessary to the public welfare. That policy and welfare
- 25 require the availability of this chapter and the application of
- 26 this chapter if circumstances warrant.
- (h) This chapter provides, in conjunction with other law, a
- 28 generally ordered sequence, and provides for review at each step,
- 29 of supervision, concurrent conservatorship and rehabilitation,
- 30 including reinsurance, and cessation of the conservatorship by
- 31 rehabilitation or by receivership and liquidation if at any time
- 32 that cessation is indicated or determined to be appropriate.
- 33 (V.T.I.C. Art. 21.28-A, Sec. 1 (part).)

Sec. 1. . . . The Legislature finds determines that the placing of an insurer receivership often destroys or diminishes, or and likely to destroy or diminish, one or more of the following values or assets: (a) the value of the insurance account or in-force business of the insurer,
(b) the value of the insurer as a going concern, (c)
the value of its agency force, and (d) the value of other of its assets. The Legislature declares that such values and assets should be preserved if the circumstances of the insurer's financial condition warrant an attempt to conserve or rehabilitate such insurer and such rehabilitation or conservation is otherwise feasible, but . . . It is the purpose of the Legislature to provide for rehabilitation and conservation of insurers by authorizing and requiring the additional facility of supervision and conservatorship by the commissioner, to authorize action to resolve whether an attempt be made to rehabilitate and conserve an insurer, and to avoid, if possible and feasible, the necessity of temporary or permanent receivership. It is the further purpose of this Act to provide for protection of the assets of an insurer pending determination of whether or not an insurer can be successfully rehabilitated. It is not the sense of the Legislature that rehabilitation will be accomplished in every case, but it is the purpose of this Article to provide a facility and direction for attempting the rehabilitation without immediate resort to the harsher remedy of receivership. . . . In the event that receivership ultimately becomes necessary, it is nevertheless the belief and finding of the Legislature that the preliminary supervision and conservatorship is preventive of a dissipation of assets and will thus benefit policyholders, creditors and owners; and the commissioner is directed, in its discretion, to the use of this authorization. The Legislature further finds that an insurer delinquency, or the state's incapacity to properly proceed in a threatened delinquency, directly or indirectly affects other insurers by creating a lack of public confidence in insurance and in insurance companies. As respects the state, insurer delinquencies are destructive of public confidence in the capacity of the state to regulate insurers. These and other harmful results of insurer delinquency are properly minimized by a further enactment designed to protect and in aid of insureds, creditors and owners. The Legislature intends and expects that the inappropriate as well as the appropriate concerns in respect of insurance and insurers will be reduced by the existence and operation of this law. The Legislature declares that it is a proper concern of this state and proper policy to attempt to correct or remedy insurer misconduct, ineptness or misfortune. . . . In consequence of the foregoing, the substance and procedure of this Article is here declared to be the public policy of this state and necessary to the public welfare. Such policy and welfare requires the availability of this law and the application of this law whenever circumstances warrant; and . . . And in conjunction with existing law, the rationale is effected in the provision herein for a generally ordered sequence, and review at each such step, of supervision, concurrent conservation and rehabilitation (including reinsurance), and, as may at

any time or ultimately be indicated or determined, cessation of the conservation by accomplishment of rehabilitation or by receivership and liquidation.

# Revisor's Note

(1) Section 1, V.T.I.C. Article 21.28-A, describes the need for enacting Article 21.28-A and refers to the "sense of the Legislature" that laws in existence before the enactment of Article 21.28-A were inadequate or inappropriate to remedy the financial condition of, and that a void exists in the law with respect to the rehabilitation of, certain insurers. The revised law omits these provisions as executed. The omitted law reads:

#### Art. 21.28-A

Sec. 1. Ιt is the sense of Legislature that existing provisions and conditions of law and the ordered procedures of law are sometimes not adequate, under all nor appropriate circumstances, in respect of a need the financial condition ent of certain insurers. and the remedy management of certain Neither for are the laws adequate rehabilitation of insurers who voluntarily request rehabilitation. A void exists in the laws with respect to those insurers most susceptible rehabilitation to regaining of solvency.

- (2)Section 1, V.T.I.C. Article 21.28-A, contains findings made by the legislature in enacting that article. The findings are introduced with various phrases, including "[t]he Legislature finds," "[t]he Legislature declares," "[i]t is the purpose of the Legislature," and "it is . . . the belief and finding of the Legislature." The revised law omits each of the references to findings being made "by the legislature" as unnecessary. Because only legislature may enact statutes, it is implicit in the revision of the substance of each of the findings that the finding was made by the legislature.
- (3) Section 1, V.T.I.C. Article 21.28-A, describes the necessity and benefits of supervision

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and conservatorship of an insurer before the insurer is placed in receivership and provides that "the commissioner is directed, in its discretion, to the use of this authorization." The revised law omits the quoted phrase as duplicative of other provisions revised in this chapter that explicitly provide the duties and authority of the commissioner of insurance regarding insurer delinquencies.

- (4) Section 1, V.T.I.C. Article 21.28-A, refers to "the inappropriate as well as the appropriate" concerns with respect to insurance and insurers. The revised law omits as unnecessary the reference to the descriptions of these concerns as "inappropriate" and "appropriate."
- (5) Section 1, V.T.I.C. Article 21.28-A, refers to "concurrent conservation and rehabilitation." The revised law substitutes "conservatorship" for "conservation" for consistency with the terminology used in this chapter.
- (6) Section 1, V.T.I.C. Article 21.28-A, refers to "at any time or ultimately." The revised law omits the reference to "ultimately" because, in context, "ultimately" is included within the meaning of "at any time."

#### Revised Law

Sec. 441.002. DEFINITION. In this chapter, unless the purposes of this chapter clearly require or the context clearly indicates another meaning, "insurer" means a person, organization, or company, regardless of whether the person or entity is authorized or admitted, that engages in the business of insurance or that acts as a principal or agent of a person, organization, or company engaged in the business of insurance. The term includes a stock insurance company, reciprocal or interinsurance exchange, Lloyd's plan, fraternal benefit society, stipulated premium

- 1 company, title insurance company, and mutual insurance company of
- 2 any kind, including a statewide mutual assessment company, local
- 3 mutual aid association, burial association, county mutual
- 4 insurance company, and farm mutual insurance company. (V.T.I.C.
- 5 Art. 21.28-A, Secs. 2 (part), (a).)

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#### 6 <u>Source Law</u>

- Sec. 2. As used in this Article, the following words, terms and phrases . . . include the meanings, significance or application described in this Section, except as another meaning is clearly requisite from the purposes or is otherwise clearly indicated by the context.
- "Insurance (a) Company" "insurer") is interchangeably with any organization, association or company, (authorized or unauthorized, admitted or non-admitted) acting as an insurer, or as principal or agent of an insurer, including stock companies, reciprocals or interinsurance exchanges, Lloyds associations, premium benefit fraternal societies, stipulated companies, title insurance companies, and mutual companies of all kinds, including state-wide mutual assessment corporations, local mutual aids, burial associations, and county mutual insurance companies and farm mutual insurance companies.

#### Revisor's Note

- (1) Section 2, V.T.I.C. Article 21.28-A, describes the manner in which the terms defined in that section may appear in other parts of that article. The revised law omits the description as unnecessary. The omitted law reads:
  - Sec. 2. [As used in this Article, the following words, terms and phrases] (in single quotes in this Section of the Article but not in quotes in other Sections) [include the meanings, significance or application described in this Section]
- (2) Section 2(a), V.T.I.C. Article 21.28-A, defines "insurance company" and provides that the term is "used interchangeably with 'insurer.'" The revised law uses the defined term "insurer" and substitutes that term for "insurance company" in this section and throughout this chapter because the terms have the same meaning and the former term is more commonly used in this code.

(3) Section 2(a), V.T.I.C. Article 21.28-A, refers to a "person, organization, association or company." The revised law omits as unnecessary the reference to "association" because, in context, that term is included within the meaning of "organization."

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Section 2(a), V.T.I.C. Article 21.28-A, (4)refers to "Lloyds associations," "state-wide mutual assessment corporations," and "local mutual aids," meaning entities operating under Chapters 941, 881, and 886, respectively. The terms most frequently used to refer to those entities are "Lloyd's plan," "statewide mutual assessment company," and "local mutual aid association." For consistent use terminology in this code, the revised law substitutes "Lloyd's plan," "statewide mutual assessment company," and "local mutual aid association" for "Lloyds associations," "state-wide mutual assessment corporations," and "local mutual aids," respectively.

# Revised Law

Sec. 441.003. APPLICABILITY OF AND COMPLIANCE WITH CHAPTER. Compliance with this chapter is a condition of engaging in the business of insurance in this state. This chapter applies to, and is a consequence of, any other transaction with respect to an insurer or insurance. (V.T.I.C. Art. 21.28-A, Sec. 1 (part).)

#### Source Law

Sec. 1. . . . [Such policy and welfare requires the availability of this law and the application of this law whenever circumstances warrant; and] it is therefore a condition of doing an insurance business in this state; and it is made applicable and is a consequence of any other transactions in respect of an insurer or insurance. . . .

#### Revised Law

Sec. 441.004. ACTIONS OF COMMISSIONER. (a) In the event of an insurer's delinquency or suspected delinquency, the commissioner, in the commissioner's administrative discretion, may act under this chapter, another applicable law, or a combination of

- 1 this chapter and another applicable law.
- 2 (b) If the commissioner determines to act under this chapter
- 3 or is directed by a court to act under this chapter, the
- 4 commissioner shall comply with the requirements of this chapter.
- 5 (V.T.I.C. Art. 21.28-A, Secs. 10, 12(a) (part).)

6 Source Law

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If the Commissioner determines to (a) act under authority of this Article, or is directed by the State Board of Insurance or a court of competent jurisdiction to act under this Article, the sequence of his acts and proceedings shall be as set forth herein. However, it is a purpose and substance of this Article to authorize administrative discretion--to allow the State Board of Insurance Commissioner administrative discretion in the event of insurance company delinquencies—and in furtherance of that purpose, the Commissioner is hereby authorized in respect of insurance company delinquencies or suspected delinquencies to proceed and administer either under this Article or under any other applicable law, or under this law in conjunction with other law, either as such law is now existing or as is hereafter enacted, and it is so provided.

Sec. 12. (a) . . . Also authorized for use, in conjunction with this Article, in delinquency proceedings or threatened insolvencies of insurers, are any other statutes or laws possible of application with this Act or in the procedures of this Act, or in augmentation of this Act whether or not directed as applicable by such other statute; but . . .

# <u>Revisor's N</u>ote

- (1) Section 10, V.T.I.C. Article 21.28-A, refers to the State Board of Insurance. Chapter 685, Acts of the 73rd Legislature, Regular Session, 1993, abolished the board and transferred its functions to the commissioner of insurance and the Texas Department of Insurance. Throughout this chapter, references to the State Board of Insurance or "the board" have been changed appropriately.
- (2) Section 10, V.T.I.C. Article 21.28-A, refers to a court "of competent jurisdiction." The revised law omits the quoted language as unnecessary in this section and in similar provisions throughout this chapter because the general laws of civil jurisdiction determine which courts have jurisdiction

- over a matter. For example, see Sections 24.007-24.011, Government Code, for the general jurisdiction of district courts.
  - (3) Section 10, V.T.I.C. Article 21.28-A, provides that the commissioner of insurance may take action under that article or other applicable law "either as such law is now existing or as is hereafter enacted." The revised law omits the quoted language as unnecessary because any applicable law in effect at the time of an action of the commissioner applies by its own terms, and the commissioner may take the action as authorized by that law.
  - (4) Section 12(a), V.T.I.C. Article 21.28-A, provides that Section 14, V.T.I.C. Article 17.25, and V.T.I.C. Articles 14.33 and 22.22 may be used in conjunction with the law revised in this chapter. The revised law omits the provision because the specified laws were repealed by Chapter 1419, Acts of the 77th Legislature, Regular Session, 2001, as being completely subsumed and replaced by the enactment in 1967 of Article 21.28-A, revised in relevant part as this chapter. The omitted law reads:

Sec. 12. (a) Other statutes authorized for use and application in conjunction with this Article are Section 14 of Article 17.25, and Articles 14.33 and 22.22 of the Insurance Code. . .

#### Revised Law

Sec. 441.005. RULES; AUTHORITY FOR ADMINISTRATIVE ACTION.

30 (a) The commissioner may:

- 31 (1) adopt reasonable rules as necessary to implement
- 32 and supplement this chapter and the purposes of this chapter; and
- 33 (2) take any administrative action required by the 34 findings of Section 441.001.
- 35 (b) The authority granted by this section may be inferred 36 from the context of this chapter. (V.T.I.C. Art. 21.28-A, Secs. 1 80C30 KLA-D 425

(part), 11.)

2 Source Law

Sec. 1. . . . It is the purpose of the Legislature to express, or to imply from context when not expressed, an authorization, provision and enabling of the promulgation of rules and regulations by the board as directed in these legislative findings and in the augmentation of this law; and to provide also for any other requisite administrative action. . .

Sec. 11. The State Board of Insurance shall be empowered to adopt and promulgate such reasonable rules and regulations as may be necessary for the augmentation and accomplishment of this Act, including its purposes.

#### Revisor's Note

Sections 1 and 11, V.T.I.C. Article 21.28-A, refer to the adoption of "rules and regulations." The revised law omits the references to "regulations" because under Section 311.005(5), Government Code (Code Construction Act), a rule is defined to include a regulation. That definition applies to the revised law.

## Revised Law

Sec. 441.006. RULES AND PROCEDURES FOR MERGER OF INSURERS.

- (a) The commissioner shall adopt rules that encourage the merger of insurers in weak financial condition with insurers in strong financial condition in cases in which rehabilitation or conservation of an insurer would be inefficient or impracticable.
- (b) The rules and procedures for conservatorship may not be used unless the rules and procedures adopted to promote the merger of insurers in weak financial condition are followed. (V.T.I.C.
- 33 Art. 21.28-A, Sec. 1 (part).)

# 34 <u>Source Law</u>

Sec. 1. . . . in cases in which rehabilitation or conservation would be inefficient or impracticable, the board is directed to promulgate rules that encourage the merger of insurers in weak financial condition with insurers in strong financial condition. . . The rules and procedures authorized for conservatorship may not be employed without following the rules and procedures promulgated to promote the merger of insurers in weak financial condition. . .

1	Revised Law
2	Sec. 441.007. CONFLICT WITH OTHER LAWS. If this chapter
3	conflicts with any other law, this chapter prevails. (V.T.I.C.
4	Art. 21.28-A, Sec. 12(a) (part).)
5	Source Law
6 7 8	<ul><li>(a) in the event of conflict between this Article and any other Article, the provisions of this Article shall govern.</li></ul>
9	Revised Law
10	Sec. 441.008. INAPPLICABILITY OF CERTAIN ADMINISTRATIVE
11	PROCEDURE PROVISIONS. Section 2001.062, Government Code, does not
12	apply to a hearing conducted under this chapter. (V.T.I.C. Art.
13	21.28-A, Sec. 3 (part).)
14	Source Law
15 16 17 18	Sec. 3 Section 15, Administrative Procedure and Texas Register Act (Article 6252-13a, Vernon's Texas Civil Statutes), does not apply to hearings held by the Commissioner or his representative under this Article.
20	Revisor's Note
21	(1) Section 3, V.T.I.C. Article 21.28-A, refers
22	to Section 15, Administrative Procedure and Texas
23	Register Act (Article 6252-13a, Vernon's Texas Civil
24	Statutes). That section was codified in 1993 as
25	Section 2001.062, Government Code, and the revised law
26	is drafted accordingly.
27	(2) Section 3, V.T.I.C. Article 21.28-A, refers
28	to a hearing "held by the Commissioner or his
29	representative under this Article." Chapter 40 of
30	this code provides that certain administrative
31	hearings required to be held under this code or another

[Sections 441.009-441.050 reserved for expansion]

insurance law of this state be conducted by the State

Office of Administrative Hearings. Therefore, the

revised law omits the reference to the hearing being

conducted by the commissioner or the commissioner's

representative.

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1	SUBCHAPTER B. DETERMINATION AND NOTICE
2	Revised Law
3	Sec. 441.051. CIRCUMSTANCES CONSTITUTING INSOLVENCY OR
4	DELINQUENCY. For the purposes of this chapter, the circumstances
5	in which an insurer is considered insolvent, delinquent, or
6	threatened with delinquency include circumstances in which the
7	insurer:
8	(1) has required surplus, capital, or capital stock
9	that is impaired to an extent prohibited by law;
10	(2) continues to write new business when the insurer
11	does not have the surplus, capital, or capital stock that is
12	required by law to write new business;
13	(3) conducts the insurer's business fraudulently; or
14	(4) attempts to dissolve or liquidate without first
15	having made provisions satisfactory to the commissioner for
16	liabilities arising from insurance policies issued by the insurer.
17	(V.T.I.C. Art. 21.28-A, Secs. 2 (part), (b).)
18	Source Law
19 20 21 22 23 24	Sec. 2. As used in this Article, the following words, terms and phrases include the meanings, significance or application described in this Section, except as another meaning is clearly requisite from the purposes or is otherwise clearly indicated by the context.
25 26 27 28 29 30 31 32 33 34 35 36 37 38 40 41 42 43 44 45	(b) In respect of an insurance company or insurer, "insolvent" or "insolvency" and the phrases in further identity of insurer delinquency and threatened insurer delinquency, mean and include, and the conditions to which this Article is applicable include, but are not limited to, any one or more of the following circumstances or conditions.  (1) if an insurance company's required surplus, capital, or capital stock is impaired to an extent prohibited by law, or  (2) if an insurance company continues to write new business when it is not possessed of the surplus, capital or capital stock which is required of it by law to permit it to do so, or  (3) if the business of any such insurance company is being conducted fraudulently, or  (4) if any such insurance company attempts to dissolve or liquidate without first having made provisions, satisfactory to the Commissioner of Insurance, for liabilities arising from policies of insurance issued by such company.

# Revisor's Note

- 2, V.T.I.C. Article 21.28-A, (1)Section provides that the terms and phrases in that section have certain meanings for purposes of Article 21.28-A, "except as another meaning is clearly requisite from the purposes or is otherwise clearly indicated by the context." The revised law omits the quoted phrase as unnecessary with respect to the terms "insolvent" and "insolvency" and phrases describing condition that are defined in Section 2(b), Article 21.28-A. That section defines those terms and phrases by referring to conditions "including" certain specified conditions. The term "including" is a term of enlargement and not of limitation as explained in Revisor's Note (3) to this section. Because the list of conditions contained in Section 2(b) is a nonexclusive list, the definition provided by that section by its terms allows for the application of a different meaning with respect to the terms and phrases that section defines.
- (2) Section 2(b), V.T.I.C. Article 21.28-A, states that certain conditions "mean and include" certain circumstances. The revised law omits "mean" as inaccurate because that section clearly provides a nonexclusive description of the circumstances in which an insurer is considered to be in a particular condition.
- (3) Section 2(b), V.T.I.C. Article 21.28-A, states that certain conditions "include, but are not limited to" certain circumstances. The revised law omits "but are not limited to" as unnecessary because Section 311.005(13), Government Code (Code Construction Act), and Section 312.011(19), Government Code, provide that "includes" and

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- "including" are terms of enlargement and not of limitation and do not create a presumption that components not expressed are excluded. Those sections apply to the revised law.
- 5 (4) Section 2(b), V.T.I.C. Article 21.28-A,
  6 refers to the "Commissioner of Insurance." Section
  7 31.001 of this code defines "commissioner" for
  8 purposes of this code and the other insurance laws of
  9 this state to mean the commissioner of insurance.
  10 Throughout this chapter, the revised law is drafted
  11 accordingly.

# 12 Revised Law

- Sec. 441.052. CIRCUMSTANCES CONSTITUTING INSURER EXCEEDING
  POWERS. For the purposes of this chapter, the circumstances in
  which an insurer is considered to have exceeded the insurer's
  powers include circumstances in which the insurer:
- (1) refuses to permit the commissioner, the commissioner's deputy, or an examiner appointed by the department to examine the insurer's books, papers, accounts, records, or affairs;
- 21 (2) is organized in this state and removes from the 22 state books, papers, accounts, or records that are necessary to 23 examine the insurer;
- 24 (3) fails to promptly answer inquiries authorized by 25 Section 38.001:
- (4) fails to comply with an order of the commissioner to remedy, within the time prescribed by law, a prohibited deficiency in the insurer's capital, capital stock, or surplus;
- 31 (A) totally reinsures the insurer's entire 32 outstanding business; or
- 33 (B) merges or consolidates substantially all of 34 the insurer's property or business with another insurer;

continues to write business after the insurer's 1 (6) 2 certificate of authority has been revoked or suspended; or 3 (7)is in a condition that makes the insurer's continuation in business hazardous to the public or 4 to the 5 insurer's policyholders or certificate holders. (V.T.I.C. Art. 21.28-A, Secs. 2 (part), (c).) 6 7 Source Law 8 Sec. 2. As used in this Article, the following words, terms and phrases . . . include the meanings, 9 significance or application described in this Section, 10 except as another meaning is clearly requisite from 11 the purposes or is otherwise clearly indicated by the 12 13 context. 14 "Exceeded its Powers" includes and 15 means but is not limited to the following 16 circumstances: 17 (1)if an insurance company 18 refused to permit examination of its books, papers, accounts, records, or affairs by the Commissioner of Insurance, his deputy, or duly commissioned examiners; 19 20 21 or if any insurance company, organized in the State of 22 Texas, has removed from the state such books, papers, 23 accounts or records necessary for an examination of 24 25 insurance company 26 failed to promptly answer inquiries authorized by Article  $1.2\overline{4}$  of this Code, or 27 28 (3) if an insurance has company 29 neglected or refused to observe an order of the Commissioner to make good, within the time prescribed 30 31 by law, any prohibited deficiency in its capital, 32 capital stock, or surplus, or 33 (4) if an insurance company without first having obtained written approval o Commissioner has by contract or otherwise: 34 35 totally reinsured its entire outstanding business, or 36 (ii) merged or consolidated substantially its entire 37 38 property or business with another insurer; or 39 (5) if any insurance company continuing to write business after its license has 40 41 been revoked or suspended; or 42 (6) if an insurance company is in a condition that renders the continuance of its business hazardous to the public or to holders of its policies or certificates of insurance. 43 44 45 46 Revisor's Note

(1) Section 2, V.T.I.C. Article 21.28-A, provides that the terms and phrases in that section have certain meanings for purposes of Article 21.28-A, "except as another meaning is clearly requisite for the purposes or is otherwise clearly indicated by the context." The revised law omits the quoted phrase as

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- unnecessary with respect to the phrase "exceeded its powers" that is defined in Section 2(c), Article 21.28-A, which defines the phrase by referring to circumstances that include certain specified circumstances, for the reason stated in Revisor's Note (1) to Section 441.051.
- (2) Section 2(c), V.T.I.C. Article 21.28-A, provides that a certain action by an insurer "includes and means but is not limited to" the circumstances specified by that section. The revised law omits "means" as inaccurate because that section clearly provides a nonexclusive description of the circumstances under which an insurer is considered to have exceeded the insurer's powers. The revised law omits "but is not limited to" for the reason stated in Revisor's Note (3) to Section 441.051.
- (3) Section 2(c)(1), V.T.I.C. Article 21.28-A, refers to "duly commissioned examiners." The substance of Section 2(c)(1), Article 21.28-A, was originally enacted by Chapter 281, Acts of the 60th Legislature, Regular Session, 1967, and included the reference to "commissioned" examiners. V.T.I.C. Article 1.04A, enacted by Chapter 1082, Acts of the 71st Legislature, Regular Session, 1989, and revised in this code in relevant part as Section 401.101, provides that the department may use a salaried department examiner or the services of any qualified person or firm to examine an insurer. Therefore, the revised law omits the reference to the requirement that an examiner be "commissioned" as impliedly repealed by Article 1.04A, and substitutes a reference to an examiner "appointed" by the department. revised law also omits the reference to "duly" in this section and throughout this chapter as unnecessary

- because the word does not add to the clear meaning of the law. In this context, an examiner purporting to be commissioned is not commissioned if that commission was not properly granted.
  - (4) Section 2(c)(4), V.T.I.C. Article 21.28-A, refers to certain actions by an insurer "by contract or otherwise." The revised law omits the quoted phrase as unnecessary because it does not provide a limitation on how the action may be taken.
  - (5) Section 2(c)(5), V.T.I.C. Article 21.28-A, refers to an insurer's "license." The revised law substitutes "certificate of authority" for "license" because "certificate of authority" is the term used throughout this code in relation to an entity's authority to engage in business.

# 16 Revised Law

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- Sec. 441.053. NOTICE TO INSURER. (a) If at any time the commissioner determines that an insurer is insolvent, has exceeded the insurer's powers, or has otherwise failed to comply with the law, the commissioner shall:
  - (1) notify the insurer of that determination;
- (2) provide to the insurer a written list of the commissioner's requirements to abate the conditions on which that determination was based; and
- 25 (3) if the commissioner determines that the insurer 26 requires supervision, notify the insurer that the insurer is under 27 the commissioner's supervision and that the commissioner is 28 invoking this chapter.
- 29 (b) The commissioner may provide the notice and information 30 to an insurer that agrees to supervision.
- 31 (c) The insurer shall comply with the commissioner's 32 requirements. (V.T.I.C. Art. 21.28-A, Secs. 2 (part), (d) (part), 33 3 (part).)

# Source Law

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Sec. 2. As used in this Article, the following words, terms and phrases . . . include the meanings, significance or application described in this Section, except as another meaning is clearly requisite from the purposes or is otherwise clearly indicated by the context.

"Consent," (d) as used in includes and means agreement to either supervision or . . . by the insurance company.

Sec. 3. If upon examination or at any other time it appears to or is the opinion of the Commissioner of Insurance that any insurance company is insolvent, or its condition is such as to render the continuance of its business hazardous to the public or to holders of its policies or certificates of insurance, or if such appears to have exceeded its powers company defined herein) or has failed to comply with the law, or if such insurance company gives its consent (as defined herein), then the Commissioner of Insurance shall upon his determination (a) notify the insurance company of his determination, and (b) furnish to the insurance company a written list of the Commissioner's requirements to abate his determination, and (c) if the Commissioner makes a further determination to supervise he shall notify the insurance company that it is under the supervision of the Commissioner of Insurance and that the Commissioner is applying and effecting the provisions of this Article. Such insurance company shall comply with the lawful requirements of the Commissioner of Insurance.

# Revisor's Note

(1)Section 2, V.T.I.C. Article 21.28-A, provides that the terms and phrases in that section have certain meanings for purposes of Article 21.28-A, "except as another meaning is clearly requisite from the purposes or is otherwise clearly indicated by the Section 2(d), Article 21.28-A, defines context." "consent" by providing that the term "means includes" agreement to certain specified actions. revised law incorporates the applicable substance of the definition in the revised law derived from Section 3, Article 21.28-A, and omits the quoted exception and the reference to "includes," despite that term being a term of enlargement and not of limitation for the reason stated in Revisor's Note (3) to Section 441.051, as unnecessary because the context of Section 3 does not require, clearly indicate, or allow for a meaning

- contrary to the definition provided by Section 2(d).
- (2) Section 3, V.T.I.C. Article 21.28-A, refers to a determination made "upon examination or at any other time." The revised law omits "upon examination" because, in context, "upon examination" is included within the meaning of "at any time."
- (3) Section 3, V.T.I.C. Article 21.28-A, refers to several determinations made by the commissioner of insurance, including a determination that an insurer is in a "condition . . . such as to render the continuance of its business hazardous to the public or to holders of its policies or certificates of insurance" or that the insurer has exceeded its powers. The revised law omits the quoted phrase because that condition is specified by Section 2(c)(6), Article 21.28-A, revised in this chapter as Section 441.052(7), as a circumstance under which an insurer has exceeded the insurer's powers.
- (4) Section 3, V.T.I.C. Article 21.28-A, refers to an insurer that "appears to have exceeded its powers (as defined herein)." The revised law omits the reference to "as defined herein" as unnecessary. Section 2(c), V.T.I.C. Article 21.28-A, revised in this chapter as Section 441.052, defines "exceeded its powers" to include a list of circumstances in which an insurer appears to have exceeded the insurer's powers. That section applies by its own terms to the law revised in this section. Similar changes are made throughout this chapter.
- (5) Section 3, V.T.I.C. Article 21.28-A, provides that an insurer is required to comply with the "lawful requirements" of the commissioner of insurance. The revised law omits as unnecessary in this section and in similar provisions throughout this

1 chapter the reference to the requirements being 2 "lawful." An insurer is not required to comply with any requirement of the commissioner that is unlawful. 3 4

[Sections 441.054-441.100 reserved for expansion]

SUBCHAPTER C. SUPERVISION

6 Revised Law

7 Sec. 441.101. APPOINTMENT OF SUPERVISOR. The commissioner may appoint a supervisor to supervise an insurer. (V.T.I.C. Art. 8

9 21.28-A, Sec. 4(a) (part).)

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#### 10 Source Law

11 Sec. 4. (a) the Commissioner 12 appoint a supervisor to supervise such insurance company and . . . . 13

#### Revisor's Note

Section 4(a), V.T.I.C. Article 21.28-A, provides that the commissioner of insurance may appoint a supervisor for an insurer, and Section 4(b) of that article provides that the "Liquidator of the State Board of Insurance, or his duly appointed deputy," may be appointed to serve as the supervisor. The position of liquidator was a position provided for by V.T.I.C. Article 21.28, revised as Chapter 442 of this code, before that article was amended by Chapter 12, Acts of the 72nd Legislature, 2nd Called Session, 1991. The functions performed by the liquidator are performed by the receiver, who may be the commissioner or a special deputy receiver, in accordance with Section 2(a), V.T.I.C. Article 21.28, revised in relevant part as Section 442.051. The revised law omits Section 4(b) because, given that the position of liquidator no longer exists, it is no longer necessary or accurate to state that the liquidator or the liquidator's deputy may serve as supervisor. The omitted law reads:

> (b) The Liquidator of the State Board

2	may be appointed to serve as the supervisor.
3	Revised Law
4	Sec. 441.102. TIME FOR COMPLIANCE WITH REQUIREMENTS OF
5	SUPERVISION. An insurer under supervision must comply with the
6	commissioner's requirements under Section 441.053 not later than
7	the 180th day after the date of the commissioner's notice of
8	<pre>supervision. (V.T.I.C. Art. 21.28-A, Sec. 3 (part).)</pre>
9	Source Law
10 11 12 13 14	Sec. 3 If placed under supervision, the insurance company shall have not more than one hundred-eighty (180) days from the date of the Commissioner's notice of supervision to comply with the requirements of the Commissioner
15	Revised Law
16	Sec. 441.103. PAYMENT OF CLAIMS. An insurer under
17	supervision shall continue to pay claims under an insurance policy
18	according to the terms of the policy. (V.T.I.C. Art. 21.28-A, Sec.
19	3 (part).)
20	Source Law
21 22 23	Sec. 3 During the period of supervision, the insurance company shall continue to pay claims according to terms of the insurance policy, and
24	Revised Law
25	Sec. 441.104. PROHIBITED ACTS DURING SUPERVISION. During
26	supervision, the commissioner may prohibit the insurer from taking
27	any of the following actions without the prior approval of the
28	commissioner or supervisor:
29	(1) disposing of, conveying, or encumbering any of the
30	insurer's assets or business in force;
31	(2) withdrawing money from the insurer's bank
32	accounts;
33	(3) lending or investing the insurer's money;
34	(4) transferring the insurer's property;
35	(5) incurring a debt, obligation, or liability;
36	(6) merging or consolidating with another company;
37	(7) entering into a new reinsurance contract or
38	treaty;

1 (8) terminating, surrendering, forfeiting, 2 converting, or lapsing an insurance policy, except for nonpayment 3 of premiums due; or (9)releasing, paying, or refunding premium deposits, 4 5 accrued cash or loan values, unearned premiums, or other reserves on an insurance policy. (V.T.I.C. Art. 21.28-A, Sec. 4(a) (part).) 6 7 Source Law period supervision, 8 (a) During the of Commissioner . . . may provide that the insurance company may not do any of the following things, during 9 10 the period of supervision, without the prior approval 11 of the Commissioner or his supervisor: 12 13 (1)Dispose of, convey or encumber any of 14 its assets or its business in force; Withdraw any of its bank accounts; Lend any of its funds; 15 (2) (3) 16 17 (4)Invest any of its funds; 18 (5)Transfer any of its property; 19 debt, obligation (6) any Incur or 20 liability; 21 (7)consolidate with another Merge Οľ 22 company; 23 (8) Enter into any new reinsurance 24 contract or treaty; or 25 Terminate, surrender, (9) forfeit, convert, or lapse any policy or contract of insurance, except for nonpayment of premiums due, or to release, 26 27 28 pay, or refund premium deposits, accrued cash or loan 29 values, unearned premiums, or other reserves on any 30 insurance policy or contract. 31 Revisor's Note (1)Section 4(a), V.T.I.C. Article 21.28-A, 32 33 refers to the lending and investing of "funds." revised law substitutes "money" for "funds" because, 34 35 in context, the terms are synonymous and the former is 36 more commonly used. Section 4(a), V.T.I.C. Article 21.28-A, 37 (2) refers to a "policy or contract" of insurance. 38 The revised law omits the references to "contract" in this 39

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chapter.

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section and throughout this chapter because,

context, an insurance policy and insurance contract

are synonymous, and the term "insurance policy" is

more commonly used in Article 21.28-A, revised as this

- 1 Revised Law
- 2 Sec. 441.105. HEARING ON SUPERVISION; TERMINATION BY
- 3 CONSERVATION OR RELEASE. (a) On the commissioner's own motion or
- 4 the motion of a party of record, a hearing may be scheduled relating
- 5 to an insurer under supervision after at least 10 days' written
- 6 notice to each party of record. Notice may be waived by the parties
- 7 of record.
- 8 (b) The commissioner shall place the insurer in
- 9 conservatorship if, after the hearing, it is determined that the
- 10 insurer:
- 11 (1) failed to comply with the commissioner's
- 12 requirements;
- 13 (2) has not been rehabilitated;
- 14 (3) is insolvent; or
- 15 (4) appears to have exceeded the insurer's powers.
- 16 (c) The commissioner may release the insurer from
- 17 supervision if, after the hearing, it is determined that the
- 18 insurer:

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- 19 (1) has been rehabilitated; or
- 20 (2) is no longer in a condition that makes the
- 21 insurer's continuation in business hazardous to the public or to
- the insurer's policyholders or certificate holders. (V.T.I.C. Art.
- 23 21.28-A, Sec. 3 (part).)

24 Source Law

. . the Commissioner may schedule a relating to the insurance company supervision with not less than ten (10) days' written notice to all parties of record on his own motion or that of any party of record. However, notice may be waived by the parties of record. If after hearing it is determined that the insurance company has failed to comply with lawful requirements the of Commissioner, it has not been rehabilitated, insolvent, or it is otherwise in such a condition as to render the continuance of its business hazardous to public policies the or to holders of its certificates of insurance, or if the company appears to have exceeded its powers as defined in this Article, the Commissioner of Insurance, acting for himself, or through a conservator appointed by the Commissioner of Insurance for that purpose, shall take charge as conservator of the insurance company and all of the property and effects thereof. If after hearing it is determined that the insurance company has been rehabilitated or its condition has otherwise been remedied such that the continuance of its business is no longer hazardous to the public or to holders of its policies or certificates of insurance, the Commissioner may release that insurance company from supervision. . .

#### Revisor's Note

- (1) Section 3, V.T.I.C. Article 21.28-A, provides that "the Commissioner [of insurance] may schedule" a hearing on at least 10 days' notice. The revised law omits the reference to the commissioner scheduling the hearing for the reason stated in Revisor's Note (2) to Section 441.008.
- (2) Section 3, V.T.I.C. Article 21.28-A, refers to several determinations made by the commissioner of insurance, including a determination that an insurer is in "such a condition as to render the continuance of its business hazardous to the public or to holders of its policies or certificates of insurance" or that the insurer has exceeded its powers. The revised law omits the quoted phrase for the reason stated in Revisor's Note (3) to Section 441.053.
- (3) Section 3, V.T.I.C. Article 21.28-A, refers to the commissioner of insurance taking charge of an insurer by "acting for himself, or through a conservator appointed by the Commissioner of Insurance for that purpose," placing the insurer in conservatorship. The revised law omits the provision as unnecessary because it duplicates the duties of the conservator under Section 5, Article 21.28-A, revised in relevant part in this chapter as Section 441.153.

[Sections 441.106-441.150 reserved for expansion]

SUBCHAPTER D. CONSERVATORSHIP

#### 35 Revised Law

Sec. 441.151. APPOINTMENT OF CONSERVATOR. (a) The commissioner may appoint a conservator for an insurer:

1	(1) if:
2	(A) after notice and opportunity for hearing, it
3	is determined that the insurer:
4	(i) is insolvent;
5	(ii) appears to have exceeded the insurer's
6	powers; or
7	(iii) has failed to comply with any
8	requirement of the commissioner; or
9	(B) the insurer agrees to the appointment of a
10	conservator; and
11	(2) if it is determined that supervision is inadequate
12	to rehabilitate the insurer.
13	(b) The commissioner may appoint a conservator. (V.T.I.C.
14	Art. 21.28-A, Secs. 2 (part), (d) (part), 5 (part).)
15	Source Law
16 17 18 19 20 21	Sec. 2. As used in this Article, the following words, terms and phrases include the meanings, significance or application described in this Section, except as another meaning is clearly requisite from the purposes or is otherwise clearly indicated by the context.
22 23 24	<pre>(d) "Consent," as used in this Act, includes and means agreement to conservatorship by the insurance company.</pre>
25 26 27 28 29 30 31 32 33 34 35 36 37	Sec. 5. If, after notice and opportunity for hearing, it is determined that such insurance company is insolvent, or its condition is such as to render the continuance of its business hazardous to the public or to holders of its policies or certificates of insurance, or if the company appears to have exceeded its powers as defined in this Article, or has failed to comply with any lawful requirements of the Commissioner, or upon consent by an insurance company, and if it is determined that supervision is inadequate to accomplish the rehabilitation of the company, the Commissioner in his discretion may appoint a conservator,
38	Revisor's Note
39	(1) Section 2, V.T.I.C. Article 21.28-A,
40	provides that the terms and phrases in that section
41	have certain meanings for purposes of Article 21.28-A,
42	"except as another meaning is clearly requisite from

the purposes or is otherwise clearly indicated by the

context." Section 2(d), Article 21.28-A, defines "consent" by providing that the term "means and includes" agreement to certain specified actions. The revised law incorporates the applicable substance of the definition in the revised law derived from Section 5, Article 21.28-A, and omits the quoted exception and the reference to "includes" for the reason stated in Revisor's Note (1) to Section 441.053.

- (2) Section 5, V.T.I.C. Article 21.28-A, refers to a determination that an insurer's "condition is such as to render the continuance of its business hazardous to the public or to holders of its policies or certificates of insurance" or that the insurer has exceeded its powers. The revised law omits the quoted phrase for the reason stated in Revisor's Note (3) to Section 441.053.
- (3) Section 5, V.T.I.C. Article 21.28-A, provides that the commissioner of insurance may appoint a conservator and that "[t]he liquidator of the State Board of Insurance, or his duly appointed deputy," may be appointed to serve as the conservator. For the reasons stated in the revisor's note to Section 441.101, the revised law omits that provision because it is no longer necessary or accurate. The omitted law reads:

Sec. 5. . . The liquidator of the State Board of Insurance, or his duly appointed deputy, may be appointed to serve as the conservator. . .

# Revised Law

Sec. 441.152. NOTICE OF CONSERVATORSHIP. (a) Not later than the seventh day after the date the commissioner enters an order appointing a conservator for an insurer as provided by Section 441.151 or Subchapter F, the commissioner shall publish notice of the conservatorship in at least one newspaper of general

- 1 circulation in each county with a population of at least 100,000.
- 2 (b) The notice must include:
- 3 (1) the name of the insurer placed in conservatorship;
- 4 (2) the date the insurer was placed in conservatorship
- 5 in this state;
- 6 (3) the reasons for placing the insurer in
- 7 conservatorship;

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- 8 (4) any action with respect to the insurer that is
- 9 available to a policyholder; and
- 10 (5) any requirement with which a policyholder must
- 11 comply. (V.T.I.C. Art. 21.28-A, Sec. 5A.)

## 12 <u>Source Law</u>

- Sec. 5A. (a) On appointment of a conservator as provided by Sections 5 and 6 of this Article, the Commissioner of Insurance shall publish notice of the conservatorship in at least one newspaper with general circulation in each county that has a population of at least 100,000 according to the most recent federal decennial census.
  - (b) The notice must include:
- (1) the name of the insurer placed in conservatorship;
- (2) the date on which the insurer was placed in conservatorship in this state;
- (3) the reasons for placing the insurer in conservatorship; and
- (4) any courses of action with relation to the insurer available to policyholders and any duties with which the policyholders may be required to comply.
- (c) The Commissioner of Insurance must publish the notice required by this section not later than the seventh day after the date the Commissioner enters an order placing the insurer in conservatorship.

### Revisor's Note

Section 5A(a), V.T.I.C. Article 21.28-A, describes a population number that is to be determined "according to the most recent federal decennial census." The revised law omits the quoted language as unnecessary. Section 311.005(3), Government Code (Code Construction Act), and Section 312.011(20), Government Code, define "population" as population according to the most recent federal decennial census. That definition applies to the revised law.

### Revised Law

- Sec. 441.153. POWERS AND DUTIES OF CONSERVATOR. (a) The conservator appointed for an insurer under Section 441.151 shall immediately take charge of the insurer and all of the insurer's property, books, records, and effects, conduct the insurer's business, and act to remove the causes and conditions that made the conservatorship order necessary, as directed by the commissioner.
- 8 (b) During the conservatorship, the conservator shall 9 provide reports to the commissioner as required by the commissioner 10 and may:
- 11 (1) take all necessary measures in the conservator's 12 own name as conservator to preserve, protect, or recover any asset 13 or property of the insurer, including a claim or cause of action 14 that the insurer may assert; and
  - (2) file a suit, or prosecute and defend a suit filed by or against the insurer, as the conservator considers necessary to protect all of the interested parties or any property affected by the suit. (V.T.I.C. Art. 21.28-A, Sec. 5 (part).)

## 19 <u>Source Law</u>

. . [the Sec. 5. Commissioner discretion may appoint] a conservator, who immediately take charge of such insurance company and all of the property, books, records, and effects thereof, and conduct the business thereof, and take steps toward the removal of the causes and such conditions, which have necessitated such order, as the Commissioner may direct. During the pendency of shall the conservator conservatorship, make reports to the Commissioner from time to time as may be required by the Commissioner, and shall be empowered to take all necessary measures to preserve, protect, and recover any assets or property of such insurance including claims or company, causes of belonging to or which may be asserted by such insurance company, and to deal with the same in his own name as conservator, and shall be empowered to file, prosecute, and defend any suit or suits which have been filed or which may thereafter be filed by or against such insurance company which are deemed by the conservator to be necessary to protect all of the parties interested or any property affected thereby. . . .

### Revisor's Note

(1) Section 5, V.T.I.C. Article 21.28-A, provides that a conservator shall provide reports to

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- the commissioner of insurance "from time to time" as required by the commissioner. The revised law omits the quoted language because the duty to provide reports as required by the commissioner implies the duty to do so from time to time.
- 6 (2) Section 5, V.T.I.C. Article 21.28-A, refers
  7 to a claim or cause of action "belonging to or which
  8 may be asserted by" an insurer. The revised law omits
  9 as unnecessary the reference to "belonging to"
  10 because, in context, a claim or cause of action that
  11 "belongs to" an insurer is a claim or cause of action
  12 that the insurer may assert.

#### 13 Revised Law

Sec. 441.154. PAYMENT OF CLAIMS. An insurer under conservatorship shall continue to pay claims under an insurance policy according to the terms of the policy. (V.T.I.C. Art. 21.28-A, Sec. 9 (part).)

18 Source Law

Sec. 9. . . . During the period of conservatorship, the insurance company shall continue to pay claims according to the terms of the insurance policy. . .

23 Revised Law

- Sec. 441.155. REINSURANCE DURING CONSERVATORSHIP. (a) If during a conservatorship it appears that the interest of the insurer's policyholders or certificate holders is best protected by reinsuring the policies or certificates, the conservator may, with the approval of or at the direction of the commissioner:
- (1) reinsure all or part of the insurer's policies or 30 certificates with a solvent insurer authorized to engage in 31 business in this state; and
- 32 (2) to the extent that the insurer has reserves 33 attributable to the reinsured policies or certificates, transfer to 34 the reinsurer reserves in an amount sufficient to reinsure the 35 policies or certificates.

1 (b) A transfer of reserves under this section may not be 2 considered a preference of a creditor. (V.T.I.C. Art. 21.28-A, 3 Sec. 5 (part).)

#### Source Law

Sec. 5. . . . If at the time of appointment of a conservator or at any time during the pendency of such conservatorship it appears that the interest of the policy holders or certificate holders of such insurance company can best be protected by reinsuring the same, the conservator may, with the approval of or at the direction of the Commissioner: (1) reinsure all or any part of such insurance company's policies or certificates of insurance with some solvent insurance company authorized to transact business in this state, and (2) to the extent that such insurance company in conservatorship is possessed of reserves attributable to such policies or certificates of insurance, the conservator may transfer to the reinsuring company such reserves or any portion thereof as may be required to consummate the reinsurance of such policies, and any such reserves so transferred shall not be deemed a preference of creditors. . .

# Revised Law

Sec. 441.156. HEARINGS DURING CONSERVATORSHIP. (a) On the commissioner's own motion or the motion of a party of record, a hearing relating to an insurer in conservatorship may be scheduled after at least 10 days' written notice to each party of record.

(b) The notice required by this section may be waived by the parties of record. (V.T.I.C. Art. 21.28-A, Sec. 5 (part).)

## Source Law

Sec. 5. . . . During the pendency of a conservatorship, the Commissioner may schedule a hearing relating to the insurance company in conservatorship with not less than ten (10) days' written notice to all parties of record on his own motion or that of any party of record; provided, however, that notice may be waived by the parties of record. . . .

# Revisor's Note

Section 5, V.T.I.C. Article 21.28-A, provides that "the Commissioner [of insurance] may schedule" a hearing on at least 10 days' notice. The revised law omits the reference to the commissioner scheduling the hearing for the reason stated in Revisor's Note (2) to Section 441.008.

2.2

2 Sec. 441.157. IMMUNITY. A conservator and the 3 conservator's agents and employees are not liable, and a cause of action does not arise against the conservator or an agent or 4 5 employee, for an action taken or not taken by the conservator, agent, or employee in connection with the adjustment, negotiation, 6 or settlement of a claim. (V.T.I.C. Art. 21.28-A, Sec. 5 (part).) 7

#### 8 Source Law

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Sec. 5. . . . A conservator and his agents and employees are not liable for and a cause of action may not be brought against any of them for an action taken or not taken by them relating to the adjustment, negotiation, or settlement of claims.

#### Revised Law

Sec. 441.158. VENUE. (a) A suit against an insurer in conservatorship or against the conservator may be filed only in Travis County unless the cause of action is based on the terms of an insurance policy issued by the insurer.

(b) A conservator appointed under this chapter may file suit in Travis County against any person to preserve, protect, or recover any asset or property of the insurer, including a claim or cause of action that may be asserted by the insurer. (V.T.I.C. Art. 21.28-A, Sec. 8.)

## 24 <u>Source Law</u>

Sec. 8. Except for causes of action based upon terms of an insurance policy or policies issued bу an insurance company placed conservatorship, any suit filed against an insurance company or its conservator, after the entrance of an order by the Commissioner of Insurance placing such insurance company in conservatorship and while such order is in effect, shall be brought in a court of competent jurisdiction in Travis County, Texas, and The conservator appointed hereunder not elsewhere. such company may file suit in any court jurisdiction Travis Texas, competent in County, against any person for the purpose of preserving, protecting, or recovering any assets or property of such insurance company including claims or causes of action belonging to or which may be asserted by such insurance company.

### Revisor's Note

43 (1) Section 8, V.T.I.C. Article 21.28-A, refers 44 to a suit filed in "a court of competent jurisdiction."

- The revised law omits the references to "a court" because a suit may only be brought in a court. The revised law omits the references to "competent jurisdiction" for the reason stated in Revisor's Note (2) to Section 441.004.
- 6 (2) Section 8, V.T.I.C. Article 21.28-A, refers
  7 to a claim or cause of action "belonging to or which
  8 may be asserted by" an insurer. The revised law omits
  9 the reference to "belonging to" for the reason stated
  10 in Revisor's Note (2) to Section 441.153.

## Revised Law

- Sec. 441.159. DURATION OF CONSERVATORSHIP. (a) Except as provided by Subsection (b), a conservator appointed under this chapter shall complete the conservator's duties as required by this chapter not later than the 90th day after the date of appointment.
- (b) If the commissioner issues written findings that there is a substantial likelihood of rehabilitation of the insurer in conservatorship, the commissioner may extend the conservatorship for additional successive 30-day periods. The total period of extensions may not exceed 180 consecutive days. A hearing is not required before the commissioner issues the findings. (V.T.I.C.
- 22 Art. 21.28-A, Sec. 9 (part).)

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### 23 Source Law

The conservator shall complete Sec. 9. duties and responsibilities as required by this Act not later than the ninetieth (90th) day after the date which he is appointed conservator. of Commissioner Insurance may extend conservatorship for additional successive periods of thirty (30) days each for a total period of extensions not to exceed one hundred and eighty (180) successive if the Commissioner determines and written findings there that is substantial а likelihood of rehabilitation and no hearing is before required the Commissioner makes his determination. .

#### Revisor's Note

(1) Section 9, V.T.I.C. Article 21.28-A, refers to the "duties and responsibilities" of a conservator. The revised law omits the reference to

- "responsibilities" as unnecessary because that term is included within the meaning of "duties."
- (2) Section 9, V.T.I.C. Article 21.28-A, refers
  to circumstances in which the commissioner of
  insurance "determines and issues" certain findings.

  The revised law omits as unnecessary the reference to
  "determines" because the commissioner necessarily
  must determine the findings before issuing the
  findings.

### 10 Revised Law

Sec. 441.160. RETURN TO MANAGEMENT. An insurer that is rehabilitated shall be returned to management or placed under new management under reasonable conditions that best tend to prevent defeat of the purposes of the conservatorship. (V.T.I.C. Art. 21.28-A, Sec. 9 (part).)

### 16 <u>Source Law</u>

17 . . If rehabilitated, rehabilitated insurance company shall be returned to 18 19 management or new management under such reasonable 20 conditions as will best tend to prevent the defeat of 21 which the purposes for it was placed 22 conservatorship.

[Sections 441.161-441.200 reserved for expansion]

SUBCHAPTER E. PROVISIONS APPLYING TO SUPERVISION AND

### 25 CONSERVATORSHIP

# 26 <u>Revised Law</u>

Sec. 441.201. CONFIDENTIALITY. (a) Hearings and orders, notices, correspondence, reports, records, and other information in the department's possession relating to the supervision or conservatorship of an insurer are confidential during the supervision or conservatorship. On termination of the supervision or conservatorship, the information in the department's custody that relates to the supervision or conservatorship is public information.

(b) This section does not prohibit access by the department to hearings or orders, notices, correspondence, reports, records,

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- 1 or other information.
- 2 (c) The provisions of Chapter 2001, Government Code, 3 relating to discovery apply to the parties of record in a proceeding 4 under this chapter.
- (d) The commissioner may open a proceeding under this chapter or disclose information that is confidential under this section to a department, agency, or instrumentality of this state, another state, or the United States if the commissioner determines that opening the proceeding or disclosing the information is necessary or proper to enforce the laws of this state, another state, or the United States.
- 12 (e) An officer or employee of the department is not liable 13 for a release of information that is confidential under this 14 section unless it is shown that the release was accomplished with 15 actual malice.
  - (f) This section does not apply to information:
- 17 (1) if the insurer's insureds are not protected by 18 Chapter 462, 463, or 2602, or substantially similar statutes; or
- 19 (2) on the appointment by a court of a receiver for the 20 insurer. (V.T.I.C. Art. 21.28-A, Sec. 3A.)

# 21 <u>Source Law</u>

- Sec. 3A. (a) All hearings, orders, notices, reports, records, and correspondence, information in the possession of the Texas Department Insurance relating to of the supervision oΥ conservatorship of any insurance company are confidential during the period of supervision and On termination of the supervision conservatorship. and conservatorship, the information in the custody of the department that relates to the supervision and conservatorship becomes public information.
  (b) This section does not prohibit access to
- (b) This section does not prohibit access to hearings, orders, notices, correspondence, reports, records, and other information by the State Board of Insurance.
- (c) The provisions of the Administrative Procedure and Texas Register Act (Article 6252-13a, Vernon's Texas Civil Statutes) relating to discovery apply to the parties of record in these proceedings.
- (d) The Commissioner of Insurance or the State Board of Insurance may open the proceedings or disclose the information to a department, agency, or instrumentality of this or another state or the United States if the Commissioner of Insurance or the State Board of Insurance determines that the disclosure is necessary or proper for the enforcement of the laws of

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this or another state or the United States.

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(e) An officer or employee of the Texas Department of Insurance is not liable for release of information without a showing that the release of information was accomplished with actual malice.

This section does not apply to information (1) if the insureds of the insurance company are not protected by Article 9.48, 21.28-C, or 21.28-D of this code or by statutes substantially similar to those Articles, or (2) on the appointment of a receiver for the insurance company by a court of competent jurisdiction.

## Revisor's Note

- (1) Section 3A(a), V.T.I.C. Article 21.28-A, refers to the "Texas Department of Insurance." The revised law substitutes a reference to "department" for "Texas Department of Insurance" because Section 31.001 of this code defines "department" for purposes of this code and the other insurance laws of this state to mean the Texas Department of Insurance.
- (2) Section 3A(c), V.T.I.C. Article 21.28-A, refers to the Administrative Procedure and Texas Register Act (Article 6252-13a, Vernon's Texas Civil Statutes). The relevant part of that statute was codified in 1993 as Chapter 2001, Government Code, and the revised law is drafted accordingly.

## <u>Revised Law</u>

Sec. 441.202. COSTS OF SUPERVISION AND CONSERVATORSHIP.

29 The commissioner shall determine the costs related to services

provided by a supervisor or conservator under this chapter.

31 Subject to Section 442.551, the costs shall be charged against the

insurer's assets and paid as determined by the commissioner.

33 (V.T.I.C. Art. 21.28-A, Sec. 5 (part).)

# Source Law

Sec. 5. . . . The cost incident to the supervisor's and conservator's service shall be fixed and determined by the Commissioner of Insurance and, subject to Subsection (a) of Section 8 of Article 21.28 of this code, shall be a charge against the assets and funds of the insurance company to be allowed and paid as the Commissioner of Insurance may determine.

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## Revisor's Note

- (1) Section 5, V.T.I.C. Article 21.28-A, refers to costs being "fixed and determined" by the commissioner. The revised law omits as unnecessary the reference to "fixed" because, in the context in which that term is used, "fixed" is included within the meaning of "determined."
- (2) Section 5, V.T.I.C. Article 21.28-A, refers to a charge against the "assets and funds" of an insurer. The revised law omits as unnecessary the reference to "funds" because, in the context in which the term is used, "funds" is included within the meaning of "assets."
- (3) Section 5, V.T.I.C. Article 21.28-A, refers to certain charges being "allowed and paid" as determined by the commissioner of insurance. The revised law omits as unnecessary the reference to "allowed" because the charge would be paid only if the commissioner determined that the charge was an "allowed" charge.

# 21 Revised Law

- Sec. 441.203. COLLECTION OF FEES FROM REHABILITATED
  INSURER. (a) The commissioner may collect fees from an insurer
  described by Section 82.002 that is successfully rehabilitated by
  the commissioner. The fees must be in amounts sufficient to cover
  the cost of rehabilitating the insurer, but may not exceed that
  cost.
- 28 (b) The department may use fees collected under this section 29 only for the rehabilitation of the insurer from which the fees are 30 collected.
- 31 (c) Fees collected under this section shall be deposited in 32 and expended through the Texas Department of Insurance operating 33 account.
- 34 (d) The commissioner may determine the terms of the 80C30 KLA-D 452

- 1 collection or repayment of the fees. (V.T.I.C. Art. 21.28-A, Secs.
- 2 17(a) (part), (b).)

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# 3 Source Law

The State Board of Insurance may Sec. 17. (a) collect fees from any entity that is regulated by the board as provided by Subsection (h) of Section 7 of Article 1.10 of this code and that is successfully rehabilitated by the board. The fees shall be in amounts sufficient to cover but not exceed the costs of rehabilitation of that entity. The board shall use the fees for the sole purpose of the rehabilitation of the entity from which they are collected. Fees collected subsection shall be deposited in and under this expended through the State Board of Insurance Operating Fund.

(b) The Commissioner may determine the terms of the collection or repayment of the fees from any successfully rehabilitated entity.

#### Revisor's Note

- (1) Section 17(a), V.T.I.C. Article 21.28-A, refers to "Subsection (h) of Section 7 of Article 1.10 of this code." Section 7(h), V.T.I.C. Article 1.10, was relettered as Section 7(g) by Section 1.07, Chapter 685, Acts of the 73rd Legislature, Regular Session, 1993. Section 7(g), Article 1.10, was revised in 1999 in Section 82.002 of this code. The revised law is drafted accordingly.
- (2) Section 17(a), V.T.I.C. Article 21.28-A, requires fees to be deposited in the State Board of Insurance operating fund. Under the authority of Chapter 4, Acts of the 72nd Legislature, 1st Called Session, 1991, the Texas Department of Insurance operating fund (the later name of the State Board of Insurance operating fund) was converted to an account in the general revenue fund. The revised law has been drafted accordingly.

### Revised Law

REVIEW AND STAY OF CERTAIN ACTS OF SUPERVISOR 38 Sec. 441.204. 39 CONSERVATOR. (a) An insurer under supervision οr 40 conservatorship may request the commissioner or, in the commissioner's absence, the commissioner's appointed deputy to 41 80C30 KLA-D 453

- 1 review an action taken or proposed to be taken by the supervisor or
- 2 conservator.
- 3 (b) A request for review under this section must specify the
- 4 manner in which the action is believed to not be in the insurer's
- 5 best interests.

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- 6 (c) A request for review under this section stays the
- 7 specified action pending review by the commissioner or the
- 8 commissioner's deputy. (V.T.I.C. Art. 21.28-A, Sec. 7 (part).)

## 9 Source Law

Sec. 7. During the period of supervision and during the period of conservatorship, the insurance company may request the Commissioner of Insurance or in his absence, the duly appointed deputy for such purpose, to review an action taken or proposed to be taken by the supervisor or conservator, specifying wherein the action complained of is believed not to be in the best interests of the insurance company, and such request shall stay the action specified pending review of such action by the Commissioner or his duly appointed deputy. . .

## 21 Revised Law

- Sec. 441.205. APPEAL OF CERTAIN ORDERS. The following
- 23 orders of the commissioner may be appealed under Subchapter D,
- 24 Chapter 36:
- 25 (1) an order appointing a supervisor and providing
- 26 that the insurer may not engage in certain acts as provided by
- 27 Section 441.104;
- 28 (2) an order appointing a conservator; and
- 29 (3) an order following the review under Section
- 30 441.204 of an action of a supervisor or conservator. (V.T.I.C. Art.
- 31 21.28-A, Sec. 7 (part).)

## 32 Source Law

Sec. 7. . . . Any order entered by the Commissioner appointing a supervisor and providing that the insurance company shall not do certain acts as provided in Section 4 of this Article, any order entered by the Commissioner appointing a conservator, and any order by the Commissioner following the review of an action of the supervisor or conservator as hereinabove provided may be appealed under Article 1.04 of this code. . . .

### Revisor's Note

43 Section 7, V.T.I.C. Article 21.28-A, provides for

judicial review of certain orders issued by the commissioner of insurance under V.T.I.C. Article 1.04, revised in 1999 as Subchapter D, Chapter 36, of this code, and provides for an appeal to an appellate court. The revised law omits the provisions for appeal to an appellate court as unnecessary because the provisions duplicate Section 36.205 of this code. The omitted law reads:

Sec. 7. [Any order entered by appealed Commissioner may be under Article 1.04 of this code.] Either party to said action may appeal to the Appellate Court having jurisdiction of said cause and said appeal shall be at once returnable to said Appellate Court having jurisdiction of said cause and said action so appealed shall have precedence in said Appellate all causes Court over different character therein pending.

#### Revised Law

Sec. 441.206. EX PARTE MEETING WITH COMMISSIONER. Notwithstanding any other law, the commissioner may, at the time of any proceeding or while a proceeding is pending under this chapter, meet with a supervisor or conservator appointed under this chapter and with the attorney or other representative of the supervisor or conservator, without another person present, to implement the commissioner's duties under this chapter or for the supervisor or conservator to implement that person's duties under this chapter. (V.T.I.C. Art. 21.28-A, Sec. 12(b).)

#### Source Law

(b) Notwithstanding any other provision of law, the Commissioner may meet with a supervisor or conservator appointed under this Article and with the attorney or other representative of the supervisor or conservator, without the presence of any other person, at the time of any proceeding or during the pendency of any proceeding held under authority of this Article to carry out his duties under this Article or for the supervisor or conservator to carry out his duties under this Article.

# Revised Law

Sec. 441.207. INSURER EMPLOYEES DURING SUPERVISION OR CONSERVATORSHIP. (a) Notwithstanding any other provision of this

- 1 chapter, an insurer may employ an attorney, actuary, and accountant
- of the insurer's choice to assist the insurer during supervision.
- 3 The supervisor shall authorize payment from the insurer for the
- 4 reasonable fees and expenses of the attorney, actuary, or
- 5 accountant.

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- 6 (b) The supervisor, conservator, or commissioner shall, to
- 7 the maximum extent possible, use the insurer's employees instead of
- 8 outside consultants, actuaries, attorneys, accountants, and other
- 9 personnel or department employees to minimize the expense of
- 10 rehabilitation or the necessity of fees to cover the cost of
- 11 rehabilitation. (V.T.I.C. Art. 21.28-A, Secs. 13, 17(a) (part).)

## 12 <u>Source Law</u>

- Sec. 13. (a) Notwithstanding any other provision of this article, during a supervision proceeding, the insurer may employ an attorney, actuary, and accountant of the insurer's choice to assist the insurer during the supervision.
  - (b) The supervisor shall authorize the payment of reasonable fees and expenses from the insurer for the attorney, actuary, or accountant.
  - Sec. 17. (a) . . . The supervisor, conservator, or commissioner shall use the employees of the entity being rehabilitated, to the maximum extent possible, instead of outside consultants, actuaries, attorneys, accountants, personnel other or departmental in order to minimize the employees, expense of rehabilitation the necessity fees rehabilitation.
    - [Sections 441.208-441.250 reserved for expansion]

# SUBCHAPTER F. OUT-OF-STATE INSURERS

#### 31 Revised Law

- 32 Sec. 441.251. APPLICABILITY. This chapter applies to an
- insurer engaged in the business of insurance in this state but not
- 34 domiciled in this state, regardless of whether the insurer is
- 35 authorized to engage in the business of insurance in this state.
- 36 (V.T.I.C. Art. 21.28-A, Sec. 6 (part).)

# 37 Source Law

- Sec. 6. This Article shall apply to insurance companies doing an insurance business but not domiciled in the State of Texas, whether authorized to
- do business in this state or not. . . .

### Revised Law

- 2 Sec. 441.252. APPOINTMENT OF ANCILLARY SUPERVISOR OR 3 CONSERVATOR. (a) The commissioner may appoint an ancillary supervisor or ancillary conservator for the assets located in this 4 5 state of an insurer described by Section 441.251 in the same manner as the commissioner appoints a supervisor or conservator for an 6 7 insurer domiciled in this state as provided by this chapter if:
- 8 (1) the commissioner makes a determination described 9 by Section 441.053 with regard to the insurer;
- 10 (2) the commissioner determines that the insurer does 11 not have the minimum surplus, capital, or capital stock required by 12 this code for similar domestic insurers; or
- 13 (3) the insurer agrees to the appointment.
  - (b) Subject to Section 441.205, the commissioner may immediately, without prior notice and hearing, appoint an ancillary conservator for the assets, property, books, and records located in this state of an insurer described by Section 441.251 if a conservator, rehabilitator, receiver, liquidator, or equivalent official is appointed in the state in which the insurer is domiciled. (V.T.I.C. Art. 21.28-A, Secs. 2 (part), (d), 6 (part).)

# 21 <u>Source Law</u>

- Sec. 2. As used in this Article, the following words, terms and phrases . . . include the meanings, significance or application described in this Section, except as another meaning is clearly requisite from the purposes or is otherwise clearly indicated by the context.
- (d) "Consent," as used in this Act, includes and means agreement to either supervision or conservatorship by the insurance company.
- In the event Commissioner of Insurance makes any of the findings provided for in Section 3 of this Article concerning any such insurance company or finds that any such insurance company is not possessed of the minimum surplus or capital or capital stock required by the Insurance Code of the State of Texas for similar type domestic companies, or if the insurance company gives its consent as defined herein, the Commissioner of Insurance shall have the same power and jurisdiction ancillary to appoint an supervisor or ancillary conservator as to the assets of such out of state insurer located in this state as provided herein for domestic insurance companies. . . . In addition, if a

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conservator, rehabilitator, receiver, or liquidator or his equivalent has been appointed in the state of domicile with respect to the insurance company, the Commissioner of Insurance in his discretion immediately and without prior notice and hearing appoint an ancillary conservator for the assets. property, and books and records of the out of state insurer located in this state subject to Section 7 of this Article. .

### Revisor's Note

- (1)Section 2, V.T.I.C. Article 21.28-A, provides that the terms and phrases in that section have certain meanings for purposes of Article 21.28-A, "except as another meaning is clearly requisite from the purposes or is otherwise clearly indicated by the context." Section 2(d), Article 21.28-A, defines "consent" by providing that the term "means includes" agreement to certain specified actions. law incorporates the substance revised of the definition into the revised law derived from Section 6, Article 21.28-A, and omits the quoted exception and the reference to "includes" for the reason stated in Revisor's Note (1) to Section 441.053.
- (2) Section 6, V.T.I.C. Article 21.28-A, provides that the commissioner of insurance may take certain actions "subject to Section 7 of this Article." The relevant part of Section 7, Article 21.28-A, is revised in this chapter as Section 441.205. The revised law is drafted accordingly.

#### 30 Revised Law

- Sec. 441.253. POWERS AND DUTIES OF ANCILLARY SUPERVISOR OR
  CONSERVATOR. (a) An ancillary supervisor or ancillary conservator
  appointed under this subchapter has all the powers provided by
  Sections 441.153 and 441.155 with respect to the insurer's assets,
  property, books, and records located in this state.
- 36 (b) An ancillary conservator appointed under this 37 subchapter may:
- 38 (1) reinsure all or part of the insurer's policies or

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- 1 certificates in this state with a solvent insurer authorized to
- 2 engage in business in this state; and
- 3 (2) transfer to the reinsurer as reserves any assets
- 4 in the ancillary conservator's possession in an amount sufficient
- 5 to reinsure the policies or certificates.
- 6 (c) A transfer of assets under this section is not
- 7 considered a preference of a creditor. (V.T.I.C. Art. 21.28-A,
- 8 Sec. 6 (part).)

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# 9 <u>Source Law</u>

ancillary Any supervisor ancillary conservator appointed with respect to assets, property, and books and records located in this state belonging to an out of state insurance company shall have all of the powers and authority provided for in Section 5 of this Article with respect to such assets, property, and books and records located in this state and, in addition, any ancillary conservator so appointed may reinsure all or any part company's such insurance policyholders certificate holders located within this state with some solvent insurance company authorized to transact business in this state and may transfer to reinsuring company, as reserve funds, assets or any portion thereof in his possession as may be required to consummate the reinsurance of such policies and any of such assets transferred as reserve funds shall not be deemed a preference of creditors. . .

## Revisor's Note

- (1) Section 6, V.T.I.C. Article 21.28-A, refers to the "powers and authority" of an ancillary supervisor or conservator. The revised law omits as unnecessary the reference to "authority" because, in context, "authority" is included within the meaning of "powers."
- (2) Section 6, V.T.I.C. Article 21.28-A, authorizes an ancillary conservator to reinsure all or part of an insurer's "policyholders or certificate holders" in this state and refers to the reinsurance of "such policies." The revised law substitutes "policies or certificates" for "policyholders certificate holders" because policies and certificates, rather than the holders of the policies

and certificates, are reinsured. In addition, the revised law substitutes "the policies or certificates" for "such policies" for clarity and consistent use of terminology within this section.

5 Revised Law

Sec. 441.254. FAILURE TO COMPLY WITH REQUIREMENTS OF SUPERVISION. The failure of an insurer described by Section 441.251 to comply during supervision with the requirements of Section 441.104 with respect to any asset or policy located in this state is grounds for the immediate revocation of the insurer's certificate of authority to engage in business in this state and for the immediate appointment of an ancillary conservator to take charge of the insurer's assets located in this state. (V.T.I.C. Art. 21.28-A, Sec. 6 (part).)

## 15 <u>Source Law</u>

Sec. 6. . . . In the event that any such out of state insurance company shall fail to comply with the provisions of Section 4 of this Article with respect to any of its assets or policies located within this state during any period of supervision, such act or violation shall constitute sufficient grounds for the immediate revocation of its certificate of authority to do business in this state and for the immediate appointment of an ancillary conservator to take charge of its assets located within this state. . .

## 26 <u>Revised Law</u>

Sec. 441.255. REFERRAL FOR REMEDIAL ACTION. The commissioner may refer an insurer described by Section 441.251 to the attorney general for remedial action, including application for appointment of a receiver under Chapter 442, on any grounds on which an insurer domiciled in this state may be referred to the attorney general for remedial action. The commissioner may refer the insurer at any time, and action against the insurer in the insurer's state of domicile is not a prerequisite. (V.T.I.C. Art. 21.28-A, Sec. 6 (part).)

#### 36 Source Law

Sec. 6. . . The Commissioner of Insurance, on any grounds permitting referral to the Attorney General for remedial action against a domestic insurance company, may at any time and without prior action having been taken in the state of domicile, report an out of state insurance company for remedial action including, without limitation, making application for appointment of a receiver under Article 21.28 of this code.

#### Revisor's Note

Section 6, V.T.I.C. Article 21.28-A, refers to remedial action, "including, without limitation," applying for appointment of a receiver. The revised law omits the reference to "without limitation" for the reason stated in Revisor's Note (3) to Section 441.051.

[Sections 441.256-441.300 reserved for expansion]

SUBCHAPTER G. POWERS AND DUTIES OF ATTORNEY GENERAL

### 15 Revised Law

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- Sec. 441.301. REMEDIAL ACTION BY ATTORNEY GENERAL. (a) The commissioner may, at any time and regardless of whether an insurer is under supervision or conservatorship, determine that the insurer is not in a condition to continue business in the interest of the insurer's policyholders or certificate holders. The commissioner shall give notice of that determination to the attorney general.
- 22 (b) On receipt of notice under Subsection (a), the attorney 23 general shall file suit in the nature of quo warranto in a court in 24 Travis County to:
  - (1) forfeit the insurer's charter; or
- 26 (2) require the insurer to comply with the law or prove 27 to the commissioner that the insurer is solvent, and satisfy the 28 requirement that the insurer's condition does not make the 29 continuation of the insurer's business hazardous to the public or 30 to the insurer's policyholders or certificate holders.
- 31 (c) The commissioner may at any time refer an insurer to the 32 attorney general for the purpose of taking any remedial action, 33 including applying for the appointment of a receiver under Chapter 34 442.
  - (d) Supervision or conservatorship of the insurer is not required before the attorney general may take remedial action under

this section. (V.T.I.C. Art. 21.28-A, Sec. 5 (part).)

2 <u>Source Law</u>

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If the Commissioner of Insurance is satisfied at any time and regardless of the presence or absence of any state of supervision or conservatorship, that such insurance company is not in condition to continue business in the interest of its policy or certificate holders, the Commissioner of Insurance shall give notice to the Attorney General who shall thereupon apply to any Court in Travis County, Texas, having jurisdiction thereof for leave to file a suit in the nature of quo warranto to forfeit the charter of such insurance company or to require it to comply with the law or to satisfy the Commissioner of Insurance as to its solvency, and to satisfy the requirement that its condition is such as to render the continuance of its business not hazardous to the policies the holders of public to its certificates of insurance. Ιt shall be in the discretion of the Commissioner of Insurance [determine at any time whether or not the insurance company] . . . report it to the Attorney General for the purpose of taking any remedial action including, without limitation, applying for appointment of a receiver under Article 21.28 of this code. No period of supervision or conservatorship is necessary as a prerequisite for the Attorney General to take that remedial action. .

### Revisor's Note

- (1)Section 5, V.T.I.C. Article 21.28-A, directs the attorney general to "apply to [a Travis County court] for leave to file a suit in the nature of quo warranto." Under Rules 780 and 781, Texas Rules of Civil Procedure, the remedy available through a suit in the nature of quo warranto is sought by filing an information, as in civil actions, and the procedures for the suit are the same as in civil actions. from the court to file the information is not required. Therefore, the revised law omits the reference to the attorney general applying for leave to file the suit.
- (2) Section 5, V.T.I.C. Article 21.28-A, provides that the commissioner of insurance has discretion whether to place an insurer under supervision or conservatorship or to take other action. The revised law omits the reference to the commissioner's discretion to order supervision or

conservatorship because that provision duplicates other provisions revised in this chapter that more explicitly provide for the commissioner's authority to take those actions. The omitted law reads:

Sec. 5. . . . [It shall be in the discretion of the Commissioner of Insurance to] determine at any time whether or not the insurance company is placed in supervision or he will operate the insurance company through a conservator, as provided above,

(3) Section 5, V.T.I.C. Article 21.28-A, refers to taking remedial action, "including, without limitation," applying for appointment of a receiver. The revised law omits the reference to "without limitation" for the reason stated in Revisor's Note (3) to Section 441.051.

### Revised Law

Sec. 441.302. FORFEITURE AND CANCELLATION OF CHARTER ON CONCLUSION OF BUSINESS. (a) Once all an insurer's policies are reinsured or terminated and the insurer's affairs are concluded as provided by this chapter, the commissioner shall report that fact to the attorney general. On receipt of the report, the attorney general shall take action necessary to forfeit or cancel the insurer's charter.

(b) The commissioner shall report to the attorney general the commissioner's approval of the merger or consolidation of an insurer with another insurer or the reinsurance of the insurer's policies. On receipt of the report, the attorney general shall take action to forfeit or cancel the insurer's charter in the manner provided for the forfeiture or cancellation of the charter of an insurer that is totally reinsured or liquidated. (V.T.I.C. Art. 21.28-A, Sec. 5 (part).)

#### 34 Source Law

Sec. 5. . . . When all the policies of an insurance company are reinsured or terminated, and all of its affairs concluded, as herein provided, the Commissioner of Insurance shall report the same to the Attorney General, who shall take such action as may be

necessary to effect the forfeiture or cancellation of the charter of the insurance company so reinsured and liquidated. Where the Commissioner of Insurance lends approval the merger, consolidation to reinsurance of all the policies of insurance one company with that of another, the same reported to the Attorney General who shall proceed to effect the forfeiture or cancellation of the charter of the insurance company from which the policies were merged, consolidated or reinsured, in the same manner as is provided for the charters of companies totally reinsured or liquidated.

[Sections 441.303-441.350 reserved for expansion]

SUBCHAPTER H. AGENTS OF RECORD FOR CERTAIN INSUREDS

## 15 Revised Law

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- Sec. 441.351. AGENTS RECORD. (a) OF Unless otherwise prohibited, the supervisor, conservator, or receiver of an insurer shall provide to the insured's agent of record a copy of each communication provided to an insured if, in the judgment of the supervisor, conservator, or receiver, providing the copy will serve to materially protect the interests of policyholders. The supervisor, conservator, or receiver may also request the assistance of any statewide association of insurance agents in providing to the association's members information that, in the judgment of the supervisor, conservator, or receiver, may serve to materially protect policyholders' interests.
- 27 (b) If the supervisor, conservator, or receiver sells a 28 delinquent insurer's policies to another insurer, the purchaser 29 shall:
- (1) recognize the pecuniary interest of the agent of record in the policies being sold, regardless of whether the purchaser customarily conducts the purchaser's business through insurance agents;
- 34 (2) conduct the purchaser's business with the insured 35 through the agent of record; and
- 36 (3) provide to the agent of record a written limited 37 agency contract providing the terms that apply to the conduct of 38 their business together.
- (c) A limited agency contract provided under Subsection (b) must provide a level of commission that is reasonable, adequate, 80C30 KLA-D

- 1 and nonconfiscatory.
- 2 (d) This subchapter does not prohibit the agent of record
- 3 from renewing with another insurer an insurance policy purchased by
- 4 an insurer from a delinquent insurer.
- 5 (e) This section does not apply to:
- 6 (1) a life, accident, or health insurance policy or
- 7 contract delivered or issued for delivery by an insurer that is
- 8 subject to any provision of a law specified in Section 841.002 or
- 9 any provision of Chapter 882, 884, 887, 888, or 982;
- 10 (2) a contract or certificate delivered or issued for
- 11 delivery by a group hospital service corporation organized under
- 12 Chapter 842; or

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- 13 (3) a contract or evidence of coverage delivered or
- 14 issued for delivery by a health maintenance organization operating
- 15 under a certificate of authority issued under Chapter 843.
- 16 (V.T.I.C. Art. 21.28-A, Sec. 4A.)

# 17 <u>Source Law</u>

- Sec. 4A. (a) Unless otherwise prohibited, the supervisor, conservator, or receiver shall furnish the agent of record with a copy of each communication provided to the insured, if in the judgment of the supervisor, conservator, or receiver, furnishing such copy will serve to materially protect the interests of conservator, supervisor, policyholders. The receiver may also request the assistance of any statewide associations of insurance agents to furnish their members with information that in the judgment of the supervisor, conservator, or receiver may serve to materially protect the interests of policyholders.
- (b) In the event the supervisor, conservator, or receiver sells the insurance policies of a delinquent insurer to another insurer, the pecuniary interest of the agent of record in the insurance policies being sold shall be recognized by the purchaser, whether or not the purchaser customarily conducts its business through insurance agents.
- (c) The insurer purchasing such insurance policies shall conduct its business with the insured through the agent of record and shall furnish the agent of record with a written limited agency contract providing for the terms and conditions that shall serve to guide the conduct of their business together. Such limited agency contract shall provide a level of commission that shall be reasonable, adequate, and nonconfiscatory.
- (d) Nothing contained in this Act shall be construed to prohibit the agent of record from renewing insurance policies purchased by the insurer from a delinquent insurer with another insurer.
  - (e) This section does not apply to:

1 2 3 4 5 6 7 8	(1) any life, accident, or health insurance policy or contract delivered or issued for delivery by an insurer that is subject to any provision of Chapter 3, 11, 14, or 22 of this code;  (2) any contract or certificate that is delivered or issued for delivery by a group hospital service corporation organized under Chapter 20 of this code; or
9 10 11 12 13	(3) any contract or evidence of coverage delivered or issued for delivery by a health maintenance organization operating under a certificate of authority issued under the Texas Health Maintenance Organization Act (Chapter 20A, Vernon's Texas Insurance Code).
15	Revisor's Note
16	Section 4A(c), V.T.I.C. Article 21.28-A, refers
17	to the "terms and conditions" of a contract. The
18	revised law omits as unnecessary the reference to
19	"conditions" because, in context, "conditions" is
20	included within the meaning of "terms."
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20	CONSERVATION OF INSURERS
21	SUBCHAPTER A. GENERAL PROVISIONS
22	Revised Law
23	Sec. 442.001. DEFINITIONS. (a) In this chapter:
24	(1) "Assets" means all property, whether specifically
25	mortgaged, pledged, deposited, or otherwise encumbered for the
26	security or benefit of specified persons or a limited class or
27	classes of persons. The term includes all deposits and funds of a
28	special or trust nature.
29	(2) "Delinquency proceeding" means a proceeding
30	initiated in a court of this state against an insurer to liquidate,
31	rehabilitate, reorganize, or conserve the insurer.
32	(3) "Insurer" means any organization, corporation, or
33	person that engages in the business of insurance, other than an
34	organization, corporation, or person that is specifically made
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exempt from the application of this chapter by another statute that
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     references this chapter. The term includes:
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                        (A)
                              a capital stock company;
                              a reciprocal or interinsurance exchange;
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                        (B)
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                        (C)
                              a Lloyd's plan;
                              a fraternal benefit society;
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                        (D)
 7
                        (E)
                              a mutual or mutual assessment company of any
     kind, including:
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 9
                              (i)
                                    a statewide mutual assessment company;
                              (ii) a local mutual aid association;
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                              (iii) a burial association;
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                              (iv) a county mutual insurance company; and
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                                    a farm mutual insurance company; and
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                              a fidelity, guaranty, or surety company.
                                                  individual, association,
                  (4)
                        "Person"
                                    means
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                                             an
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     corporation, partnership, or other private legal entity.
17
                  (5)
                        "Receiver" means a person appointed to act as
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     receiver under Section 442.051. The term includes the commissioner
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     or a person appointed by the commissioner to act as special deputy
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     receiver.
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                  For purposes of this chapter, "court" means the court in
            (h)
22
     which a delinquency proceeding is pending, unless the context
     clearly indicates otherwise. (V.T.I.C. Art. 21.28, Secs. 1(a)
2.3
     (part), (b), (c), (d), (f), (g); New.)
24
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                                     Source Law
26
                  Art. 21.28
                           For the purposes of this Article: "Insurer" means and includes capital
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                  Sec. 1.
28
                        (a)
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                     companies,
                                   reciprocal
                                                  or
                                                        interinsurance
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            exchanges, Lloyd's associations, fraternal benefit
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            societies, mutual and mutual assessment companies of
            all kinds and types, state-wide assessment associations, local mutual aids, burial associations,
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            county
                     and farm mutual
                                           associations, fidelity,
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            guaranty
                        and
                              surety
                                        companies, . . . all
            organizations, corporations, or persons transacting
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            an insurance business, unless such insurers are by statute specifically, by naming this Article, exempted from the operation of this Article.
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proceeding

(b)

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commenced in any court of

against an insurer for the purpose of liquidating,

"Delinquency proceeding"

means

this State

- rehabilitating, reorganizing or conserving such insurer.
- (c) "Assets" means all property, real or personal, whether specifically mortgaged, pledged, deposited, or otherwise encumbered for the security or benefit of specified persons, or a limited class or classes of persons. The word "assets," as used in this Article, includes all deposits and funds of a special or trust nature.
- or trust nature.

  (d) "Liquidator" means "receiver." The term includes the commissioner of insurance or the person designated by the commissioner of insurance to act as special deputy receiver.
- (f) "Court," unless the same clearly appears to the contrary from the text of this article, means the court in which the delinquency proceeding is pending.
- (g) "Person" means an individual, association, corporation, partnership, or other private legal entity.

### Revisor's Note

- Section 1(a), V.T.I.C. Article 21.28, "Lloyd's associations," "state-wide refers to assessment associations," "local mutual aids," and farm mutual associations," meaning "county and entities operating under Chapter 941, 881, 886, 912, or 911, respectively, of this code. The terms most frequently used to refer to those entities are "Lloyd's plan," "statewide mutual assessment company," "local mutual aid association," "county mutual insurance company," and "farm mutual insurance company." consistent use of terminology in this code, revised law substitutes "Lloyd's plan," "statewide mutual assessment company," "local mutual aid association," "county mutual insurance company," and insurance company" "farm mutual for associations," "state-wide assessment associations," "local mutual aids," and "county and farm mutual associations," respectively.
- (2) Section 1(a), V.T.I.C. Article 21.28, defines "insurer" to include "trust companies organized under the provisions of Chapter 7 of Texas Insurance Code of 1951." The revised law omits the

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reference to "trust companies" because Section 1, Chapter 388, Acts of the 55th Legislature, Regular Session, 1957, repealed Chapter 7. The remainder of Chapter 388 enacted new requirements applicable to the creation and organization of trust companies, some of which were added to Vernon's Texas Civil Statutes as Article 1513a. That article was repealed by Chapter 168, Acts of the 70th Legislature, Regular Session, 1987, which added the substance of Article 1513a to the law on the organization of trust companies contained in Chapter XI, The Texas Banking Code of 1943 (Article 342-1101 et seq., Vernon's Texas Civil Statutes). That chapter was repealed by Chapter 769, Acts of the 75th Legislature, Regular Session, 1997, which enacted the Texas Trust Company Act (Article 342a-1.001 et seq., Vernon's Texas Civil Statutes). That act was codified as Subtitle F, Title 3, Finance Code, by Chapter 62, Acts of the 76th Legislature, Regular Session, 1999. To the extent that any trust companies organized under Chapter 7 of this code still exist and operate as insurers, they are included in the reference under Subdivision (3) of the revised law to organization, corporation, or person that engages in the business of insurance." The omitted law reads:

- (a) . . . trust companies organized under the provisions of Chapter 7 of Texas Insurance Code of 1951, and . . . .
- (3) Section 1(c), V.T.I.C. Article 21.28, defines "assets" to mean "all property, real or personal." Throughout this chapter, references to "real or personal" are omitted from the revised law in this context because under Section 311.005(4), Government Code (Code Construction Act), "property" includes both real and personal property. That

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definition applies to the revised law.

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(4) Section 1(d), V.T.I.C. Article 21.28, defines "liquidator" to mean "receiver" and provides that the term includes the commissioner of insurance or the person "designated" by the commissioner to act as special deputy receiver. Former Section 12, V.T.I.C. Article 21.28, provided for the appointment of a liquidator by the State Board of Insurance, and Section 2 former of that article required liquidator to act as receiver if a court found that a receiver should take charge of the assets of an insurer. Chapter 12, Acts of the 72nd Legislature, 2nd Called Session, 1991, amended Article 21.28 to require the commissioner of insurance or a person designated by the commissioner to act as receiver if a court finds that a receiver should take charge of the assets of an insurer and to authorize the commissioner to appoint one or more special deputy receivers to act as receiver for the commissioner. Because the position of liquidator within the Texas Department of Insurance has effectively been abolished, the terms "liquidator" and "receiver" are synonymous, and the source law for this chapter generally uses the term "receiver" rather than "liquidator," the revised law defines the term "receiver" and substitutes "receiver" "liquidator" throughout this chapter. In addition, for the convenience of the reader the revised law defines "receiver" to mean a person appointed to act as receiver under Section 442.051 because the substantive duty giving rise to the defined term is imposed by that section. Finally, throughout this chapter the revised law substitutes "appointed" for "designated" in the context of the selection of a special deputy receiver by the commissioner for consistency in use

1 terminology.

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1(e), V.T.I.C. Article (5) Section 21.28, defines "board" as the State Board of Insurance of the State of Texas or the commissioner of insurance, as applicable. Chapter 685, Acts of the 73rd Legislature, Regular Session, 1993, abolished the State Board of Insurance and transferred its functions the commissioner of insurance and the Texas Department of Insurance. Throughout this chapter, board references to the have been appropriately. For this reason, the revised law omits the definition of "board." The omitted law reads:

> (e) "Board" means the State Board of Insurance of the State of Texas, or the Commissioner of Insurance as applicable under Article 1.02 of this code.

### Revised Law

- 18 Sec. 442.002. LIQUIDATION OVERSIGHT DIVISION EMPLOYEES.
- 19 The employees of the commissioner acting as receiver are employees
- 20 of the department for the purposes of:
- 21 (1) reporting payroll information to the uniform
- 22 statewide accounting system; and
- 23 (2) submitting vouchers to the comptroller for the
- 24 payment of the employees' salaries. (V.T.I.C. Art. 21.28, Sec.
- 25 12A(b).)

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## 26 Source Law

- (b) The Liquidator and the employees working for the Liquidator or in the liquidation division of the State Board of Insurance are employees of the State Board of Insurance for the purpose of:
  - (1) reporting payroll information to the uniform statewide accounting system; and
- 33 (2) submitting vouchers to the comptroller 34 for the payment of the salaries of the Liquidator and 35 the employees.

### 36 <u>Revisor's Note</u>

Section 12A(b), V.T.I.C. Article 21.28, provides
that the liquidator and the employees working for the
liquidator or in the liquidation division of the State

Board of Insurance, meaning the Texas Department of Insurance, are employees of the department for certain As explained in Revisor's Note (4) to purposes. Section 442.001, Chapter 12, Acts of Legislature, 2nd Called Session, 1991, abolished the position of liquidator within the department. The commissioner of insurance or a special deputy receiver appointed by the commissioner acts as a receiver and performs the functions formerly performed by the liquidator. In general, the revised law codifies "liquidator" as "receiver." However, unlike the former liquidator, neither the commissioner nor the special deputy receivers appointed by the commissioner are department employees for any purpose, including those enumerated by Section 12A(b). The commissioner is an officer appointed by the governor with the advice and consent of the senate under Subchapter B, Chapter 31, of this code, and a special deputy receiver appointed by the commissioner under contract under Section 2(a), Article 21.28, revised in pertinent part in this chapter as Section 442.051, and is therefore an independent contractor. Furthermore, the liquidation division of the department has been redesignated as the liquidation oversight division. Accordingly, the revised law substitutes a reference to the employees of the commissioner in the commissioner's role as receiver for the reference to the liquidator and the employees working for the liquidator or in the liquidation division.

30 Revised Law

Sec. 442.003. OVERSIGHT OF SPECIAL DEPUTY RECEIVERS AND GUARANTY ASSOCIATIONS. The commissioner shall oversee special deputy receivers and guaranty associations. (V.T.I.C. Art. 21.28, Sec. 2(a) (part).)

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(a) . . . It is the intent of the legislature that oversight of the special deputy receivers and  $% \left( 1\right) =\left( 1\right) \left( 1\right) +\left( 1\right) \left( 1\right) \left( 1\right) +\left( 1\right) \left( 1\right) \left($ guaranty associations shall be conducted by commissioner. . .

#### Revisor's Note

Section 2(a), V.T.I.C. Article 21.28, provides that "[i]t is the intent of the legislature" that oversight of certain persons and entities be conducted by the commissioner of insurance. The revised law omits the quoted language as unnecessary because it is implied that a statute expresses the intent of the legislature.

#### 14 Revised Law

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CONFLICT WITH OTHER LAW. Sec. 442.004. If this chapter 15 conflicts with any other law, this chapter prevails. (V.T.I.C. 16 Art. 21.28, Secs. 12A(a-1) (part), 16 (part).) 17

18

Source Law

Sec. 12A. (a-1) [The provisions of this Act are cumulative of existing law and] in the event of conflict the provisions of this Act shall govern.

In the event of conflict between the Sec. 16. provisions of this Article and the provisions of any existing law, the provisions of this Article shall prevail, . . . .

#### Revisor's Note (End of Subchapter)

21.28, Section 12A(a-1), V.T.I.C. Article provides that "this Act," meaning Chapter 661, Acts of the 59th Legislature, Regular Session, 1965, which amended V.T.I.C. Article 21.28 by adding Section 12A, is cumulative of existing law. Similarly, Section 16, V.T.I.C. Article 21.28, provides that in the event of a conflict between a provision of Article 21.28 and a provision of any existing law, all laws in conflict with Article 21.28 are repealed to the extent of the conflict. The revised law omits those provisions as unnecessary. An accepted general principle of

statutory construction requires a statute to be given 1 2 cumulative effect with other statutes unless 3 provides otherwise or unless the statutes are in 4 conflict. In addition, under general rules of 5 statutory construction, a statute automatically has the effect of repealing prior conflicting enactments. 6

The omitted law reads:

Sec. 12A. (a-1) The provisions of this Act are cumulative of existing law and

Sec. 16. . . . and all laws, or parts of law, in conflict with the provisions of this Article, are hereby repealed to the extent of such conflict.

[Sections 442.005-442.050 reserved for expansion]

SUBCHAPTER B. GENERAL PROVISIONS REGARDING RECEIVER

# 17 Revised Law

Sec. 442.051. RECEIVER. If, under a law of this state, a court of competent jurisdiction finds that a receiver should take charge of the assets of an insurer domiciled in this state, the commissioner or a person appointed as a special deputy receiver by the commissioner under a contract shall act as receiver. (V.T.I.C.

23 Art. 21.28, Sec. 2(a) (part).)

# Source Law

Sec. 2. (a) Receiver Taking Commissioner and Powers and Duties. Whenever under the law of this State a court of competent jurisdiction finds that a receiver should take charge of the assets of insurer domiciled this an in State, the commissioner of insurance or a person designated by the commissioner under contract shall act as receiver.

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# Revised Law

Sec. 442.052. APPOINTMENT OF SPECIAL DEPUTY RECEIVER. (a)
The commissioner may appoint, set the compensation of, and contract
with one or more qualified special deputy receivers to act for the
commissioner under this code.

#### (b) The commissioner shall:

39 (1) specify requirements for the position of special deputy receiver; and

(2) use a competitive bidding process to select 1 special deputy receivers. 2 3 In making an appointment under this section, commissioner shall attempt to reflect the ethnic, racial, 4 and 5 geographic diversity of the state. A special deputy receiver serves at the pleasure of the 6 7 commissioner. (V.T.I.C. Art. 21.28, Secs. 2(a) (part), 12(b) 8 (part), (h) (part).) 9 Source Law [Sec. 10 2] (a) 11 The commissioner shall competitive bidding process 12 in the selection of 13 special deputy receivers and shall establish specifications for the position of special deputy 14 15 receiver. . . . [Sec. 12] 16 17 Appointments, Expenses. The commissioner (b) appoint, set the compensation of, and contract 18 with one or more qualified special deputy receivers to 19 20 act for the commissioner under this code. In making an appointment under this section, the commissioner shall attempt to reflect the ethnic, racial, and geographic 21 22 23 diversity of the state. 24 Authority of Special Deputy Receiver. 25 special deputy receiver appointed by the commissioner 26 serves at the pleasure of the commissioner. 27 Revised Law 28 Sec. 442.053. PERFORMANCE BOND REQUIRED. A special deputy 29 receiver must file with the commissioner a bond that is: in an amount established by the commissioner; 30 (1)payable to the commissioner for the benefit of 31 (2) 32 injured parties; and 33 (3) conditioned on: 34 the faithful performance of the special (A) deputy receiver's duties; and 35 the proper accounting for all money and 36 (B) property received or administered by the special deputy receiver. 37 (V.T.I.C. Art. 21.28, Sec. 12(a).) 38 39 Source Law 40 (a) Special Deputy Receiver, Bond. Sec. 12.

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special deputy receiver appointed by the commissioner

under this article shall file with the commissioner a

bond in an amount established by the commissioner, payable to the commissioner for the benefit of injured parties, and conditioned on the faithful performance of the special deputy receiver's duties and the proper accounting for all moneys and properties received or administered by the special deputy receiver.

#### Revised Law

- 8 Sec. 442.054. POWERS OF SPECIAL DEPUTY RECEIVER. (a)
  9 Unless restricted by the commissioner, a special deputy receiver
  10 has all the powers of a receiver granted under this code and may
  11 perform any act on behalf of the commissioner as receiver.
  - (b) If expressly authorized by the commissioner, a special deputy receiver may employ employees and agents, legal counsel, actuaries, accountants, appraisers, consultants, and other personnel the special deputy receiver considers necessary to assist in the performance of the receiver's duties. The expenses of employing those persons are expenses of the receivership payable out of money or other assets of the insurer. (V.T.I.C. Art. 21.28, Secs. 12(b) (part), (h) (part).)

#### Source Law

- (b) . . . A special deputy receiver has all the powers of the receiver granted by this code, unless limited by the commissioner. . . .
- (h) . . . Unless restricted by the commissioner, a special deputy receiver may perform any act on behalf of the commissioner. If expressly authorized by the commissioner, a special deputy receiver may employ employees and agents, legal counsel, actuaries, accountants, appraisers, consultants, and other personnel as the special deputy receiver considers necessary to assist in the performance of the receiver's duties. The expenses of employing those persons are expenses of the receivership payable out of funds or assets of the insurer.

# Revisor's Note

(1) Section 12(b), V.T.I.C. Article 21.28, grants a special deputy receiver "all the powers of the receiver granted by this code." Section 12(h) provides that a special deputy receiver may perform "any act on behalf of the commissioner." It is clear from the context of the source law that the special deputy receiver is authorized to perform on behalf of

2.2

- the commissioner only the acts that the commissioner
  would be authorized to perform in the commissioner's
  role as receiver. The revised law is drafted
  accordingly.
- 5 (2) Section 12(h), V.T.I.C. Article 21.28,
  6 refers to "funds" of an insurer. Throughout this
  7 chapter, the revised law substitutes "money" for
  8 "funds" because, in this context, the terms are
  9 synonymous and the former is more commonly used.

#### 10 Revised Law

- Sec. 442.055. RECEIVER CONSIDERED TO ACT ON BEHALF OF RECEIVERSHIP ESTATE. (a) In performing the duties of receiver under this chapter, the commissioner, a special deputy receiver, or an agent or employee of the commissioner or special deputy receiver is considered to act on behalf of the receivership estate.
- (b) Chapter 105, Civil Practice and Remedies Code, does not apply to an action taken under this chapter. (V.T.I.C. Art. 21.28, Sec. 2(1).)

## 19 Source Law

20 (1) Actions by Receiver. When performing the duties of receiver under this Article, the commissioner, a special deputy receiver, or an agent or employee of the commissioner, or a special deputy receiver shall be considered to be acting on behalf of the receivership estate, and the provisions of Chapter 105, Civil Practice and Remedies Code, shall not apply to any actions taken pursuant to this Article.

#### Revised Law

- Sec. 442.056. IMMUNITY. (a) The following persons are not liable, and a cause of action does not arise against any of the following persons, for a good faith action or failure to act in exercising powers and performing duties under this chapter:
- 33 (1) the commissioner or an agent or employee of the 34 commissioner; or
- 35 (2) a special deputy receiver or an agent or employee 36 of the special deputy receiver.
- 37 (b) The attorney general shall defend an action to which

- 1 Subsection (a) applies that is brought against a person described
- 2 by that subsection, including an action brought after the
- 3 defendant's service with the commissioner, a special deputy
- 4 receiver, or the department has terminated, or after the close of
- 5 the receivership out of which the action arises. This subsection
- 6 does not require the attorney general to defend a person with
- 7 respect to an issue other than the applicability or effect of the
- 8 immunity provided by Subsection (a). (V.T.I.C. Art. 21.28, Secs.
- 9 2(j), (k).)

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(j) Immunity. There is no liability on the part of, and a cause of action does not arise against, the receiver, a special deputy receiver, the commissioner, or an agent or employee of the receiver, a special deputy receiver, or the commissioner for a good faith action or failure to act in the performance of powers and duties under this article.

Source Law

Representation by Attorney General. (k) attorney general shall defend an action to which Subsection (j) of this section applies that is brought against the receiver, a special deputy receiver, the commissioner, or an agent or employee of the receiver, a special deputy receiver, or the commissioner. This subsection continues to apply to an action that is defendant's brought after the service receiver, a special deputy receiver, the commissioner, or the department has terminated or after the close of the receivership out of which the action arises. This subsection does not require the attorney general to defend any person with respect to an issue other than the applicability or effect of the judicial immunity codified by Subsection (j) of this section.

#### Revisor's Note

- (1) Sections 2(j) and (k), V.T.I.C. Article 21.28, refer to "the receiver," "a special deputy receiver," and "the commissioner." The revised law omits the references to "receiver" as unnecessary because under Section 2(a), V.T.I.C. Article 21.28, revised in pertinent part in this chapter as Section 442.051, only the commissioner or a person appointed as a special deputy receiver may act as receiver.
- (2) Section 2(k), V.T.I.C. Article 21.28, refers to the "judicial immunity" in Section 2(j), Article 21.28, revised as Subsection (a) of this

section. Section 2(j) refers to "immunity" rather than "judicial immunity." Accordingly, the revised law substitutes "immunity" for "judicial immunity" for consistency in use of terminology.

## <u>Revisor's Note</u> (End of Subchapter)

Section 2(a), V.T.I.C. Article 21.28, provides that a special deputy receiver is subject to the performance standards imposed by Section 2(a). The revised law omits the provision subjecting the special deputy receiver to those performance standards as unnecessary because those provisions apply to the special deputy receiver by their terms. The omitted law reads:

(a) . . . A person designated by the commissioner to act as special deputy receiver under contract is subject to the performance standards imposed by this subsection. . .

[Sections 442.057-442.100 reserved for expansion]

SUBCHAPTER C. CONDUCT OF DELINQUENCY PROCEEDINGS: GENERAL

22 PROVISIONS

23 <u>Revised Law</u>

Sec. 442.101. VENUE. Exclusive venue of delinquency proceedings is in Travis County. (V.T.I.C. Art. 21.28, Sec. 2(i).)

26 Source Law

27 (i) Venue. Exclusive venue of delinquency 28 proceedings shall be in Travis County, Texas.

29 Revised Law

Sec. 442.102. RIGHTS AND LIABILITIES ESTABLISHED AS OF DATE DELINQUENCY PROCEEDING BEGINS. Except as otherwise directed by the court or expressly provided by this chapter, the rights and liabilities of an insurer that is the subject of a delinquency proceeding and of all other persons interested in the insurer's estate, including the insurer's creditors, policyholders, members, officers, directors, shareholders, and agents, are fixed as of the date of the commencement of the delinquency proceeding, subject to

- 1 the provisions of Subchapter E relating to the rights of claimants
- 2 holding unliquidated or undetermined claims or demands. (V.T.I.C.
- 3 Art. 21.28, Sec. 2(c).)

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#### 4 Source Law

(c) Rights Fixed. The rights and liabilities of any such insurer and of its creditors, policyholders, members, officers, directors, stockholders, agents, and all other persons interested in its estate, shall, unless otherwise directed by the court, be fixed as of the date of the commencement of the delinquency proceedings, subject, however, to the provisions of Section 3 with respect to the rights of claimants holding unliquidated or undetermined claims or demands, and as otherwise expressly provided in this Article.

16 Revised Law

- Sec. 442.103. TITLE TO ASSETS; PRIORITY OF RECEIVER'S RIGHTS. (a) The assets of an insurer that is the subject of a delinquency proceeding are in the custody of the court as of the date of the commencement of the proceeding.
- 21 (b) The receiver is vested by operation of law with the 22 title to all of the insurer's property, contracts, and rights of 23 action, wherever located, as of the date a court order is entered 24 directing possession to be taken. The title of the receiver relates 25 back to the date of the commencement of the delinquency proceeding 26 unless the court provides otherwise.
- (c) A contractual lien or statutory landlord's lien under Chapter 54, Property Code, that arises after the date of the commencement of the delinquency proceeding is secondary and inferior to the rights of the receiver.
- 31 (d) The filing or recording of an order described by 32 Subsection (b) in any record office of the state provides the same 33 notice as would be provided by a deed, bill of sale, or other 34 evidence of title filed or recorded by the insurer. (V.T.I.C. Art.
- 35 21.28, Sec. 2(b).)

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36 Source Law

(b) Title in Receiver. The property and assets of such insurer shall be in the custody of the court as of the date of the commencement of such delinquency proceedings. The said receiver and his successors in office shall be vested by operation of law with the

title to all of the property, contracts, and rights of action of such insurer, wherever located, as of the date of entry of the order directing possession to be taken. Such title of the receiver shall relate back to the date of the commencement of the delinquency proceedings unless the court shall otherwise provide. A contractual lien or statutory landlord's lien under Chapter 54, Property Code, that arises after the date of the commencement of the delinquency proceedings is secondary and inferior to the rights of the receiver and his successors in office. The filing or recording of such an order in any record office of the State shall impart the same notice as would be imparted by a deed, bill of sale, or other evidence of title duly filed or recorded by such insurer.

#### Revisor's Note

- (1) Section 2(b), V.T.I.C. Article 21.28, refers to the "property and assets" of an insurer. Throughout this chapter, the reference to "property" is omitted from the revised law in this context because under Section 1(c), V.T.I.C. Article 21.28, revised in this chapter as Section 442.001(a)(1), "assets" is defined to include all property of an insurer.
- (2) Section 2(b), V.T.I.C. Article 21.28, refers to the "receiver and his successors in office." The references to the receiver's "successors in office" are omitted from the revised law because the receiver's "successors in office" are included within the meaning of "receiver."
- (3) Section 2(b), V.T.I.C. Article 21.28, refers to a deed, bill of sale, or other evidence of title "duly" filed or recorded by an insurer. The revised law omits "duly" as unnecessary because the term does not add to the clear meaning of the law. A deed, bill of sale, or other evidence of title is not filed or recorded if it is not duly filed or recorded.

#### Revised Law

Sec. 442.104. DUTY OF RECEIVER TO TAKE POSSESSION OF ASSETS; INVENTORY. (a) The receiver shall promptly take possession of the assets of an insurer that is the subject of a delinquency proceeding and, as the court directs, manage those

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- 1 assets in the person's own name as receiver or in the name of the
- 2 insurer.
- 3 (b) The receiver is responsible for all assets coming into
- 4 the receiver's possession.
- 5 (c) The receiver shall promptly prepare, in duplicate, an
- 6 inventory of the insurer's assets. The receiver shall file one copy
- 7 of the inventory with the department and one copy in the office of
- 8 the clerk of the court. The copies of the inventory are open for
- 9 inspection. (V.T.I.C. Art. 21.28, Secs. 2(a) (part), (d) (part),
- 10 (f).)

# 11 Source Law

- (a) . . . The receiver shall forthwith take possession of the assets of such insurer and deal with the same in the person's own name as receiver or in the name of the insurer as the court may direct. . . .
  - (d) Bonds. The receiver shall be responsible for all assets coming into his possession. . . .
  - (f) Inventory. An inventory in duplicate of the insurer's assets shall be prepared forthwith by the receiver, one of which shall be filed in the office of the Board and one in the office of the clerk of the court having jurisdiction, which inventories shall be open to inspection.

# Revisor's Note

- (1) Section 2(a), V.T.I.C. Article 21.28, provides that a receiver has the powers specified by this code. The revised law omits that provision as unnecessary. The provisions of this code that specify those powers are sufficient authority for those powers. The omitted law reads:
  - (a) . . . The receiver has the powers specified in this code. . . .
- (2) Section 2(f), V.T.I.C. Article 21.28, refers to "the court having jurisdiction." The revised law substitutes a reference to "the court" because under Section 1(f), V.T.I.C. Article 21.28, revised in this chapter as Section 442.001(b), for purposes of this chapter "court" means the court in which a delinquency proceeding is pending, unless the

1 context clearly indicates otherwise, and it is clear

2 from the context that the court to which the reference

is made is the court in which the delinquency

4 proceeding is pending.

### 5 Revised Law

6 Sec. 442.105. AUTHORITY TO REQUIRE BOND TO PROTECT ASSETS.

The court may require:

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- (1) the receiver to provide one or more bonds; and
- 9 (2) if considered desirable by the court for the 10 protection of the assets, a special deputy receiver or other
- 11 assistant or employee appointed under this chapter to provide one
- 12 or more bonds. (V.T.I.C. Art. 21.28, Sec. 2(d) (part).)

#### 13 Source Law

14 The court may require a bond, or from the said receiver, 15 if bonds, and, deemed desirable for the protection of the assets, may 16 17 a bond, or bonds, of any special deputy receiver, or other assistant or employee appointed by 18 19 or under the authority of this Article.

# 20 Revised Law

- Sec. 442.106. DELIVERY OF PROPERTY AND RECORDS TO RECEIVER.
- 22 (a) The officers, directors, shareholders, members, trustees,
- 23 managing general agents, agents, administrators, claims adjusters,
- 24 managers, attorneys-in-fact, and associate, deputy, or substitute
- 25 attorneys-in-fact of a delinquent insurer shall immediately
- 26 deliver to the receiver, without cost to the receiver, all
- 27 property, books, records, accounts, documents, and other writings
- 28 of the delinquent insurer or that relate to the business of the
- 29 delinquent insurer.
- 30 (b) If by contract or otherwise any property, book, record,
- 31 account, document, or other writing is owned by a person described
- 32 by Subsection (a), the owner shall copy the item and deliver the
- 33 copy to the receiver. The owner shall retain the original until
- 34 notification that the item is no longer required in the
- 35 administration of the insurer's estate or until another time as the
- 36 court, after notice and hearing, directs. A copy is considered to

- 1 be a record of the delinquent insurer under Subchapter I. (V.T.I.C.
- 2 Art. 21.28, Sec. 4(e).)

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# 3 Source Law

Records with Third Parties. All officers, directors, stockholders, members, trustees, managing general agents, agents, administrators, adjusters, managers, attorneys-in-fact, or associate, deputy, or substitute attorneys-in-fact of the delinquent insurer shall immediately deliver to the possession of the receiver all properties, books, possession of the receiver all properties, books, records, accounts, documents, and other writings of the delinquent insurer or that relate to the business the delinquent insurer without οf cost to receiver; however, if by contract or otherwise any of the properties, books, records, accounts, documents, and other writings belong to or are the property of persons, they shall be copied, the copy delivered to the receiver, and the original retained by the owner until notification that it is no longer required in the administration of the insurer's estate or at any other time as the court, after notice and hearing, shall direct. The copies are deemed to be records of the delinquent insurer under Section 11 of this Article.

# Revised Law

OF Sec. 442.107. DUTTY RECEIVER ТО CONDUCT INSURER'S BUSINESS. (a) On taking possession of the assets of a delinquent insurer, the receiver shall, subject to the direction of the court, immediately begin conducting the insurer's business or taking any steps necessary to conserve the assets and protect the rights of policyholders and claimants for the purpose of liquidating, rehabilitating, reinsuring, conserving the reorganizing, or affairs of the insurer.

(b) Notwithstanding the requirements of Subsection (a) or the terms of any insurance contract issued by a delinquent insurer, the receiver is not required to defend any action against an insured of a delinquent insurer. (V.T.I.C. Art. 21.28, Sec. 2(e).)

# 38 <u>Source Law</u>

Conducting of Business. Upon taking possession of the assets of a delinquent insurer the receiver shall, subject to the direction of the court, immediately proceed to conduct the business of the insurer, or to take such steps as may be necessary to the and protect the rights conserve assets and claimants for policyholders the purpose liquidating, rehabilitating, reinsuring, reorganizing conserving the affairs of the Notwithstanding the foregoing requirements or the terms of any insurance contract issued by a delinquent

insurer, the receiver is not required to defend any action against an insured of a delinquent insurer.

3 Revised Law

- 4 Sec. 442.108. DISPOSAL OF PROPERTY; SETTLING OF CLAIMS.
- 5 (a) Except as provided by Subsection (b), the receiver may, subject
- 6 to the approval of the court:
- 7 (1) sell or otherwise dispose of all or part of the
- 8 property of an insurer against whom a delinquency proceeding has
- 9 been brought; and
- 10 (2) sell or compound all doubtful or uncollectible
- 11 debts, or claims owed by or to the insurer, including claims based
- on an assessment levied against a member of a mutual insurer, a
- 13 reciprocal or interinsurance exchange, or a Lloyd's plan.
- 14 (b) Without obtaining the approval of the court, the
- 15 receiver may compromise or compound a debt or claim described by
- 16 Subsection (a)(2) or sell an item of the insurer's property on terms
- 17 the receiver considers to be in the best interest of the insurer if
- 18 the amount of the debt or claim or the value of the item of property
- 19 does not exceed \$10,000, excluding interest.
- (c) The receiver may, subject to the approval of the court,
- 21 sell, agree to sell, or offer to sell any assets of the insurer to
- 22 creditors of the insurer who seek to participate in the purchase of
- the assets, to be paid for wholly or partly out of dividends payable
- $\,$  24  $\,$  to those creditors. On application of the receiver, the court may
- 25 designate representatives to act for those creditors in purchasing,
- 26 holding, or otherwise managing those assets, and the receiver may,
- 27 subject to the approval of the court, advance the expenses of those
- 28 representatives against the security of the claims of those
- 29 creditors.
- 30 (d) The receiver may, subject to the approval of the court
- 31 and the commissioner, as required by this code, sell or otherwise
- 32 dispose of the charter or certificate of authority of the insurer
- 33 separately from the outstanding liabilities of the insurer.
- 34 (V.T.I.C. Art. 21.28, Sec. 2(g).)

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Disposal of Property; Settling Claims. receiver may, subject to the approval of the court, (1) sell or otherwise dispose of the real and personal property, or any part thereof, of an insurer against whom a proceeding has been brought under this Article, and (2) sell or compound all doubtful or uncollectible debts, or claims owed by or owing to such insurer, including claims based upon an assessment against a member of a mutual insurer, reciprocal exchange, or an underwriter at Lloyds. Whenever the amount of any such debt or claim owed by or owing to such insurer or the value of any item of property of does not exceed Ten Thousand Dollars insurer (\$10,000), exclusive of interest, the receiver may compromise or compound such debt or claim or sell such property upon such terms as the receiver may deem for the best interests of said insurer without obtaining the approval of the court. The receiver may, subject to the approval of the court, sell or agree to sell, or offer to sell, any assets of such an insurer to such of its creditors who may desire to participate in the purchase thereof, to be paid for, in all or in part, out of dividends payable to such creditors, and, upon application of the the receiver, the court designate representatives to act for such creditors in the purchase, holding and/or management of such assets, and the receiver may, subject to the approval advance the expenses court, of representatives against the security of the claims of such creditors. The receiver may, subject to the of the court and the commissioner, approval required by this code, sell or otherwise dispose of the charter or license of the insurer separate and apart from its outstanding liabilities.

# Revisor's Note

- (1) Section 2(g), V.T.I.C. Article 21.28, refers to a "proceeding . . . [brought] under this Article." Throughout this chapter the revised law substitutes a reference to a "delinquency proceeding" for the quoted language and similar phrases because a delinquency proceeding is the only kind of proceeding authorized by this chapter and that is the term used to describe such a proceeding in Section 1(b), V.T.I.C. Article 21.28, revised as Section 442.001(a)(2).
- (2) Section 2(g), V.T.I.C. Article 21.28, refers to a "reciprocal exchange" and an "underwriter at Lloyds," meaning entities operating under Chapter 942 or 941, respectively, of this code. The terms most frequently used to refer to those entities are

- "reciprocal or interinsurance exchange" and "Lloyd's 1 2 plan." For consistent use of terminology in this code, the revised law substitutes "reciprocal 3 4 interinsurance exchange" and "Lloyd's plan" 5 "reciprocal exchange" and "underwriter at Lloyds," respectively.
- 2(q), V.T.I.C. Article 7 (3) Section 21.28, refers to the sale or other disposal of the "license" 8 insurer. 9 The revised law substitutes "certificate of authority" for "license" because 10 "certificate of authority" is the term used throughout 11 this code in relation to an entity's authority to 12 engage in business. 13
- (4) Section 2(g), V.T.I.C. 14 Article refers to "separate and apart." The reference to 15 "apart" is omitted from the revised law because 16 "apart" is included within the meaning of "separate." 17

#### 18 Revised Law

- BORROWING ON PLEDGE OF ASSETS. Sec. 442.109. 19 (a) То facilitate the rehabilitation, liquidation, conservation, 20 21 dissolution of an insurer under this chapter, the receiver may, 22 subject to the approval of the court:
- 23 (1) borrow money;

- execute, acknowledge, and deliver a note or other 24 (2) evidence of indebtedness for the loan; 25
- (3) secure the repayment of the loan by the mortgage, 26 27 pledge, assignment, or transfer in trust of any or all of the insurer's property; and 28
- (4) take any other action necessary and proper to 29 30 obtain and provide for the repayment of the loan.
- The receiver is not under any obligation in the person's 31 personal capacity or official capacity as receiver to repay any 32 loan made under this section. (V.T.I.C. Art. 21.28, Sec. 15.) 33

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Sec. 15. For the purpose of facilitating the ilitation, liquidation, conservation or rehabilitation, dissolution of an insurer pursuant to this Article the receiver may, subject to the approval of the court, borrow money and execute, acknowledge and deliver notes or other evidences of indebtedness therefor and secure the repayment of the same by the mortgage, pledge, assignment, transfer in trust, or hypothecation of any or all of the property whether real, personal or mixed of such insurer, and the receiver, subject to the approval of the court, shall have power to take any and all other action necessary and proper to consummate any such loans and to provide for the repayment thereof. The receiver shall be under no obligation personally or in his official capacity as receiver to repay any loan made pursuant to this section.

# Revisor's Note

- Section 15, V.T.I.C. Article 21.28, refers (1)to the "pledge" or "hypothecation" of property. revised law omits "hypothecation" "hypothecation" is included within the meaning of "pledge."
- Section 15, V.T.I.C. Article 21.28, refers to "property whether real, personal or mixed." revised law omits the reference to "real, personal, or mixed" because under Section 311.005(4), Government Code (Code Construction Act), applicable to the law, "property" includes both real revised and personal property, and "mixed" property is property consisting of both real and personal property.

#### Revised Law

Sec. 442.110. DEPOSITORIES; ACCOUNTING. (a) Except otherwise provided by this section, the receiver shall promptly deposit all money collected into the Texas Treasury Safekeeping Trust Company in accordance with procedures established by the comptroller.

If determined advantageous by the receiver in the receiver's sound financial judgment, the receiver may deposit the money in one or more banks or savings and loan associations in this state insured by a federal agency that provides for deposit 493

- 1 insurance. If the amount deposited exceeds the maximum amount
- 2 insured by the appropriate federal agency, the receiver shall,
- 3 without the need for court approval, enter into any contracts and
- 4 require any security the receiver considers proper to safeguard the
- 5 deposit.

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- 6 (c) The receiver shall account for all money collected or
- 7 realized from the assets of each insurer for which the receiver has
- 8 been appointed separately from all other money. (V.T.I.C. Art.
- 9 21.28, Sec. 2(h).)

# 10 <u>Source Law</u>

Except as provided by this Depositories. (h) subsection, all money collected by the receiver shall be forthwith deposited into the Texas Treasury Trust Company in accordance with Safekeeping procedures established by the comptroller. receiver may deposit the money in any bank, banks, or savings and loan association or associations in this State insured by a federal agency that provides for deposit insurance if the receiver, in the exercise of sound financial judgment, determines that it would be advantageous to do so. The funds collected or realized from the assets of each insurer for which the receiver has been appointed shall be accounted for by the receiver separately from all other funds. Whenever any account in a bank or savings and loan association exceeds the maximum amount insured by the appropriate federal agency, the receiver is hereby authorized and directed to make such contracts and require such security as it may deem proper for the safeguarding of such deposit without approval of the court.

# 31 Revised Law

- 32 Sec. 442.111. REPORTS ON STATUS OF PROCEEDING. The
- 33 receiver shall:
- 34 (1) file with the department on the department's
- 35 request reports showing the operation, receipts, expenditures, and
- 36 general condition of any insurer of which the receiver is in charge
- 37 at that time;
- 38 (2) on request, file a copy of a report described by
- 39 Subdivision (1) with the court in which the receivership proceeding
- 40 is pending; and
- 41 (3) file a final report regarding each insurer that
- 42 has been liquidated or handled that:
- 43 (A) shows and fully explains all receipts and

1 expenditures; and

- 2 (B) accurately states the disposition of all of
- 3 the insurer's assets. (V.T.I.C. Art. 21.28, Sec. 12(c).)

#### 4 Source Law

(c) Filing Reports. The receiver shall file reports with the Board upon its request showing the operation, receipts, expenditures, and general condition of any organization of which the receiver may have charge at that time, and, upon request, shall file a copy of said report with the court in which said receivership proceeding is pending. The receiver shall also file a final report of each organization which has been liquidated or handled showing all receipts and expenditures, and giving a full explanation of the same and a true statement of the disposition of all of the assets of each organization.

#### Revisor's Note

Section 12(c), V.T.I.C. Article 21.28, requires the receiver to file reports with the Texas Department of Insurance showing certain information regarding an "organization" of which the receiver is in charge or that has been liquidated or handled. The revised law substitutes "insurer" for "organization" for consistency with Section 2(a), V.T.I.C. Article 21.28, revised in pertinent part in this chapter as Section 442.051, which requires a receiver to take charge of the assets of an "insurer."

# Revised Law

- Sec. 442.112. BUSINESS PLAN REPORTS; OTHER PERIODIC REPORTS. (a) A special deputy receiver shall submit a monthly written report to the court and the commissioner that states the special deputy receiver's business plan for the receivership, including:
- 34 (1) the expenses incurred in administering the 35 receivership during the preceding month and an estimate of those 36 expenses for the succeeding month;
- 37 (2) a cost-benefit analysis of the expenditure of 38 money other than money spent to pay claims;
- 39 (3) a budget of monthly expenses that explains any

- 1 variation from the original projection; and
- 2 (4) a list of any lawyers or law firms that offered to
- 3 represent or represented the special deputy receiver in relation to
- 4 the special deputy receiver's duties under this chapter, and any
- 5 hours billed or fees paid to a lawyer or law firm that represented
- 6 the special deputy receiver.
- 7 (b) The special deputy receiver shall submit the business
- 8 plan report to the attorney general quarterly, and the attorney
- 9 general may make recommendations to the commissioner based on the
- 10 report.
- 11 (c) In addition to the business plan report, the special
- 12 deputy receiver shall submit to the commissioner a monthly report
- 13 relating to the special deputy receiver's activities in
- 14 administering the receivership.
- 15 (d) On written application by the special deputy receiver
- and with the approval of the commissioner, the court may suspend the
- 17 requirement for monthly reports, or require less frequent reports,
- 18 on a showing that the costs of the monthly reports exceed the
- 19 benefit derived from those reports. (V.T.I.C. Art. 21.28, Sec.
- 20 2(a) (part).)

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21 <u>Source Law</u>

The special deputy receiver shall submit monthly written reports to the court and commissioner that state the special deputy receiver's business plan for the receivership, including expenses incurred in administering the receivership during the preceding month and an estimate of those expenses for the succeeding month. The report must include a cost-benefit analysis on the expenditure of funds other than funds spent for the payment of claims. The business plan report must include a budget of monthly expenses that explains any variation from the original projection. The business plan report must include a list of any lawyers or law firms that offered to or did represent the special deputy receiver in relation to its duties under this article, and any hours billed or fees paid to a lawyer or law firm that represented the special deputy receiver. The special deputy receiver shall submit the business plan report to the attorney general on a quarterly basis, and the attorney general may make recommendations to the commissioner based on the report. In addition to the business plan report, the special deputy receiver shall submit a monthly report to the commissioner relating to the special deputy receiver's activities in administering the receivership. Upon written application by the special

deputy receiver and with approval of the commissioner, the court may suspend the requirement for monthly reports or require reports less frequently based upon a showing that the costs of such reports exceed the benefit derived from their filing.

Revised Law

7 REPORT TO INSURANCE FRAUD UNIT. Sec. 442.113. A special 8 deputy receiver shall report to the insurance fraud unit any information discovered in the administration of a receivership 9 10 relating to possible fraudulent, deceptive, or unlawful conduct by an insurer. (V.T.I.C. Art. 21.28, Sec. 12(i).) 11

12 Source Law

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13 Reports of Fraudulent Activities. 14 special deputy receiver shall report to the insurance 15 possible fraud unit any information relating to deceptive, or unlawful conduct by an discovered in administration of the fraudulent, 16 17 insurer 18 receivership.

Revised Law

- PAYMENT OF LIQUIDATION EXPENSES; OBJECTION. 20 Sec. 442.114.
- 21 (a) The commissioner or special deputy receiver shall pay the compensation of the special deputy receiver and all other expenses 22

of a liquidation out of the money or other assets of the insurer.

- 24 Each month, the receiver shall present to the court an itemized accounting, sworn to by the receiver, of the expenses. The 25 26 court shall approve the accounting unless a party at interest files 27 an objection on or before the 10th day after the date the accounting The objection must specify each item to which the is presented.
- 28 29 party objects and the ground for that objection.
- 30 The court shall set a hearing on an objection filed
- 31 under Subsection (b) and shall notify the parties of the hearing. The objecting party has the burden of proof to show that an item to 32
- which the party objected is improper, unnecessary, or excessive. 33
- (V.T.I.C. Art. 21.28, Sec. 12(b) (part).) 34

35 Source Law

36 oner may ... set the special deputy receivers] the compensation of . . . special deputy receiv . . . The payment of such compensation and expenses of liquidation shall be made by 37 38 all 39 bу commissioner or special deputy receiver out of funds or assets of the insurer. An itemized report of such expenses, sworn to by the commissioner or a special 40 41 42

1 deputy receiver, shall be presented on a monthly basis 2 3 4 to the court, which account shall be approved by the court unless objection is filed thereto within ten (10) days after the presentation of the account. objection, if any, must be made by a party at interest 5 6 7 and shall specify the item or items objected to and the The court shall set the ground of such objection. objection down for hearing, notifying the parties of the setting. The burden of proof shall be upon the party objecting to show that the items objected to are 8 9 10 11 improper, unnecessary or excessive.

12 Revised Law

- Sec. 442.115. INJUNCTIONS AND OTHER ORDERS. (a) On application by the receiver, the receivership court, with or without notice, may issue:
- (1) an injunction restraining the insurer named in the order, the insurer's officers, directors, shareholders, members, trustees, agents, employees, policyholders, attorneys, managers, attorneys-in-fact, including associate, deputy, and substitute attorneys-in-fact, and all other persons from:
- 21 (A) engaging in the insurer's business; or
- 22 (B) wasting or disposing of the insurer's 23 property; or
- 24 (2) an order requiring the delivery of the insurer's assets to the receiver.
- 26 (b) At any time during a delinquency proceeding, the 27 receivership court may issue an injunction or order considered 28 necessary to prevent:
- 29 (1) interference with the receiver or the proceeding;
- 30 (2) waste of the insurer's assets;
- 31 (3) the initiation or prosecution of an action;
- 32 (4) the obtaining of a preference, judgment,
- 33 attachment, garnishment, or other lien; or
- 34 (5) the making of a levy against the insurer or against
- 35 all or part of the insurer's assets. (V.T.I.C. Art. 21.28, Secs.

- 36 4(a), (b).)
- 37 Source Law
- Sec. 4. (a) Injunctions. Upon an application by the receiver, the receivership court may, with or without notice, issue an injunction restraining the insurer named in the order, its officers, directors,

stockholders, members, trustees, agents, servants, employees, policyholders, attorneys, managers, attorneys-in-fact, associate, deputy, substitute attorneys-in-fact, and all other persons from the transaction of its business or the waste or disposition of its property, or requiring the delivery of its property and/or assets to the receiver subject to the further order of the court.

(b) Other Orders. Such court may at any time during a proceeding under this Article issue such other injunctions or orders as may be deemed necessary to prevent interference with the receiver or the proceeding, or waste of the assets of the insurer, or the commencement or prosecution of any actions, or the obtaining of preferences, judgments, attachments, garnishments, or other liens, or the making of any levy against the insurer or against its assets or any part thereof.

# Revisor's Note

- (1) Section 4(a), V.T.I.C. Article 21.28, refers to an insurer's "agents, servants, [and] employees." The revised law omits the reference to "servants" because "servants" is included within the meaning of "agents" or "employees."
- (2) Section 4(a), V.T.I.C. Article 21.28, provides that a receivership court may issue certain orders "subject to the further order of the court." The revised law omits the quoted language as unnecessary because an order issued by a court is subject to a subsequent order of the court without an express statement to that effect.

#### 32 Revised Law

- Sec. 442.116. EFFECT OF INJUNCTION OR ORDER: DENIAL OF
  CLAIMS AND OTHER DEMANDS. The receiver for an insurer may deny a
  claim, judgment, lien, preference, or demand made or obtained
  against the insurer or the receiver after the date of receivership
  in derogation of the terms of an injunction or order under Section
  442.115 until:
- (1) proof of the justness of the claim, judgment,
  lien, preference, or demand is made before the receivership court;
  and
- 42 (2) the court approves the claim, judgment, lien, 43 preference, or demand. (V.T.I.C. Art. 21.28, Sec. 4(c).)

1 Source Law

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(c) No Preferences. Any claim, judgment, lien or preference against the insurer or its receiver obtained, after the date of receivership, in derogation of the terms of any such injunction or order of the receivership court may be denied by the receiver until proof of the justness of such claim, judgment, lien, preference or demand is made before and approved by the receivership court.

10 Revised Law

- 11 Sec. 442.117. OTHER PENDING ACTIONS; IMMUNITY. (a) 12 judgment or order of a court of this state or of another 13 jurisdiction in an action pending by or against a delinquent insurer that is rendered after the commencement of the delinquency 14 15 proceeding is not binding on the receiver unless the receiver was 16 made a party to the action.
- 17 (b) A receiver and the receiver's agents and employees are
  18 not liable for, and a cause of action does not arise against the
  19 receiver or the receiver's agents or employees for, an act or
  20 failure to act by the person that relates to the adjustment,
  21 negotiation, or settlement of a claim. (V.T.I.C. Art. 21.28, Sec.
  22 4(f).)

23 Source Law

(f) Pending Lawsuits. No judgment or order rendered by any court of this State or of any other jurisdiction in any action pending by or against the delinquent insurer after the commencement of delinquency proceedings shall be binding upon the receiver unless the receiver shall have been made a party to such suit.

A receiver and his agents and employees are not liable for and a cause of action may not be brought against any of them for an action taken or not taken by them relating to the adjustment, negotiation, or settlement of claims.

# Revised Law

- Sec. 442.118. EXTENSION TIME FOR 37 OF PLEADING: 38 INAPPLICABILITY OF CERTAIN LAWS. (a) The receiver is not required to plead to any action in which the receiver is a proper plaintiff 39 40 or defendant in any court in this state until the first anniversary 41 of the date the receiver is appointed.
- 42 (b) Sections 64.033, 64.052, 64.053, and 64.056, Civil
  43 Practice and Remedies Code, do not apply to an insolvent insurer
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- 1 being administered under this chapter. (V.T.I.C. Art. 21.28, Sec.
- 2 4(g).)

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# 3 <u>Source Law</u>

(g) One Year Extension. The receiver shall not be required to plead to any suit in which he may be a proper party plaintiff or defendant, in any of the courts in this State until one (1) year after the date of his appointment as receiver, and the provisions of Sections 64.033, 64.052, 64.053, and 64.076, Civil Practice and Remedies Code, as amended, shall not apply to insolvent insurance companies being administered under this Article.

## Revisor's Note

- 4(q), V.T.I.C. Article (1)Section 21.28, provides in part that Section 64.076, Civil Practice and Remedies Code, does not apply to an insolvent insurer being administered under V.T.I.C. Article 21.28. Section 64.076 pertains to actions against receivers of railroad companies. The cross-reference to that section appears to be incorrect. The correct cross-reference appears to be to Section 64.056, Civil Practice and Remedies Code, which pertains to the liability of persons receiving receivership property. Section 64.056 is also cited in Sections 36.210(c) and 186.210(c), Finance Code, which are similar to Section 4(g), V.T.I.C. Article 21.28. The revised law is drafted accordingly.
- (2) Section 4(g), V.T.I.C. Article 21.28, refers to certain sections of the Civil Practice and Remedies Code "as amended." The revised law omits "as amended" because under Section 311.027, Government Code (Code Construction Act), applicable to the revised law, unless expressly provided otherwise, a reference to a statute applies to an amendment of the statute.

#### Revised Law

Sec. 442.119. EXCLUSIVE JURISDICTION OF OTHER ACTIONS. The
court of competent jurisdiction of the county in which the
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- 1 delinquency proceeding is pending has exclusive venue to hear and
- 2 determine all actions or proceedings instituted by or against the
- 3 insurer or receiver after the commencement of the delinquency
- 4 proceeding. (V.T.I.C. Art. 21.28, Sec. 4(h).)

# 5 Source Law

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(h) New Lawsuits. The court of competent jurisdiction of the county in which the delinquency proceedings are pending under this Article shall have exclusive venue to hear and determine all actions or proceedings instituted after the commencement of delinquency proceedings by or against the insurer or receiver.

# Revisor's Note (End of Subchapter)

In 1989, Section 4, V.T.I.C. Article 21.28, was amended by Section 6.07, Chapter 1082, Acts of the 71st Legislature, Regular Session, to add Subsection (i) pertaining to criminal history information. That subsection was repealed by Section 46(18), Chapter 790, Acts of the 73rd Legislature, Regular Session, 1993. Accordingly, the revised law omits the portion of that subsection that is being printed. The omitted provision reads:

(i) All criminal history records information obtained bу receiver are privileged information and are for the exclusive use of the receiver. Except on court order or with the consent of the person being investigated, the records may not be released to any other person or The receiver may agency. destroy criminal history information records after records are used for the purposes authorized by this subsection. commits an offense if the person releases or discloses any information received under this subsection without the authorization provided by this subsection. An offense under this subsection is а Class misdemeanor.

[Sections 442.120-442.150 reserved for expansion]

SUBCHAPTER D. GENERAL SUBPOENA POWERS; WITNESSES

AND PRODUCTION OF RECORDS

# Revised Law

Sec. 442.151. SUBPOENA AUTHORITY. The receiver may request

- 1 the court to issue ex parte a subpoena to compel the attendance and
- 2 testimony of a witness before the receiver and the production of any
- 3 book, account, paper, correspondence, or other record relating to a
- 4 matter that pertains to the receivership estate. For that purpose:
- 5 (1) the court has statewide subpoena power and may
- 6 compel attendance of witnesses and production of records before the
- 7 receiver at the receiver's offices in Austin; and
- 8 (2) the receiver or the receiver's designated
- 9 representative may administer oaths, examine witnesses, and
- 10 receive evidence. (V.T.I.C. Art. 21.28, Sec. 4(d) (part).)

# Source Law

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. . . the receiver may request the court ex parte to issue a subpoena to compel the attendance and testimony of witnesses before the receiver and the production of any books, accounts, records, papers, and correspondence or other records relating to any matter that pertains to a receivership estate, and for purpose the receiver his designated this or representative may administer oaths and affirmations, examine witnesses, and receive evidence. In this connection the court has statewide subpoena power and may compel attendance and production of records before the receiver at his offices in Austin, Texas. .

#### Revisor's Note

- 4(d), V.T.I.C. (1)Section Article 21.28, provides that certain authority of the receiver relating to the issuance of subpoenas is in addition to the authority granted by law to the receiver relating to the taking of depositions of witnesses in civil actions. An accepted general principle of statutory construction requires a statute to be given cumulative effect with other statutes unless it provides otherwise or unless the statutes are in conflict. revised law omits the provision as unnecessary because the general principle applies to the revision. The omitted law reads:
  - (d) Subpoenas. In addition to the authority granted by law to the receiver relating to the taking of depositions of witnesses in civil actions, . . . .
  - (2) Section 4(d), V.T.I.C. Article 21.28,

refers to "oaths and affirmations." The revised law omits the reference to "affirmations" because Section 311.005(1), Government Code (Code Construction Act), applicable to the revised law, states that an oath includes an affirmation.

6 Revised Law

Sec. 442.152. SERVICE OF SUBPOENA. A subpoena issued under this subchapter may be served, at the receiver's discretion, by the receiver, the receiver's authorized agent, a sheriff, or a constable. The sheriff's or constable's fee for serving the subpoena is the same as the fee paid the sheriff or constable for similar services. (V.T.I.C. Art. 21.28, Sec. 4(d) (part).)

13 <u>Source Law</u>

(d) . . . The sheriff's or constable's fee for serving the subpoena shall be the same as those paid the sheriff or constable for similar services. Any subpoena issued under this subsection may be served, at the receiver's discretion, by the receiver, his authorized agent, a sheriff, or a constable.

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#### Revised Law

Sec. 442.153. ENFORCEMENT OF SUBPOENA. (a) On application of the receiver in the case of disobedience of a subpoena or the contumacy of a witness appearing before the receiver or the receiver's designated representative, the court may issue an order requiring the person subpoenaed to obey the subpoena, give evidence, or produce any book, account, paper, correspondence, or other record relating to the matter in question.

(b) The court may punish as contempt the failure to obey an order under this section. (V.T.I.C. Art. 21.28, Sec. 4(d) (part).)

#### Source Law

(d) . . . In a case of disobedience of a subpoena, or of the contumacy of a witness appearing before the receiver or his designated representative, the receiver may invoke the aid of the court, and the court may issue an order requiring the person subpoenaed to obey the subpoena or give evidence or produce books, accounts, records, papers, and correspondence or other records respecting the matter in question. Any failure to obey such an order of the court may be punished as contempt by the court.

# Revisor's Note Section 4(d), V.T.I.C. Article 21.28, states that a receiver may "invoke the aid of" a court. The

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40 41 a receiver may "invoke the aid of" a court. The revised law substitutes "[o]n application of the receiver" for the quoted phrase because, in context, the phrases are synonymous and "on application of the receiver" is more commonly used.

# 8 Revised Law

- 9 Sec. 442.154. COMPENSATION FOR ATTENDANCE. (a) A witness
  10 who is not a party and who is required to appear before the receiver
  11 is entitled to receive:
- (1) reimbursement for mileage for traveling to or from
  the place where the witness's presence is required, if the place is
  more than 25 miles from the witness's place of residence, in the
  same amount for each mile as the mileage travel allowance for a
  state employee; and
- 17 (2) a fee for each day or part of a day the witness is 18 required to be present as a witness that is equal to the greater of:
- 19 (A) \$10; or
- 20 (B) the per diem travel allowance of a state 21 employee.
- 22 (b) Each disbursement made to pay a fee under Subsection (a)
  23 shall be included and paid in the manner provided for the payment of
  24 other expenses under Sections 442.054, 442.111, and 442.114 and
  25 Subchapter J. (V.T.I.C. Art. 21.28, Sec. 4(d) (part).)

# 26 <u>Source Law</u>

- (d) . . . Each witness who is not a party and who is required to attend before the receiver is entitled to receive:
- (1) reimbursement for travel in the same amount per mile as the mileage travel allowance for state employees for going to and returning from the place where his presence is required, if the place is more than 25 miles from the witness's place of residence; and
- (2) a fee of not less than Ten Dollars (\$10) a day for each day or part of a day the witness is necessarily present as a witness, but in lieu of such Ten Dollar (\$10) fee, a witness will receive a fee equal to the per diem travel allowance of a state employee if the amount exceeds Ten Dollars (\$10). All

disbursements made in the payment of these fees shall be included and paid in the same manner as provided for the payment of other expenses in Section 12 of this Article.

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6 Revised Law

- Sec. 442.155. USE AS EVIDENCE. (a) On certification by the receiver or commissioner under official seal, any book, account, paper, correspondence, document, or other record produced or testimony taken under this chapter and held by the receiver is admissible in evidence in a case without:
- 12 (1) prior proof of correctness; or
- 13 (2) other proof except the certificate of the receiver 14 or commissioner that the book, account, paper, correspondence, 15 document, or other record or the testimony was received from the 16 person producing the material or testifying.
  - (b) The certified book, account, paper, correspondence, document, or other record, or a certified copy of the book, account, paper, correspondence, document, or other record, is prima facie evidence of the facts disclosed by that item.
  - (c) This section does not limit any other provision of this chapter or any law that provides for the admission or evidentiary value of evidence. (V.T.I.C. Art. 21.28, Sec. 4(d) (part).)

24 <u>Source Law</u>

On certification by the receiver or the State Board of Insurance under official seal, any books, accounts, records, papers, correspondence, and records and documents produced or testimony taken pursuant to this Article and held by the receiver are admissible in evidence in all cases without prior proof of their correctness and without other proof except the certificate of the receiver or the State Board of Insurance that the books, accounts, records, papers, correspondence, documents, and testimony were received from the person producing the material or The certified books, accounts, records, testifying. papers, correspondence, and other records and documents or certified copies of them are prima facie evidence of the facts they disclose. This section may not be construed to limit any other provision of this Article or any law that provides for the admission of evidence or for its evidentiary value.

#### Revisor's Note

Section 4(d), V.T.I.C. Article 21.28, provides that "[t]his section" may not be construed to limit any

other provision of Article 21.28 or any law that provides for the admission of evidence or for its evidentiary value. The pertinent part of Section 4, V.T.I.C. Article 21.28, to which "[t]his section" refers appears to be the paragraph of Section 4(d) that includes that provision, rather than the entire section. That paragraph is revised as this section, and the revised law is drafted accordingly.

Revised Law

Sec. 442.156. PROTECTIVE ORDERS. A person served with a subpoena under this subchapter may file a motion with the court for a protective order as provided by Rule 192.6, Texas Rules of Civil Procedure. (V.T.I.C. Art. 21.28, Sec. 4(d) (part).)

14 Source Law

15 (d) . . . Any person served with a subpoena 16 under this subsection may file a motion with the court 17 for a protective order as provided by Rule 166b of the 18 Texas Rules of Civil Procedure. . . .

## Revisor's Note

Section 4(d), V.T.I.C. Article 21.28, authorizes a person served with a subpoena under that section to file a motion for a protective order under Rule 166b, Texas Rules of Civil Procedure. That rule was repealed in 1998 and replaced in pertinent part by Rule 192.6, Texas Rules of Civil Procedure. The revised law is drafted accordingly.

[Sections 442.157-442.200 reserved for expansion] SUBCHAPTER E. CLAIMS AGAINST RECEIVERSHIP ESTATE

# Revised Law

Sec. 442.201. PROOF OF CLAIM REQUIRED; DEADLINE. (a) If a liquidation, rehabilitation, or conservation order has been entered in a delinquency proceeding, each person who may have a claim against the insurer as provided by Section 442.551, including a claimant with a secured claim or a claim based on trust or escrow funds, must present a proof of claim to the receiver:

- 1 (1) at a place specified by the receiver; and
- 2 (2) not later than the date specified by the court,
- 3 which may not be before the 90th day after the date the order
- 4 specifying the date is entered.
- 5 (b) The receiver shall notify all persons who may have a
- 6 claim against the insurer, as disclosed by the insurer's books and
- 7 records, regarding the requirement to present a proof of claim to
- 8 the receiver. The notice must:
- 9 (1) specify the last day for presenting a proof of
- 10 claim; and

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- 11 (2) be given in a manner determined by the court.
- 12 (c) The receiver must receive the required proof of claim
- 13 before paying a claim.
- 14 (d) If a proof of claim is not presented on or before the
- date specified by the court as required by Subsection (a), the claim
- 16 may not share in any distribution of the insurer's assets by the
- 17 receiver, except that, subject to court approval, the receiver may
- 18 accept a claim presented not later than the 90th day after the date
- 19 notice is mailed to the person under Subsection (b). (V.T.I.C. Art.
- 20 21.28, Secs. 3(a), (b).)

# 21 <u>Source Law</u>

(a) Time for Filing. rehabilitation, or conservation order liquidation, has been entered in a proceeding against an insurer under this Article, all persons who may have claims against such insurer as set out in Subsection (a) of Section 8 of this Article, including claimants with secured claims and claims based on trust or escrow funds, shall present proof of the same to the receiver at a place specified by him within a period of time to be specified by the court, in no event, however, less than ninety (90) days after the date of the entry of the order specifying such time. The receiver shall notify all persons who may have claims against such insurer as disclosed by its books and records, to present proof of the same to him within the time as The last day for the filing of proofs of claim fixed. shall be specified in the notice. Such notice shall be given in a manner determined by the court. Receipt of the required proof of claim by the receiver is a condition precedent to the payment of any claim, and except as provided by Subsection (b) of this section, claims that are not filed within the time specified by the court shall not participate in any distribution of the assets by the receiver.

(b) Late Filing. Subject to court approval, the

receiver may accept claims filed after the date specified by the court if the claims are filed with the receiver not later than the ninetieth (90th) day after the date notice of the claimant's right to file a proof of claim is mailed to the claimant.

6 Revised Law

- Sec. 442.202. FORM AND CONTENT OF PROOF OF CLAIM. (a) A proof of claim must be in writing and signed by the claimant and
- 9 must include:
- 10 (1) a statement of the claim;
- 11 (2) a description of the consideration for the claim;
- 12 (3) a statement of whether securities are held as
- 13 consideration for the claim and, if so, a description of the
- 14 securities;
- 15 (4) a statement of any right of priority of payment for
- 16 the claim or other specific right asserted by the claimant;
- 17 (5) a statement of whether a payment has been made on
- 18 the claim and, if so, a description of the payment made and the
- 19 source of the payment;
- 20 (6) a statement that the amount claimed is justly owed
- 21 by the insurer to the claimant; and
- 22 (7) any other matter that is required by the court in
- 23 which the receivership is pending.
- 24 (b) A proof of claim must be in a form prescribed by the
- 25 receiver, except that the receiver may accept a proof of claim on a
- 26 form:
- 27 (1) used for proof of claim by the insurer before the
- 28 receivership; or
- 29 (2) prepared or accepted by a receiver or a guaranty
- 30 fund in another state, if the receiver in this state is an ancillary
- 31 receiver.
- 32 (c) A proof of claim must be made under oath, unless the
- 33 receiver waives the oath.
- 34 (d) A written instrument on which a claim is based must be
- 35 presented with a proof of claim unless lost or destroyed. After the
- 36 instrument is presented and until final disposition of the claim,

- the receiver may permit the claimant to substitute a copy of the 1
- 2 instrument. If the instrument is lost or destroyed, a statement of
- 3 that fact and of the circumstances of the loss or destruction must
- 4 be made under oath and presented with the claim.
- 5 The receiver may accept from each authorized guaranty
- association a single proof of claim combining all claims and 6
- 7 related administrative expenses assigned to that association.
- proof of claim presented by a guaranty association must contain any 8
- 9 other information the receiver requires. (V.T.I.C. Art. 21.28,
- 10 Sec. 3(c).)

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## Source Law

- Proof Necessary. (1) A proof of claim shall consist of a written statement signed by the claimant that includes the following:
  - (A) the claim;
- (B) the consideration for the claim; and whether any, and if so, what securities are held for the consideration for that claim;
- (C) any right of priority of payment for the claim or other specific rights asserted by the claimant;
- whether any payments have been made on the claim, and if so, what payments have been made on the claim and from what sources;
- (E) a statement that the sum claimed
- is justly owed by the insurer to the claimant; and

  (F) any other matters that are required by the court in which the receivership is pending.
- A proof of claim shall be in a form designated by the receiver, except that the receiver may accept a proof of claim on a form:
- (A) used for proof of claim by the insurer before the receivership; or
- (B) bу prepared or accepted receiver or a guaranty fund in another state, if the receiver in this state is an ancillary receiver.
- A proof of claim shall be filed under (3) oath, unless the oath is waived by the receiver.
- (4) If a claim is founded upon an instrument in writing, such instrument, unless lost or destroyed, shall be filed with the proof of claim. After the instrument is filed, the receiver may in his discretion permit the claimant to substitute a true copy of the instrument, until the final disposition of the claim. If the instrument is lost or destroyed, a statement of that fact and of the circumstances of the loss or destruction shall be filed under oath with the claim.
- (5) The receiver may accept a single proof of claim from each properly authorized insurance guaranty association combining all claims and related administrative expenses assigned to that association. A proof of claim submitted by a guaranty association must set forth any other information the receiver may require.

# Revisor's Note

- (1) Section 3(c)(4), V.T.I.C. Article 21.28, refers to a "true" copy of an instrument. The revised law omits the quoted language as unnecessary because "true" is included in the meaning of "copy." For example, the absence of "true" before "copy" does not imply that one can make a fraudulent copy of a document required by a statute.
- (2) Section 3(c)(5), V.T.I.C. Article 21.28, refers to a "properly authorized insurance guaranty association." The revised law omits "properly" as unnecessary because the term does not add to the clear meaning of the law. A guaranty association is not authorized if it is not properly authorized. Throughout this chapter, the revised law omits "insurance" in this context for consistency in use of terminology in this code.

#### 18 Revised Law

- 19 Sec. 442.203. UNLIQUIDATED OR UNDETERMINED CLAIM OR DEMAND.
- 20 (a) A claim based on an unliquidated or undetermined demand must be
- 21 presented within the time limit provided by this chapter for
- 22 presenting a claim. The claim may not share in any distribution to
- 23 claimants until the claim is definitely liquidated, determined, and
- 24 allowed. After the claim is liquidated, determined, and allowed,
- 25 the claim shares ratably with the claims of the same class in all
- 26 subsequent distributions.
- 27 (b) For the purposes of this chapter, a claim or demand is considered unliquidated or undetermined if:
- 29 (1) a right of action on the claim or demand accrued as 30 of the date:
- 31 (A) the delinquency proceeding was commenced; or
- 32 (B) the insurance policy was canceled, if
- 33 applicable; and

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34 (2) the liability on the claim or demand has not been  $$80\text{C}30\ \text{KLA-D}$$ 

- 1 determined or the amount of the claim or demand has not been
- 2 liquidated.

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- 3 (c) If the receiver is otherwise able to close the
- 4 receivership proceeding, the proposed closing is a sufficient
- 5 ground to reject any remaining unliquidated or undetermined claim
- 6 or demand. The receiver shall notify the claimant of the receiver's
- 7 intention to close the proceeding and shall allow liquidation or
- 8 determination of those claims during the 60 days after the date of
- 9 the notice. If a remaining claim is not liquidated or determined on
- 10 or before the 60th day after the date of the notice, the receiver
- 11 may reject the claim. (V.T.I.C. Art. 21.28, Sec. 3(d).)

# 12 <u>Source Law</u>

Unliquidated or Undetermined Demands. Claims based on unliquidated or undetermined demands must be filed within the time limit provided in this Article for the filing of claims, but claims based on those demands shall not share in any distribution to until those claims are liquidated, determined, and allowed. Thereafter, the claims shall share ratably with the claims of the same distributions. class in all subsequent unliquidated or undetermined claim or demand under this Article is any claim or demand on which a right of action has accrued at the date of the commencement of the delinquency proceedings, or the insurance policy cancellation date if applicable, and on which the liability has not been determined or the amount of the claim or demand liquidated. If the receiver in all respects in other is a position to close receivership proceedings, the proposed closing is sufficient grounds for the rejection of any remaining unliquidated or undetermined claim or demand. receiver shall notify those claimants of his intention to close the proceedings and shall allow a 60-day period for liquidation and determination of those claims. If the remaining claims are not liquidated or determined within the 60-day period, the receiver may reject the claims and the provisions of Subsection (h) of this section apply.

# Revisor's Note

Section 3(d), V.T.I.C. Article 21.28, authorizes the receiver to reject certain claims and demands and states that the provisions of Section 3(h), Article 21.28, apply. That section is revised in this chapter as Sections 442.206-442.208. The revised law omits the reference to the applicability of Section 3(h) because that section applies by its terms to the

approval or rejection of claims filed against an insurer, and an express reference to the section's applicability is unnecessary.

4 Revised Law

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- Sec. 442.204. THIRD-PARTY CLAIMS AND DEMANDS. (a) If a court has entered a liquidation, rehabilitation, or conservation order in a delinquency proceeding, a person who has a cause of action against an insured of the insurer under a liability insurance policy issued by the insurer is entitled to file a claim with the receiver, regardless of whether the claim is unliquidated or undetermined.
  - (b) A claim described by Subsection (a) may be approved if:
- (1) it may be reasonably inferred from the proof
  presented on the claim that the person would be able to obtain a
  judgment on the cause of action against the insured;
- 16 (2) the person provides suitable proof that, other 17 than those already presented, no additional valid claims against 18 the insurer arising out of the person's cause of action may be made; 19 and
- 20 (3) the total liability of the insurer to all claimants arising out of the same act of the insured is not greater than the total liability of the insurer would be if the insurer were not in liquidation, rehabilitation, or conservation.
  - (c) A judgment entered against an insured or insurer before the date of the commencement of the delinquency proceeding may not be given a priority higher than Class 3 under Section 442.551 unless the judgment creditor proves to the receiver's satisfaction the allegations supporting the judgment.
- 29 (d) A judgment against an insured taken after the date of 30 the commencement of a delinquency proceeding with respect to the 31 insurer may not be considered in the proceeding as evidence of 32 liability or of the amount of damages. A judgment against an 33 insured taken by default or by collusion before the commencement of 34 the delinquency proceeding may not be considered in the proceeding

as conclusive evidence of the liability of the insured on the cause of action or of the amount of damages to which the person is entitled. (V.T.I.C. Art. 21.28, Sec. 3(e).)

#### Source Law

Third Party Claims. Where a liquidation, rehabilitation or conservation order has been entered in a proceeding against an insurer under this Article, any person who has a cause of action against an insured of such insurer under a liability insurance policy issued by such insurer, shall have the right to file a claim with the receiver, regardless of the fact that such claim may be unliquidated or undetermined, and such claim may be approved (1) if it may be reasonably inferred from the proof presented upon such claim that such person would be able to obtain a judgment upon such cause of action against such insured; and (2) if such persons shall furnish suitable proof that no further valid claims against such insurer arising out cause of action other than those his already presented can be made; and (3) if the total liability of such insurer to all claimants arising out of the same act of its insured shall be no greater than its total liability would be were it not in liquidation, rehabilitation or conservation. A judgment entered against an insured or insurer before the date on which delinquency proceedings commenced may not 3 than a Class accorded higher priority under Subsection (a) of Section 8 of this Article unless the proves judgment creditor to the receiver's satisfaction the allegations supporting the judgment. No judgment against an insured taken after the date of the commencement of the delinquency proceedings shall be considered in the proceedings as evidence of liability, or of the amount of damages, and no judgment as against an insured taken by default or by collusion delinquency to the commencement of the proceedings shall be considered as conclusive evidence in the proceeding, either of the liability of such insured to such person upon such cause of action, or of the amount of damages to which such person is therein entitled.

#### 42 Revised Law

Sec. 442.205. OFFSETS. (a) Except as provided Subsection (b), the receiver shall set off mutual debts and mutual credits arising out of one or more contracts between the insurer and connection another person in with а claim or delinquency proceeding, and the receiver may allow or pay only the balance.

- 48 (b) The receiver may not allow an offset in favor of a person 49 if:
- (1) the obligation of the insurer to the person would not, on the date of the commencement of the delinquency proceeding or as otherwise provided by Section 442.102, entitle the person to

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- 1 share as a claimant in the assets of the insurer;
- 2 (2) the obligation of the insurer to the person was
- 3 purchased by or transferred to the person after the commencement of
- 4 the delinquency proceeding or for the purpose of increasing offset
- 5 rights;
- 6 (3) the obligation of the person is to pay:
- 7 (A) an assessment levied against the members of a
- 8 mutual insurer, a reciprocal or interinsurance exchange, or a
- 9 Lloyd's plan; or
- 10 (B) a balance on a subscription to the capital
- 11 stock of a stock insurance corporation;
- 12 (4) the obligation of the person is as a trustee or
- 13 fiduciary; or
- 14 (5) the obligation between the person and the insurer
- 15 arises from a reinsurance transaction in which the person or the
- insurer assumed risks and obligations from the other party and then
- 17 ceded to that party substantially the same risks and obligations.
- 18 (c) The receiver shall provide a person with an accounting
- 19 statement identifying each debt that is due and payable. A person
- shall promptly pay to the receiver any amount due and payable to the
- 21 insurer against which the person asserts an offset of mutual
- 22 credits that may become due and payable from the insurer in the
- 23 future. Notwithstanding Subchapter L or any other provision of
- 24 this chapter, the receiver shall promptly and fully refund, to the
- 25 extent of the person's prior payment, any mutual credits that
- become due and payable to the person by the insurer. (V.T.I.C. Art.
- 27 21.28, Secs. 3(f), (q).)

## 28 <u>Source Law</u>

- (f) Offsets. In all cases of mutual debts or mutual credits, whether arising out of one or more contracts between the insurer and another person in connection with any claim or proceeding under this Article, such credits and debts shall be set off and the balance only shall be allowed or paid, except as provided in subsection (g).
- (g) No Offsets. No offsets shall be allowed in favor of any person where (1) the obligation of the insurer to such person would not at the date of the commencement of the delinquency proceedings or as

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otherwise provided in Section 2(c), entitle him to share as a claimant in the assets of such insurer, or (2) the obligation of the insurer to such person was purchased by or transferred to such person subsequent to the commencement of the delinquency proceedings or for the purpose of increasing offset rights, or (3) the obligation of such person is to pay an assessment levied against the members of a mutual insurer, or reciprocal exchange, or underwriters at Lloyds, or to pay a balance upon a subscription to the capital stock insurance corporation, stock or obligation of such person is as a trustee or fiduciary, or (5) the obligations between the person and the insurer arise from reinsurance transactions in which either the person or the insurer has assumed risks and obligations from the other party and then has ceded back to that party substantially the same risks and The receiver shall provide persons with obligations. accounting statements identifying all debts that are due and payable. If a person owes the insurer amounts that are due and payable, against which the person asserts offset of mutual credits that may become due and payable from the insurer in the future, the person shall promptly pay to the receiver the amounts due and payable. Notwithstanding Section 8, or any other provision of this Article, the receiver shall promptly and fully refund, to the extent of the person's prior payments, any mutual credits that become due and payable to the person by the insurer.

#### Revisor's Note

Section 3(g), V.T.I.C. Article 21.28, refers to a "reciprocal exchange" and "underwriters at Lloyds." The revised law substitutes "reciprocal or exchange" and "Lloyd's plan" interinsurance for "reciprocal exchange" and "underwriters at Lloyds," respectively, for the reason stated in Revisor's Note (2) to Section 442.108.

#### <u>Revised Law</u>

- Sec. 442.206. APPROVAL OR REJECTION OF CLAIM. (a) The receiver may approve or reject a claim filed against the insurer.
- (b) On a rejection of a claim in whole or in part, the receiver shall notify the claimant in writing of the rejection.

  (V.T.I.C. Art. 21.28, Sec. 3(h) (part).)

#### Source Law

(h) Action on Claims. The receiver shall have the discretion to approve or reject any claim filed against the insurer. . . Upon the rejection of each claim either in whole or in part, the receiver shall notify the claimant of such rejection by written notice. . .

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#### Revised Law

- 2 Sec. 442.207. APPEAL OF RECEIVER'S REJECTION OF CLAIM. (a)
- 3 The receiver's rejection of a claim may be appealed in the court.
- 4 The appeal must be brought within three months after the date of
- 5 service of notice of the rejection.
- 6 (b) If the receiver's action is appealed within the time
- 7 prescribed by Subsection (a), review is de novo as if originally
- 8 filed in the court and is subject to the rules of procedure and
- 9 appeal applicable to civil cases. The appeal is separate from the
- 10 delinquency proceeding, and an attempt to appeal the receiver's
- 11 action by intervening in the delinquency proceeding does not comply
- 12 with this subsection.

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- 13 (c) If the receiver's action is not appealed within the time
- 14 prescribed by Subsection (a), the action is final and not subject to
- 15 judicial review. (V.T.I.C. Art. 21.28, Sec. 3(h) (part).)

# 16 <u>Source Law</u>

(h) . . . Action upon a claim so rejected must be brought in the court in which the delinquency proceeding is pending within three (3) months after service of notice; otherwise, the action of the receiver shall be final and not subject to review. Such action shall be de novo as if originally filed in said court and subject to the rules of procedure and appeal applicable to civil cases. This action shall be a separate action from the delinquency proceeding, and a claimant's attempt to appeal the action of the receiver by way of intervening in the delinquency proceeding does not comply with this subsection.

## Revisor's Note

Section 3(h), V.T.I.C. Article 21.28, refers to the court "in which the delinquency proceeding is pending." The revised law omits the quoted language as unnecessary because under Section 1(f), V.T.I.C. Article 21.28, revised in this chapter as Section 442.001(b), for purposes of this chapter, "court" means the court in which a delinquency proceeding is pending, unless the context clearly indicates otherwise.

1	Revised Law			
2	Sec. 442.208. OBJECTION TO CLAIM BY INTERESTED PARTY. (a)			
3	An interested party may object to a claim not rejected by the			
4	receiver by filing an objection with the receiver.			
5	(b) The receiver shall promptly present the objection to the			
6	court for a determination after notice and hearing. (V.T.I.C. Art			
7	21.28, Sec. 3(h) (part).)			
8	Source Law			
9 10 11 12 13	(h) Objections to any claim not rejected may be made by any party interested, by filing the objections with the receiver, who shall forthwith present them to the court for determination after notice and hearing			
14	Revised Law			
15	Sec. 442.209. REFERRAL OF CLAIM TO GUARANTY ASSOCIATION.			
16	Notwithstanding any other provision of this chapter, the receiver			
17	shall refer a claim covered by a guaranty fund created under Chapter			
18	462, 463, or 2602 to the appropriate guaranty association for			
19	processing. (V.T.I.C. Art. 21.28, Sec. 3(i).)			
20	Source Law			
21 22 23 24 25	(i) Notwithstanding any other provision of this article, if a claim is covered by a guaranty fund created under Article 9.48, 21.28-C, or 21.28-D of this code, the receiver shall refer the claim to the appropriate guaranty association for processing.			
26	Revised Law			
27	Sec. 442.210. WORKERS' COMPENSATION CLAIMS. (a) The			
28	receiver shall notify the Texas Workers' Compensation Commission			
29	immediately on a finding of insolvency or impairment with regard to			
30	an insurance company that has in force any workers' compensation			
31	coverage in this state.			
32	(b) On receipt of the notice under Subsection (a), the Texas			
33	Workers' Compensation Commission shall submit to the receiver a			
34	list of active cases pending before the commission in which:			
35	(1) the insurance company has accepted liability;			
36	(2) it appears that a bona fide dispute does not exist;			
37	(3) payments were begun before the finding of			
38	insolvency or impairment; and			

- 1 (4) payment of future or past workers' compensation
- 2 benefits is due.
- 3 (c) Notwithstanding the other provisions of this
- 4 subchapter, the receiver may begin or continue the payment of
- 5 claims on cases included in the list submitted under Subsection
- 6 (b).

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- 7 (d) Files and other information delivered by the Texas
- 8 Workers' Compensation Commission to the receiver may be delivered
- 9 to the Texas Property and Casualty Insurance Guaranty Association.
- 10 (e) The Texas Workers' Compensation Commission shall report
- 11 to the department any act of a workers' compensation insurance
- 12 company that may indicate that the company is financially impaired,
- delinquent, or insolvent. (V.T.I.C. Art. 21.28, Secs. 3A(a), (b),
- 14 (c), (d) (part), (e).)

#### Source Law

- Sec. 3A. (a) The liquidator shall notify the Texas Workers' Compensation Commission immediately upon a finding of insolvency or impairment upon any insurance company which has in force any workers' compensation coverage in Texas.
- (b) The Texas Workers' Compensation Commission shall, upon said notice, submit to the liquidator a list of active cases pending before the Texas Workers' Compensation Commission in which there has been an acceptance of liability by the carrier, where it appears that no bona fide dispute exists and where payments were commenced prior to the finding of insolvency or impairment and where future or past indemnity or medical payments are due.
- (c) Notwithstanding the provisions of Section 3 of this Article, the liquidator is authorized to commence or continue the payment of claims based upon the list submitted in Subsection (b) above.
- (d) . . . Files and information delivered by the Texas Workers' Compensation Commission to the liquidator may be delivered to the Texas Workers' Compensation Pool or
- Compensation Pool or . . . .

  (e) The Texas Workers' Compensation Commission shall report to the State Board of Insurance any occasion when a workers' compensation insurer has committed acts that may indicate insurer financial impairment, delinquency or insolvency.

#### Revisor's Note

(1) Section 3A(b), V.T.I.C. Article 21.28, refers to a "carrier" and to "future or past indemnity or medical payments." Section 3A(e), Article 21.28, refers to an "insurer." The revised law substitutes

"insurance company" for "carrier" and "insurer" and substitutes "payment of future or past workers' compensation benefits" for "future or past indemnity or medical payments" for consistency with the terminology used in the Labor Code with respect to workers' compensation insurance and benefits.

Section 3A(d), V.T.I.C. Article 21.28, (2) requires the receiver to "contract with the Texas Workers' Compensation Pool or any other qualified organization for claims adjusting" services authorizes the receiver to deliver files and other information received from the Texas Workers' Compensation Commission to that pool or organization. The reference to the "Texas Workers' Compensation Pool" is a reference to the Texas workers' compensation assigned risk pool, which was created under former V.T.I.C. Article 5.76. That article was repealed by Chapter 1, Acts of the 71st Legislature, 2nd Called Session, 1989, which amended this code by adding V.T.I.C. Article 5.76-2 and took effect January 1, 1991. Article 5.76-2 revised, amended, and continued the Texas workers' compensation assigned risk pool as the Texas workers' compensation insurance facility. Article 5.76-2 was repealed by Chapter 594, Acts of the 75th Legislature, Regular Session, 1997. Section 1.03 of that act directed that the facility be converted to a Texas stock property and casualty insurance company or, in specified circumstances, the operation of the facility be transferred to the Texas Property and Casualty Insurance Guaranty Association. However, following enactment of Chapter 594 in 1997, the facility was transferred to a private stock insurance company.

The revised law omits the requirement that the

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the receiver contract with "Texas Workers' Compensation Pool" or any other qualified organization for claims adjusting services because that provision has been impliedly repealed. Section 3A, V.T.I.C. Article 21.28, was added by Chapter 904, Acts of the 69th Legislature, Regular Session, 1985. At that time, the receiver was the entity charged with processing and paying workers' compensation claims. V.T.I.C. Article 21.28-C, which regulates the Texas Property and Casualty Insurance Guaranty Association and is revised in this code as Chapter 462, required the receiver to process covered claims under that article, which included claims under workers' compensation insurance policies, in the same manner as other claims as provided by V.T.I.C. Article 21.28. To permit the receiver to pay all covered claims, the Texas Property and Casualty Insurance Guaranty Association was required to pay the receiver the amount determined by the receiver to be necessary to supplement the assets of the impaired insurer.

In 1991, Section 3, V.T.I.C. Article 21.28, was amended by Chapter 12, Acts of the 72nd Legislature, 2nd Called Session, to add Subsection (i). in this chapter as Section subsection, revised 442.209, provides that, notwithstanding any other provision of the article, if a claim is covered by a quaranty fund created under V.T.I.C. Article 9.48, 21.28-C, or 21.28-D, the receiver is required to refer the claim to the appropriate quaranty association for processing. Chapter 12 also amended V.T.I.C. Article 21.28-C in its entirety. Section 8(d), V.T.I.C. Article 21.28-C, revised in relevant part in this code as Section 462.301, now requires the Texas Property and Casualty Insurance Guaranty Association

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investigate and adjust, compromise, settle, and pay covered claims to the extent of the association's obligation. That article does not require association to enter into a contract with receiver, nor does it authorize the receiver contract with another organization to process workers' compensation insurance claims. Furthermore, in 1993, V.T.I.C. Article 21.28-C was amended by Chapter 685, Acts of the 73rd Legislature, Regular Session, to add Section 25(a), revised in this code as Section 462.010(a), which provides that if a conflict exists between that article and any other statutory provision relating to the association, that article controls.

Since workers' compensation insurance claims are now required to be referred to the Texas Property and Casualty Insurance Guaranty Association for processing and since the association is required to adjust those claims, the revised law omits as impliedly repealed the requirement that the receiver contract with the "Texas Workers' Compensation Pool" or any other qualified organization for claims adjusting.

Section 3A(d), V.T.I.C. Article 21.28, authorizes the receiver to deliver files and other information received from the Texas Workers' Compensation Commission to the "Texas Workers' Compensation Pool" or any organization with which the receiver has contracted for claims adjusting services. For the reasons provided above, the revised law substitutes a reference to the association for the reference to the pool and omits the reference regarding the delivery of files and other information organization providing claims an adjusting services. The omitted law reads:

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1 2 3 4 5 6 7 In order to avoid undue delay in the payment of covered workers' compensation claims, the liquidator shall with the Texas Workers' Compensation Pool or any other qualified organization for claims adjusting. and information delivered by the 8 Workers' Compensation Commission to 9 liquidator may be delivered to the Texas 10 Compensation Pool or] 11 organization with which the liquidator has 12 contracted for claims adjusting services.

[Sections 442.211-442.250 reserved for expansion]

SUBCHAPTER F. VOIDABLE TRANSFERS OR LIENS

#### 15 Revised Law

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Sec. 442.251. CERTAIN TRANSFERS OR LIENS VOIDABLE. A transfer of or lien on the assets of an insurer is voidable if the transfer or lien was:

- (1) made or created:
- 20 (A) within four months before the date of the 21 commencement of the delinquency proceeding; and
- (B) with the intent of giving to a creditor or enabling the creditor to obtain a greater percentage of the creditor's debt than is to be given to or obtained by another creditor of the same class; and
- 26 (2) accepted by the creditor having reasonable cause 27 to believe that a preference described by Subdivision (1)(B) would 28 occur. (V.T.I.C. Art. 21.28, Sec. 5(a).)

## 29 <u>Source Law</u>

Sec. 5. (a) Transfers or Liens Voidable. Any transfer or lien upon the property or assets of an insurer which is made or created within four (4) months prior to the commencement of delinquency proceedings under this Article, with the intent of giving to any creditor or enabling him to obtain a greater percentage of his debt than of any other creditor of the same class, and which is accepted by such creditor, having reasonable cause to believe that such preference will occur, shall be voidable.

#### Revised Law

Sec. 442.252. PERSONAL LIABILITY FOR VOIDABLE TRANSFER OR
LIEN. (a) The following persons are personally liable for the
property of the insurer or the benefit of that property received as
a result of a transfer or lien described by Section 442.251:

- 1 (1) each director, officer, agent, employee,
- 2 shareholder, member, attorney-in-fact, including an associate,
- 3 substitute, or deputy attorney-in-fact, underwriter, subscriber,
- 4 or other person acting on behalf of the insurer who is concerned in
- 5 the transfer or lien; and
- 6 (2) each person who, as a result of the transfer or
- 7 lien, receives the property of the insurer or the benefit of that
- 8 property.

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- 9 (b) A person who is personally liable under Subsection (a)
- 10 shall account to the receiver for the benefit of the creditors of
- 11 the insurer. (V.T.I.C. Art. 21.28, Sec. 5(b).)

#### 12 <u>Source Law</u>

Every Personal Liability. stockholder, officer, agent, employee, member, substitute or deputy attorney-in-fact, associate, attorney-in-fact, underwriter, subscriber, and any other person acting on behalf of such insurer, who shall be concerned in any such prohibited act or deed, and every person receiving thereby property of such insurer, or the benefit thereof, shall be personally liable therefor, and shall be bound to account to the receiver for the benefit of the creditors of the insurer.

## Revisor's Note

Section 5(b), V.T.I.C. Article 21.28, refers to "such prohibited act or deed," meaning an act or deed prohibited by Section 5(a) of that article, revised in this chapter as Section 442.251. Section 5(a) does not contain a prohibition per se. That provision states that certain transfers and liens are voidable. Accordingly, the revised law refers to a transfer or lien "described" by Section 442.251.

## Revised Law

- 34 Sec. 442.253. AVOIDANCE OF TRANSFER OR LIEN; RECOVERY OF 35 PROPERTY. The receiver may:
- 36 (1) avoid a transfer of or lien on the assets of an
- 37 insurer that a creditor, shareholder, or member of the insurer
- 38 might have avoided; and
- 39 (2) recover the transferred property or the value of 80C30 KLA-D 524

1 that property from the person to whom the property was transferred

2 or from a person who received the property, unless the transferee or

recipient was a bona fide holder for value before the date of the

4 commencement of the proceeding. (V.T.I.C. Art. 21.28, Sec. 5(c).)

5 Source Law

(c) Avoiding and Recovery. The receiver in any proceeding under this Article, may avoid any transfer of, or lien upon the property or assets of an insurer which any creditor, stockholder or member of such insurer might have avoided, and may recover the property so transferred or its value from the person to whom it was transferred, unless he was a bona fide holder for value prior to the date of the commencement of proceedings under this Article. Such property or its value may be recovered from anyone who has received it, except a bona fide holder for value as above specified.

[Sections 442.254-442.300 reserved for expansion]

SUBCHAPTER G. ASSESSMENTS

20 Revised Law

Sec. 442.301. APPLICATION FOR ASSESSMENT. (a) Not later than the fourth anniversary of the date of an order of rehabilitation or liquidation of a domestic insurer, the receiver may apply to the court to levy an assessment against the members of a mutual insurance company, the members of a reciprocal or interinsurance exchange, or the insureds of a Lloyd's plan who have been issued an insurance policy that expressly provides that the policy is subject to assessment.

- (b) The application must state:
- 30 (1) the reasonable value of the insurer's assets;
- 31 (2) the insurer's probable liabilities; and
- 32 (3) the probable assessment, if any, necessary to pay 33 all possible claims and expenses in full, including expenses of 34 administration and collection. (V.T.I.C. Art. 21.28, Sec. 7(a).)

35 <u>Source Law</u>

Sec. 7. (a) Application. Within four (4) years from the date of an order of rehabilitation, or liquidation, of a domestic insurer, the receiver may make an application to the court to levy an assessment against the members of a mutual insurer, members of a reciprocal exchange, or the insureds of a Lloyds who have been issued an insurance policy that provides that the policy is subject to assessment. Such

application shall set forth the reasonable value of the assets of such insurer, its probable liabilities, and the probable necessary assessment, if any, to pay all possible claims and expenses in full, including expenses of administration and collection.

#### Revisor's Note

- (1) Section 7(a), V.T.I.C. Article 21.28, refers to a "mutual insurer," "reciprocal exchange," and "Lloyds." The revised law substitutes "mutual insurance company," "reciprocal or interinsurance exchange," and "Lloyd's plan" for "mutual insurer," "reciprocal exchange," and "Lloyds" for the reason stated in Revisor's Note (2) to Section 442.108.
- authorizes the receiver to apply to the court to levy an assessment against certain members or insureds who have been issued an insurance policy that provides that the policy is subject to assessment. The revised law refers to an insurance policy that "expressly" provides that the policy is subject to assessment to conform to Section 7(b), Article 21.28, revised in this chapter as Section 442.302, which provides that the court may not levy an assessment against a member or insured with regard to an insurance policy that does not expressly provide that the policy is subject to assessment.

#### Revised Law

Sec. 442.302. LEVY. (a) After giving notice in the manner designated by the court to each member or insured described by Section 442.301, the court shall consider the application made under that section and may levy one or more assessments, subject to Subsection (c).

(b) The assessment or assessments must cover the excess of the insurer's probable liabilities over the reasonable value of the insurer's assets, together with the estimated cost of collection and percentage of uncollectibility of the assessments.

1 (c) The court may not levy an assessment against a member or 2 insured with regard to an insurance policy that does not expressly 3 provide that the policy is subject to assessment. (V.T.I.C. Art.

4 21.28, Sec. 7(b).)

# 5 Source Law

(b) Levy. After notice to each member or insured in the manner designated by the court, the court shall proceed to consider such report and may levy one or more assessments. Such assessment or assessments shall cover the excess of the probable liabilities over the reasonable value of the assets, together with the estimated cost of collection and percentage of uncollectibility thereof. An assessment shall not be levied against any such member or insured with respect to a policy that does not contain an express provision that the policy is an assessable policy.

# Revisor's Note

Section 7(b), V.T.I.C. Article 21.28, requires the court to consider "such report," meaning a report on a requested assessment. The revised law substitutes "the application made under [Section 442.301]" for "such report" because Section 7(a), V.T.I.C. Article 21.28, revised in this chapter as Section 442.301, authorizes the receiver to submit an application for an assessment to the court.

## Revised Law

Sec. 442.303. COLLECTION. After the court enters an order of assessment under Section 442.302 and after the time for appeal expires, the receiver shall collect the assessments. The receiver may bring an action in a court of competent jurisdiction in the county in which the delinquency proceeding is pending to collect an assessment. (V.T.I.C. Art. 21.28, Sec. 7(c).)

# Source Law

(c) Collection. After the entry of such an order of assessment and the expiration of the time for appeal, the receiver shall proceed to collect such assessments, and for the purpose of such collection may bring suit for the same in any court of competent jurisdiction in the county in which such delinquency proceeding is pending.

1	Revised Law
2	Sec. 442.304. SUBCHAPTER NOT EXCLUSIVE. The provisions
3	of this subchapter are in addition to any other remedies for the
4	levy and collection of assessments. (V.T.I.C. Art. 21.28, Sec.
5	7(d).)
6	Source Law
7 8 9	(d) Provisions Cumulative. The provisions of this Section are cumulative of any other remedies for the levy and collection of assessments.
10	[Sections 442.305-442.350 reserved for expansion]
11	SUBCHAPTER H. REINSURANCE
12	Revised Law
13	Sec. 442.351. REINSURER'S LIABILITY. (a) If the receiver
14	has a claim under an insurance policy covered by reinsurance, the
15	liability of the reinsurer to the receiver under the reinsured
16	contract may not be reduced because of the delinquency proceeding
17	against the delinquent insurer, regardless of any contrary
18	provision in the reinsurance contract, unless:
19	(1) the reinsurance contract or other writter
20	agreement was entered into before the delinquency proceeding, is
21	otherwise permitted by law, and specifically provides another payer
22	of the reinsurance if the ceding insurer becomes insolvent; or
23	(2) the assuming insurer, with the consent of the
24	direct insured, has assumed in accordance with an assumption
25	reinsurance agreement the policy obligations of the ceding insurer:
26	(A) as direct obligations of the assuming insurer
27	to the payees under the policy; and
28	(B) in substitution for the obligations of the
29	ceding insurer to the payees.
30	(b) Except as provided by Subsection (a), any reinsurance is
31	payable to the receiver under a reinsured contract by the assuming
32	insurer on the basis of:
33	(1) an approved claim under Section 442.206; and
34	(2) a claim paid by a guaranty association under
35	Chapter 462, 463, or 2602 or by the guaranty association of another

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state. (V.T.I.C. Art. 21.28, Sec. 10(a).)

2 <u>Source Law</u>

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(a) Reinsurer's Liability. receiver has policies covered claims under bу reinsurance, reinsurance, there shall be no diminution of the liability of the reinsurer to the receiver under the contracts reinsured because of the delinquency proceeding against the delinquent company, regardless of any provisions in the reinsurance contract to the contrary, except: (i) where the contract or other written agreement entered into to prior delinquency proceeding and otherwise permitted by law specifically provides another payee of reinsurance in the event of the insolvency of the ceding insurer; or (ii) where the assuming insurer, with the consent of the direct insured, has assumed such policy obligations of the ceding insurer pursuant an assumption reinsurance agreement as direct obligations of the assuming insurer to the payees under policies and in substitution for the obligations of the ceding insurer to such payees. With the sole exception of (i) and (ii) above, any reinsurance shall be payable to the receiver under a contract reinsured by the assuming insurer on the basis of approved claims under Section 3(h) of this Article and claims paid under Articles 9.48, 21.28-C, and 21.28-D of this code or the guaranty associations of other states.

#### Revisor's Note

Section 10(a), V.T.I.C. Article 21.28, provides that, with the "sole" exception of certain referenced provisions, any reinsurance is payable to the receiver under a contract reinsured by the assuming insurer on the basis of certain claims. The revised law omits "sole" as unnecessary because the word does not add to the clear meaning of the law. A reference to provisions that state an exception to a general rule is sufficient to limit the exception to only those provisions.

## Revised Law

Sec. 442.352. NOTICE OF CLAIM TO REINSURER; INTERPOSITION OF DEFENSE. (a) Within a reasonable time after a claim against the receiver under an insurance policy covered by reinsurance is filed in the delinquency proceeding, the receiver shall give written notice of the pendency of the claim to each affected reinsurer.

(b) While the claim is pending, an affected reinsurer may, 80C30 KLA-D 529

- 1 at the reinsurer's expense, investigate the claim and interpose in
- 2 the proceeding in which the claim is to be adjusted any defense the
- 3 reinsurer considers available to the delinquent insurer or the
- 4 receiver.
- 5 (c) Subject to court approval, the expense incurred by an
- 6 assuming insurer under Subsection (b) is chargeable against the
- 7 delinquent insurer as part of the expense of liquidation to the
- 8 extent of a proportionate share of any benefit that may accrue to
- 9 the delinquent insurer solely as a result of the defense undertaken
- 10 by the assuming insurer. If two or more assuming insurers are
- 11 involved in the same claim and a majority in interest elect to
- 12 interpose a defense to the claim, the expense shall be apportioned
- in accordance with the terms of the reinsurance agreement as if the
- 14 expense had been incurred by the ceding insurer. (V.T.I.C. Art.
- 15 21.28, Sec. 10(b).)

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# 16 <u>Source Law</u>

Notice to Reinsurer. The liquidator or receiver shall give written notice to the affected reinsurers of the pendency of a claim against the receiver under a policy covered by reinsurance within a reasonable time after such claim is filed in the delinquency proceeding. During the pendency of such affected reinsurer may investigate such claim anv claim and interpose, at its own expense, proceeding where the claim is to be adjusted any defense or defenses which it may deem available to the delinquent company, the liquidator or the receiver. Subject to court approval, the expense thus incurred shall be chargeable against the delinquent company as part of the expense of liquidation to the extent of a proportionate share of the benefit which may accrue to the delinquent company solely as a result of defense undertaken by the assuming insurer. Where two or more assuming insurers are involved in the same claim and a majority in interest elect to interpose a defense to such claim, the expense shall with the terms of apportioned in accordance reinsurance agreement as though such expense had been incurred by the ceding insurer.

# Revisor's Note (End of Subchapter)

Section 10(c), V.T.I.C. Article 21.28, provides that V.T.I.C. Article 6.16 remains in full force and effect and governs as to insurance companies affected by that article. As enacted by Chapter 491, Acts of

the 52nd Legislature, Regular Session, 1951, Article 6.16 contained provisions governing diminution of the liability of an assuming insurer because of insolvency of the ceding insurer, notice by receiver of the insolvent ceding insurer regarding the pendency of a claim against the insolvent ceding insurer, investigation and defense of the claim by the and recovery of the assuming insurer, incurred by the assuming insurer. Chapter 267, Acts the 54th Legislature, Regular Session, amended Article 21.28 by adding Section 10. As added, that section contained provisions that were similar to, but not the same as, the provisions of Article 6.16 described above. Chapter 88, Acts of the 68th Legislature, Regular Session, 1983, amended Article 6.16 by striking the provisions of the article described above. Article 6.16 was revised in this code in 2001 as Section 862.101, which took effect June 1, 2003. However, since that section no longer contains any provisions that conflict with Section 10, the statement of the continued applicability of that

> Provided, however, that Article (c) 6.16 of the Insurance Code of 1951, Acts Regular Session of the Fifty-second Legislature, 1951, Chapter 491, page 868, shall remain in full force and effect and shall govern as to those insurance companies affected thereby.

section is omitted. The omitted law reads:

[Sections 442.353-442.400 reserved for expansion]

SUBCHAPTER I. RECORDS AND OTHER INFORMATION

## 32 Revised Law

Sec. 442.401. USE OF RECORDS AND OTHER INFORMATION AS EVIDENCE. (a) A book, paper, document, or record of a delinquent insurer received by the receiver and held in the course of the delinquency proceeding or a certified copy of the book, paper, document, or record signed and under the official seal of the

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- 1 commissioner or receiver is admissible in evidence in a case
- 2 without proof of correctness or other proof except the certificate
- 3 of the commissioner or receiver that the book, paper, document, or
- 4 record was received from the custody of the delinquent insurer or
- 5 found among the insurer's effects.
- 6 (b) The certified original or a certified copy of a book,
- 7 paper, document, or record described by this section or Section
- 8 442.402 is prima facie evidence of the facts disclosed by the book,
- 9 paper, document, or record. (V.T.I.C. Art. 21.28, Secs. 11(a),
- 10 (c).)

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## 11 Source Law

- Sec. 11. (a) Records Admitted. All books, records, documents and papers of any delinquent insurer received by the receiver and held in the course of the delinquency proceedings, or certified copies thereof, under the hand and official seal of the Board and/or receiver, shall be received in evidence in all cases without proof of the correctness of the same and without other proof, except the certificate of the Board and/or receiver that the same was received from the custody of the delinquent insurer or found among its effects.
- (c) Prima-facie Evidence. Such original books, records, documents and papers, or certified copies thereof, or any part thereof, when received in evidence shall be prima-facie evidence of the facts disclosed thereby.

# 28 Revised Law

- Sec. 442.402. CERTIFICATES BY RECEIVER. (a) The receiver
- 30 may:
- 31 (1) certify to the correctness of a book, paper,
- 32 document, or record of the receiver's office, including a book,
- paper, document, or record described by Section 442.401; and
- 34 (2) certify under seal of the commissioner to a fact
- 35 contained in a book, paper, document, or record of the department.
- 36 (b) A book, paper, document, or record certified as
- 37 described by Subsection (a) is admissible in evidence in any case in
- 38 which the original would be evidence. (V.T.I.C. Art. 21.28, Sec.

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39 11(b).)

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#### 40 Source Law

41 (b) Certificates. The receiver shall have the

authority to certify to the correctness of any paper, document or record of the receiver's office, including those described in (a) of this section, and to make certificates under seal of the Board and certified by the receiver certifying to any fact contained in the papers, documents or records of the Texas Department of Insurance; and the same shall be received in evidence in all cases in which the originals would be evidence.

#### Revisor's Note

- (1) Section 11(b), V.T.I.C. Article 21.28, refers to a "paper, document or record" and to "papers, documents or records." The revised law adds references to a "book" for consistency with Sections 11(a) and (c), Article 21.28, revised in this chapter as Section 442.401, which refer to "books, records, documents and papers."
- (2) Section 11(b), V.T.I.C. Article 21.28, refers to the "Texas Department of Insurance." Section 31.001 of this code defines "department" for purposes of this code and the other insurance laws of this state to mean the Texas Department of Insurance. The revised law is drafted accordingly.

### 24 Revised Law

- Sec. 442.403. MAINTENANCE OF RECORDS. (a) The receiver may devise a method for the effective, efficient, and economical maintenance of the records of the delinquent insurer and of the receiver's office. The method may include maintaining those records on any medium approved by the records management division of the Texas State Library.
  - (b) A copy of an original record or another record that is maintained within the scope of this subchapter on a medium approved by the records management division of the Texas State Library and that is produced by the receiver or the receiver's authorized representative under this chapter:
    - (1) has the same effect as the original record; and
- 37 (2) may be used in the same manner as the original record in a judicial or administrative proceeding in this state.

- 1 (c) The receiver may reserve the estate assets for deposit
- 2 in an account to be used for the specific purpose of maintenance,
- 3 storage, and disposal of records in closed receivership estates.
- 4 (V.T.I.C. Art. 21.28, Sec. 11(d).)

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# 5 Source Law

The receiver may Maintenance of Records. devise a method for the effective, efficient, and economical maintenance of the records of the delinquent insurer and of the liquidator's office including maintaining those records on any medium approved by the Records Management Division of the Texas State Library. A copy of an original record or any other record that is maintained on any medium approved by the Records Management Division of the Texas State Library within the scope of this section that is produced by the receiver or his authorized representative under this Article shall have the same force and effect as the original record and may be used the same as the original record in any judicial or administrative proceeding in this state. In order to maintain the records of delinquent insurers after the closing of the receivership proceedings, the receiver may reserve assets of an estate to be deposited in an account to be used for the specific purpose of and disposal of records storage, maintenance, closed receivership estates.

#### Revisor's Note

Section 11(d), V.T.I.C. Article 21.28, provides that a copy of a record maintained in a certain manner has the same "force and effect" as the original record. The reference to "force" is omitted from the revised law because "force" is included within the meaning of "effect."

#### Revised Law

Sec. 442.404. DISPOSAL OF RECORDS. On approval by the court, the receiver may dispose of any records of the delinquent insurer that are obsolete and unnecessary to the continued administration of the receivership proceeding. (V.T.I.C. Art. 21.28, Sec. 11(e).)

### Source Law

(e) Disposition of Records. On approval by the court, the receiver may dispose of any records of the delinquent insurer that are obsolete and unnecessary to the continued administration of the receivership proceedings.

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- 2 Sec. 442.405. INAPPLICABILITY OF PUBLIC INFORMATION LAW.
- 3 Chapter 552, Government Code, does not apply to any record of a
- 4 receivership estate, or to any record of an insurer before the
- 5 insurer's receivership, held by the receiver under this chapter.
- 6 (V.T.I.C. Art. 21.28, Sec. 11(f).)

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# 7 Source Law

(f) Open Records. Chapter 552, Government Code, shall not apply to any records of a receivership estate, or to the records of an insurance company prior to its receivership, held by the receiver or by a special deputy receiver under this Article.

#### Revisor's Note

Section 11(f), V.T.I.C. Article 21.28, refers to records held by the "receiver or by a special deputy receiver." The revised law omits the reference to the special deputy receiver as unnecessary because, in accordance with the portion of Section 2(a), V.T.I.C. Article 21.28, revised in this chapter as Section 442.051, the special deputy receiver acts as receiver. Similar changes are made in this context throughout this chapter.

[Sections 442.406-442.450 reserved for expansion]

## SUBCHAPTER J. AUDITS

#### 25 Revised Law

- Sec. 442.451. AUDITS OR INVESTIGATIONS OF RECEIVER, SPECIAL DEPUTY RECEIVER, OR GUARANTY ASSOCIATION. (a) The commissioner shall adopt rules, after submitting the rules to the state auditor for review and comment, prescribing the audits required for the receiver, each special deputy receiver, and each guaranty association established under Chapter 462, 463, or 2602. The rules must include provisions relating to the scope, frequency, reporting requirements, and cost of audits.
- 34 (b) As determined necessary by the commissioner or the state 35 auditor to supplement audits conducted under rules adopted under 36 Subsection (a), the state auditor may conduct audits or 80C30 KLA-D 535

- 1 investigations, as defined by Sections 321.0131-321.0136,
- 2 Government Code, of the receiver, each special deputy receiver, and
- 3 each guaranty association described by Subsection (a). The audited
- 4 or investigated entity shall reimburse the state auditor for costs
- 5 associated with the audit or investigation. (V.T.I.C. Art. 21.28,
- 6 Secs. 12(j), (k).)

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#### Source Law

- (j) The Board shall adopt rules prescribing the audit coverage required for the receiver, each special deputy receiver appointed under this section, and each guaranty association established under Article 9.48, 21.28-C, or 21.28-D of this code. Such rules shall include, but not be limited to, provisions relating to the scope, frequency, reporting requirements, and cost of audits, and shall be submitted to the state auditor for review and comment prior to adoption.
- The state auditor is authorized to conduct defined by Sections 321.0131 321.0136, Government Code, of receiver, the each special deputy receiver appointed under this section, and each guaranty association established under Article 9.48, 21.28-C, or 21.28-D of this code, as the commissioner or the state auditor determines to be necessary supplement to audits conducted under Subsection (j) of this section. Costs associated with any such audit shall be reimbursed to the state auditor by the audited entity.

#### Revisor's Note

- (1)Section 12(j), V.T.I.C. Article 21.28, refers to "include, but not be limited to." The revised law omits "but not be limited to" unnecessary because Section 311.005(13), Government (Code Construction Act), applicable Code to the revised law, and Section 312.011(19), Government Code, provide that "includes" and "including" are terms of enlargement and not of limitation and do not create a presumption that components not expressed are excluded.
- (2) Section 12(k), V.T.I.C. Article 21.28, refers to "audits, as defined by Sections 321.0131 through 321.0136, Government Code." Section 321.0136, Government Code, defines "investigation." Accordingly, the revised law refers to "audits or

- investigations" as defined by those sections.
- 2 Revised Law
- 3 Sec. 442.452. PLAN AND REPORT REGARDING AUDIT OF RECEIVER.
- 4 (a) The state auditor may conduct an audit of the receiver in
- 5 accordance with the audit plan under Chapter 321, Government Code.
- 6 The state auditor shall conduct the audit in the manner provided by
- 7 that chapter.
- 8 (b) The state auditor's report of an audit under this
- 9 section may include:
- 10 (1) an analysis of:
- 11 (A) the overall performance of the receiver;
- 12 (B) the receiver's financial operations and
- 13 condition;
- 14 (C) the receipts and expenditures made in
- 15 connection with each audited receivership;
- 16 (D) the adequacy of the receiver's bond in
- 17 relation to assets, receipts, and expenditures; and
- 18 (E) the feasibility of using attorneys employed
- 19 by the receiver in all litigation;
- 20 (2) the amount of money made available to the receiver
- 21 by a guaranty association in connection with each audited
- 22 receivership and a detail of the purpose and manner of expenditure
- 23 of the money;
- 24 (3) the ratio of the total amount of paid claims to the
- 25 total costs incurred in connection with each audited receivership;
- 26 and
- 27 (4) the ratio of the receiver's administrative
- 28 expenses to the total costs incurred in connection with each
- 29 audited receivership.
- 30 (c) The state auditor shall file:
- 31 (1) copies of the auditor's report in the manner
- 32 required by Section 321.014, Government Code; and
- 33 (2) an additional copy of the report with the
- 34 department. (V.T.I.C. Art. 21.28, Secs. 12(d), (e), (f).)

The state auditor may conduct an

The audits authorized by this subsection

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audit of the liquidator in accordance with the audit plan reviewed and approved by the legislative audit committee. shall be conducted in the manner provided by Chapter 321, Government Code.

Audit.

- (e) Contents of Auditor's Report. The state auditor's report of the audit authorized by Subsection (d) of this section may include:
- (1)an analysis of the overall performance of the liquidator;

(2) an analysis of the liquidator's financial operations and condition;

- (3) an analysis of receipts expenditures made in connection with each audited receivership and an analysis of the adequacy of the receiver's bond in relation to assets, receipts, and expenditures;
- (4)the amount of funds made available to the liquidator by a guaranty association in connection with each audited receivership and a detail of the purpose and manner of expenditure of such funds;
- (5) the ratio of the total amount of claims paid to the total costs incurred in connection with each audited receivership;
- of liquidator's (6) the ratio the administrative expenses to the total costs incurred in connection with each audited receivership; or
- (7) an analysis of the feasibility of using attorneys who are employees of the liquidator in all litigation.
- (f)Filing of Auditor's Reports. Copies of the auditor's report shall be filed in the manner required by Section 321.014, Government Code. An additional copy of the report shall be filed with the board and the commissioner.

## Revisor's Note

Section 12(d), V.T.I.C. Article 21.28, authorizes the state auditor to conduct an audit of the receiver in accordance with the audit plan "reviewed and approved by the legislative audit committee" and also requires the state auditor to conduct the audit in the manner provided by Chapter 321, Government Code. The revised law substitutes a reference to Chapter 321, Government Code, for the quoted language because the audit is required to be conducted under that chapter and Section 321.013(c), Government Code, requires that the audit plan be reviewed and approved by the legislative audit committee.

# 1 Revised Law

- Sec. 442.453. COURT-ORDERED AUDIT. (a) A court in which a receivership action is pending may order an audit of the books and records of the receiver relating to the receivership. The receiver shall make the books and records available to the auditor as required by the court order.
- 7 (b) A report of an audit conducted under this section shall 8 be filed with the department and the appropriate guaranty 9 association.
- 10 (c) The receiver shall pay the expenses of an audit 11 conducted under this section. (V.T.I.C. Art. 21.28, Sec. 12(g).)

## 12 <u>Source Law</u>

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(g) Court-Ordered Audit. A court in which a receivership action is pending may order an audit of the books and records of the liquidator as they relate to the receivership. A report of an audit ordered under this subsection shall be filed with the board, the commissioner, and the appropriate guaranty association. The liquidator shall make the books and records relating to the receivership available to the auditor as required in the court order. The liquidator shall pay the expenses of an audit ordered under this subsection.

[Sections 442.454-442.500 reserved for expansion]

SUBCHAPTER K. DISTRIBUTION OF ASSETS: EARLY ACCESS

# 26 Revised Law

- Sec. 442.501. APPLICATION FOR APPROVAL OF PROPOSAL TO DISTRIBUTE ASSETS. (a) Not later than the 120th day after the date of the commencement of an insolvency proceeding against an impaired insurer, the receiver may apply to the court for approval of a proposal to distribute assets out of marshalled assets as they become available to a guaranty association or foreign guaranty association with a Class 1 or Class 2 claim under this chapter.
- (b) If the receiver fails to apply for approval within the period prescribed by Subsection (a), a guaranty association may apply to the court and request that the receiver submit a proposal to distribute assets.
- 38 (c) If the receiver determines that there are insufficient 39 assets to distribute, the receiver may file a statement of the 80C30 KLA-D 539

1 reasons for that determination instead of filing an application

2 under this section. A statement under this subsection is

considered to be an application by the receiver for purposes of this

section. (V.T.I.C. Art. 21.28, Sec. 7A(a).)

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Sec. 7A. (a) Within 120 days of the commencement of the insolvency proceeding against an impaired insurer, the liquidator or a special deputy appointed under this receiver Article may make application to the court for approval of a proposal to disburse assets out of marshaled assets, from time to time as such assets become available, to a guaranty association or foreign guaranty association having Class 1 or Class 2 claims against the estate of the impaired insurer because of such insolvency. receiver or special deputy receiver fails to make such application within 120 days, the guaranty association may submit an application to the court requesting that the receiver or special deputy receiver submit a If the liquidator or proposal to disburse assets. special deputy receiver determines that there are insufficient assets to disburse, the application required by this section shall be considered satisfied by a filing by the liquidator or special deputy receiver stating the reasons for this determination.

# Revisor's Note

- (1) Section 7A(a), V.T.I.C. Article 21.28, authorizes the receiver to "disburse" assets. Other sections of Article 21.28 refer to the "disbursement" of assets and use other similar phrases. The revised law substitutes "distribute" for "disburse" in this context for consistency in use of terminology. Similar changes are made throughout this chapter.
- Section 7A(a), V.T.I.C. (2) Article 21.28, refers to Class 1 or Class 2 claims "against the estate of the impaired insurer because of such insolvency." revised law omits the quoted language unnecessary because Class 1 and Class 2 claims under this chapter are categories of claims established under Section 442.551 and are brought against the estate of an impaired insurer. Claims are brought against an insurer under this chapter because of the insurer's insolvency. Therefore, a Class 1 or Class 2

- 1 claim could not be brought against anything other than
- 2 the impaired insurer's estate because of the
- 3 insolvency.
- 4 Revised Law
- 5 Sec. 442.502. CONTENTS OF PROPOSAL TO DISTRIBUTE
- 6 ASSETS. (a) A proposal to distribute assets under Section
- 7 442.501 must include provisions for:
- 8 (1) reserving amounts sufficient to allow the payment
- 9 of Class 1 claims;
- 10 (2) to the extent the assets of the insolvent insurer
- 11 allow any payment of Class 2 claims, reserving amounts sufficient
- 12 to provide equal pro rata distributions to the Class 2 claimants
- 13 other than the guaranty associations;
- 14 (3) distributing the assets marshalled as of the date
- 15 of the proposal and distributing other assets as they become
- 16 available;
- 17 (4) equitably allocating distributions among guaranty
- 18 associations and foreign guaranty associations entitled to
- 19 distributions, including providing for:
- 20 (A) distributions to the associations in amounts
- 21 estimated to be at least equal to the claim payments made or to be
- 22 made by the associations for which the associations could assert a
- 23 claim against the receiver; and
- 24 (B) distributions for the pro rata amount of the
- 25 associations' Class 2 claims if the assets, as they become
- 26 available for distribution, do not equal or exceed the amount of the
- 27 claim payments made or to be made by the associations; and
- 28 (5) with regard to an insolvent insurer writing life
- or health insurance or annuities, distributing the assets to:
- 30 (A) a guaranty association or foreign guaranty
- 31 association covering life or health insurance or annuities; or
- 32 (B) any other entity or organization reinsuring,
- assuming, or guaranteeing insurance policies or contracts under the
- laws creating an association described by Paragraph (A).

- The proposal to distribute assets must also include 1 provisions that require: 2 3 (1)the receiver to obtain from each association described by Subsection (a)(4) an agreement to return 4 5 to the receiver on request and on approval by the court any previously distributed assets, together with income on the assets, 6 7 required to pay Class 1 claimants and any federal claimants asserting priority claims; and 8 each guaranty association or foreign guaranty 9 10 association to make a full report to the receiver, as requested by 11 the receiver but not more frequently than quarterly, accounting 12 for: 13 (A) the assets distributed to the association; 14 (B) all distributions made from those assets; any interest earned by the association on 15 (C) 16 those assets; and 17 (D) any other matter as the court directs. 18 A guaranty association or foreign guaranty association 19 is not required to provide a bond under Subsection (b)(1). (V.T.I.C. Art. 21.28, Secs. 7A(b), (c), (d).) 20 21 Source Law Such proposal shall, at a minimum, include 22 (b) 23
  - provisions for:
  - reserving amounts sufficient to allow (1)the payment of Class 1 claims, and to the extent the assets of the insolvent insurer will allow any payment to be made on Class 2 claims, reserving amounts sufficient to provide equal pro-rata distributions to the Class 2 claimants other than the associations;
  - disbursement of the assets marshaled to date and the subsequent distribution of assets as they become available;
  - equitable allocation of disbursements (3) to each of the guaranty associations and foreign guaranty associations entitled thereto;
  - of liquidator (4) the securing the special deputy receiver from each of the associations entitled to disbursements pursuant to this section of an agreement to return to the liquidator upon request and approval by the court such assets, together with income on assets previously disbursed, as may be required to pay Class 1 claimants and any federal claimants asserting priority claims. No bond shall be required of any such association; and
    - (5) a full report to be made by each

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association to the liquidator or special deputy receiver, as requested by the liquidator or special deputy receiver, but no more frequently than quarterly, accounting for the assets so disbursed to the association, all disbursements made therefrom, any interest earned by the association on such assets and any other matter as the court may direct.

The proposal submitted by the liquidator or (c) provide special deputy receiver shall disbursements to the associations in amounts estimated at least equal to the claim payments made or to be made thereby for which such associations could assert a the liquidator, claim against and shall further provide that if the assets available for disbursement from time to time do not equal or exceed the amount of claim payments made or to be made by the association, then disbursements shall be made for the pro-rata amount of the association's Class 2 claim.

(d) The proposal submitted by the liquidator or special deputy receiver shall, with respect to an insolvent insurer writing life or health insurance or annuities, provide for disbursement of assets to any guaranty association or foreign guaranty association covering life or health insurance or annuities or to any other entity or organization reinsuring, assuming, or guaranteeing policies or contracts of insurance under the acts creating such associations.

#### <u>Revised Law</u>

Sec. 442.503. NOTICE OF APPLICATION. (a) The receiver shall give notice of an application for approval of a proposal to distribute assets to a guaranty association or foreign guaranty association in, and to the commissioner of insurance of, each of the states. Notice under this subsection must be deposited in the United States certified mail, first class postage prepaid, at least 30 days before the date the application is submitted to the court.

- (b) The receiver shall also give notice of the application to reasonably identifiable Class 1 and Class 2 claimants. Notice under this subsection must be given in a manner the court considers appropriate, including notice by publication.
  - (c) The court may act on the application if:
- 41 (1) notice has been given as provided by this section;

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47 48 49 (2) the receiver's proposal to distribute assets complies with this subchapter. (V.T.I.C. Art. 21.28, Sec. 7A(e).)

#### 45 Source Law

(e) Notice of the application shall be given to the association in and to the commissioners of insurance of each of the states. Notice shall be considered to have been given when deposited in the

United States certified mail, first class postage prepaid, at least 30 days prior to the submission of 1 2345678 court. application to the Action application may be taken by the court if notice has been given and if the liquidator's or special deputy receiver's proposal complies with the requirements of this section. Notice of the application shall be given 1 and Class those Class 2 claimants that 9 reasonably ascertainable in а manner deemed 10 including notice appropriate bу the court, bv 11 publication.

[Sections 442.504-442.550 reserved for expansion]

SUBCHAPTER L. DISTRIBUTION OF ASSETS

### 14 Revised Law

- 15 Sec. 442.551. PRIORITY OF CLAIMS FOR DISTRIBUTION OF 16 ASSETS. (a) The priorities provided by this section are
- 17 established to:

section.

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- 18 (1) provide for the orderly liquidation of a
- 19 receivership estate; and
- 20 (2) further the protection of policyholders and
- 21 persons making claims under insurance policies.
- 22 (b) The priority of distribution of assets from the 23 insurer's estate must be in accordance with:
- 24 (1) the distribution plan approved by the court under 25 Subchapter K; and
- 26 (2) the order of each class as provided by this
- 28 (c) Each claim in each class must be paid in full, or an 29 adequate amount of money must be retained for that payment, before a
- 30 payment is made for a claim in the next class.
- 31 (d) Subclasses may not be established within a class.
- 32 (e) The classes of claims are as follows:
- 33 (1) Class 1:
- 34 (A) all of the receiver's, conservator's, and supervisor's costs and expenses of administration, including
- repayment of any money spent by the receiver under Section 442.607;
- 37 (B) all of a guaranty association's or foreign
- 38 guaranty association's costs and expenses of administration
- 39 related to a receivership estate and all of the expenses of that

- 1 association in handling claims; and
- 2 (C) claims of secured creditors to the extent of
- 3 the value of the security as provided by Section 442.554;
- 4 (2) Class 2:
- 5 (A) all claims by policyholders, beneficiaries,
- 6 and insureds, and liability claims against insureds covered under
- 7 insurance policies and contracts issued by the insurer; and
- 8 (B) all claims by a guaranty association or a
- 9 foreign guaranty association that are payments of proper
- 10 policyholder claims;
- 11 (3) Class 3: claims of the federal government that are
- 12 not included in Class 2;
- 13 (4) Class 4: all other claims of general creditors not
- 14 falling within a higher priority under this subchapter, including
- 15 claims for taxes and debts due a state or local government that are
- 16 unsecured; and

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- 17 (5) Class 5: claims of surplus or contribution note
- 18 holders, debenture holders, or holders of similar obligations and
- 19 proprietary claims of shareholders, members, or other owners
- 20 according to the terms of the instruments.
- 21 (f) For the purpose of Subsection (e)(1)(B), attorney's
- 22 fees incurred by a guaranty association or foreign guaranty
- 23 association in the defense of an insured under an insurance policy
- 24 issued by an impaired insurer are an expense incurred in handling a
- 25 claim. (V.T.I.C. Art. 21.28, Secs. 8(a)(1), (2).)

# Source Law

- Sec. 8. (a) Priority of Distribution of Assets. (1) In order to provide for the orderly liquidation of a receivership estate and to further the protection of policyholders and those making claims under insurance policies, the following priorities are established. The priority of distribution of assets from the insurer's estate shall be in accordance with the disbursement plan approved by the court under Section 7A of this Article, and in accordance with the order of each class as provided by this subsection. Every claim in each class shall be paid in full or adequate funds retained for such payment before the members of the next class receive any payment. No subclasses shall be established within any class.
  - (2) Classes of claims:

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#### (A) Class 1:

(i) All of the receiver's, conservator's, and supervisor's costs and expenses of administration, including repayment of funds advanced to the receiver from the abandoned property fund of the department.

(ii) All of an insurance guaranty association's or foreign insurance guaranty association's costs and expenses of administration related to a receivership estate and all of the expenses of an insurance guaranty association or foreign insurance guaranty association in handling claims. For the purpose of this subparagraph, attorney's fees incurred by an insurance guaranty association or foreign insurance guaranty association in the defense of an insured under a policy issued by an impaired insurer constitute an expense incurred in handling claims.

(iii) Secured creditors to the extent of the value of the security as provided by Section 8(c) of this Article.

#### (B) Class 2:

(i) All claims by policyholders, beneficiaries, insureds, and liability claims against insureds covered under insurance policies and insurance contracts issued by the insurer.

(ii) All claims by an insurance guaranty association or a foreign insurance guaranty association that are payments of proper policyholder claims.

(C) Class 3: Claims of the federal government not included in Class 2, above.

(D) Class 4: All other claims of general creditors not falling within any other priority under this section including claims for taxes and debts due any state or local government which are not secured claims.

(E) Class 5: Claims of surplus or contribution note holders, holders of debentures or holders of similar obligations and proprietary claims of shareholders, members, or other owners according to the terms of the instruments.

#### Revisor's Note

(1)8(a)(2)(A)(i), V.T.I.C. Section Article 21.28, defines Class 1 claims include to the receiver's, conservator's, and supervisor's costs and expenses of administration, including "repayment of funds advanced to the receiver from the abandoned property fund of the department." Sections 8(g) and (i), Article 21.28, revised this chapter in Sections 442.601, 442.603, and 442.604, provide a procedure for declaring that certain unclaimed money abandoned and is the property of the Texas Department of Insurance. Section 8(i), Article 21.28,

revised in pertinent part in this chapter as Section 442.604, requires the department to deposit the abandoned money in accordance with Section 2(h), Article 21.28, revised in this chapter as Section 442.110, and Section 8(j), Article 21.28, revised in this chapter as Section 442.607, authorizes the receiver to spend the abandoned money. In addition, Section 8A, V.T.I.C. Article 21.28, revised in this Sections 442.605-442.607, provides chapter as similar procedure for declaring that proceeds derived from certain unclaimed assets are abandoned and are the property of the department. Section 8A also requires the department to deposit the proceeds in accordance with Section 2(h), Article 21.28, revised in this chapter as Section 442.110, and states that "[s]uch funds may be used as provided in Section 8(j) of this Article." Because Section 8(j), Article 21.28, revised in this chapter in Section 442.607, provides the authority for the receiver to spend abandoned money, and because the described provisions of Article 21.28 do not refer to an "abandoned property fund of the department," the revised law substitutes a cross-reference to Section 442.607 for the reference to the "abandoned property fund of the department."

(2) Section 8(a)(3), V.T.I.C. Article 21.28, states that the provisions of Section 8(a), Article 21.28, are severable from each other. The revised law omits that provision because it duplicates Section 311.032, Government Code (Code Construction Act), applicable to the revised law. That provision states that a provision of a statute is severable from each other provision of the statute that can be given effect. The omitted law reads:

(3) If any provision of this

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the 1 application subsection or 2 3 4 provision of this subsection to any person held circumstance invalid, or is not affect invalidity does the other 5 6 provisions or applications of this subsection.

#### Revised Law

- Sec. 442.552. PAYMENT OF WAGES OF EMPLOYEES OF INSURER

  SUBJECT TO TEMPORARY RESTRAINING ORDER. (a) The receiver shall pay

  as a Class 1 claim under Section 442.551 wages owed to employees of

  an insurer against which a temporary restraining order has been

  issued under this chapter for services rendered during the period

  covered by the order.
- 14 (b) The receiver shall pay for services under Subsection (a)
  15 at the rate and in the same manner as if paid by the insurer.
  16 (V.T.I.C. Art. 21.28, Sec. 6 (part).)

## 17 Source Law

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Sec. 6. The receiver shall pay wages actually owed to employees of an insurer against whom a temporary restraining order has been issued under this Article for services rendered during the period covered by the temporary restraining order as a Class 1 claim as provided by Section 8(a) of this Article. Payment for those services must be made at the rate and in the same manner as if paid by the insurer. . .

### 26 Revised Law

- Sec. 442.553. PAYMENT OF WAGES OF EMPLOYEES OF INSURER
  SUBJECT TO TEMPORARY INJUNCTION. (a) The receiver may pay wages
  owed to employees of an insurer against which a temporary
  injunction has been issued under this chapter for services rendered
  after the issuance of the injunction.
- 32 (b) Payment for services under Subsection (a) is an expense 33 of administration. (V.T.I.C. Art. 21.28, Sec. 6 (part).)

#### 34 Source Law

Sec. 6. . . . The receiver may pay wages actually owed to employees of an insurer against whom a temporary injunction has been issued under this Article for services rendered after the issuance of the temporary injunction. Payment for those services is made at the discretion of the receiver and as an expense of administration.

# Revised Law

Sec. 442.554. SECURED CREDITOR. (a) The owner of a secured

- 1 claim against an insurer for which a receiver has been appointed in
- 2 any state may surrender the owner's security and file a claim as a
- 3 general creditor, or the claim may be discharged by resort to the
- 4 security.
- 5 (b) If a claim described by Subsection (a) is discharged by
- 6 resort to the security, any deficiency shall be treated as a claim
- 7 against the general assets of the insurer on the same basis as a
- 8 claim of an unsecured creditor. If the amount of the deficiency was
- 9 adjudicated in an ancillary delinquency proceeding as provided by
- 10 Subchapter P or by a court of competent jurisdiction in a proceeding
- in which the domiciliary receiver was provided with notice and an
- 12 opportunity for hearing, the amount is conclusive. If the amount
- 13 was not adjudicated as provided by this subsection, the amount
- 14 shall be determined in the delinquency proceeding in the
- 15 domiciliary state.
- 16 (c) The value of any security held by a secured creditor
- 17 shall be determined under supervision of the court by:
- 18 (1) conversion of the security into money according to
- 19 the terms of the agreement under which the security was delivered to
- 20 the creditor; or
- 21 (2) agreement, arbitration, compromise, or litigation
- 22 between the creditor and the receiver. (V.T.I.C. Art. 21.28, Sec.
- 23 8(c).)

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#### 24 Source Law

Secured Creditor. (1)The owner of a secured claim against an insurer for which a receiver has been appointed in this or any other state may surrender his security and file his claim as a general creditor, or the claim may be discharged by resort to the security, in which case the deficiency, if any, shall be treated as a claim against the general assets of the insurer on the same basis as claims of unsecured creditors. If the amount of the deficiency has been adjudicated in ancillary proceedings as provided in this chapter, or if it has been adjudicated by a court of competent jurisdiction in a proceeding in which the domiciliary receiver has had notice and an opportunity such amount amount shall heard, shall bе be be determined otherwise the delinquency proceeding in the domiciliary state.

(2) The value of any security held by a secured creditor shall be determined under supervision

of the court by:

(A) converting the security into money according to the terms of the agreement pursuant to which the security was delivered to the creditor; or

(B) by agreement, arbitration, compromise, or litigation between the creditor and the receiver.

# Revisor's Note

Section 8(c)(1), V.T.I.C. Article 21.28, refers to the adjudication of a deficiency in an ancillary proceeding as provided "in this chapter," meaning V.T.I.C. Chapter 21. Section 13, V.T.I.C. Article 21.28, revised in this chapter as Subchapter P, is included in Chapter 21 and governs ancillary delinquency proceedings. The revised law is drafted accordingly.

#### Revised Law

Sec. 442.555. DIVIDEND PAYMENTS. (a) On the direction and approval of the court and in accordance with the priorities provided by this subchapter, the receiver may make periodic dividend payments, including payments of policyholder claims, to facilitate the rehabilitation, liquidation, conservation, or dissolution of an insurer.

(b) The receiver at all times shall reserve sufficient assets to pay the expenses of administration. (V.T.I.C. Art. 21.28, Sec. 8(b).)

#### Source Law

(b) Dividend Payments. On the direction and approval of the court and pursuant to the priorities provided by this section, the receiver may make periodic dividend payments, including payments of policyholder claims, for the purpose of facilitating the rehabilitation, liquidation, conservation, or dissolution of an insurer. The receiver at all times shall reserve sufficient assets for the payment of the expenses of administration.

# Revised Law

Sec. 442.556. CLAIMANTS OF OTHER STATES OR FOREIGN COUNTRIES. (a) If a claimant of another state or of a foreign country is entitled to or receives a dividend on the claim out of a statutory deposit or the proceeds of a bond or other asset located in that state or foreign country, the claimant is not entitled to

- 1 share in the distribution of any additional dividend from the
- 2 receiver until all other claimants of the same class receive an
- 3 equal dividend on their claims, regardless of their residence or
- 4 the location of the acts or contracts on which the claims are based.
- 5 (b) After the other claimants of the same class receive an
- 6 equal dividend on their claims, the claimant of the other state or
- 7 of the foreign country is entitled to share in the distribution of
- 8 additional dividends by the receiver, along with and in the same
- 9 manner as all other creditors of the same class, regardless of their
- 10 residence. (V.T.I.C. Art. 21.28, Sec. 8(e).)

# 11 Source Law

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Foreign Claimants. If any claimant of another state or foreign country shall be entitled to or shall receive a dividend upon his claim out of a statutory deposit or the proceeds of any bond or other asset located in such other state or foreign country, then such claimants shall not be entitled to any further dividend from the receiver until and unless all other claimants of the same class, irrespective of residence or place of the acts or contracts upon which their claims are based, shall have received an equal dividend upon their claims; and after such equalization, such claimants shall be entitled to share in the distribution of further dividends by the receiver, along with and like all other creditors of the same class, wheresoever residing.

# Revised Law

Sec. 442.557. SETOFF OF DIVIDEND AMOUNT. On the declaration of a dividend, the receiver shall apply the amount of the dividend against any debt owed to the insurer by the person entitled to the dividend. (V.T.I.C. Art. 21.28, Sec. 8(f).)

# Source Law

(f) Setoff by Receiver. Upon the declaration of a dividend, the receiver shall apply the amount of such dividend against any indebtedness owed to the insurer by the person entitled to such dividend.

# <u>Revised Law</u>

Sec. 442.558. CLAIMS UNDER SEPARATE ACCOUNTS ESTABLISHED BY DOMESTIC LIFE INSURANCE COMPANIES. (a) Each claim under a separate account established under Chapter 1152 shall be satisfied out of the portion of the assets in the separate account that is equal to the reserves maintained in the account for the applicable

- 1 contracts.
- 2 (b) To the extent reserves maintained in a separate account
  3 exceed the amounts needed to satisfy claims under the applicable
  4 contracts, the excess shall be treated as general assets of the
- 5 domestic life insurance company. (V.T.I.C. Art. 21.28, Sec. 8(k)

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## Source Law

Every (k) claim under separate a established under Article 3.75 of this code, providing that the income, gains, and losses, realized and unrealized, from assets allocated to the separate account shall be credited to or charged against the account, without regard to other income, gains, or losses of the life insurance company, shall be satisfied out of the assets in the separate account equal to the reserves maintained in such account for the contracts. . . . To the extent, if any, reserves maintained in the separate account are in excess of the amounts needed to satisfy claims under the separate account contracts, the excess shall be treated as general assets of the life insurance company.

## Revisor's Note

- (1)Section 8(k), V.T.I.C. Article 21.28, refers to a separate account established under V.T.I.C. Article 3.75, "providing that the income, gains, and losses, realized and unrealized, from assets allocated to the separate account shall be credited to or charged against the account, without regard to other income, gains, or losses of the life insurance company." Article 3.75 is revised in this code as Chapter 1152. The revised law omits the quoted language as unnecessary because it duplicates Section 1152.057 of this code, which requires a life insurance company to credit to or charge against a separate account the income, gain, or loss, realized unrealized, from an asset allocated to the account without regard to other income, gains, or losses of the company.
- (2) Section 8(k), V.T.I.C. Article 21.28, provides that to the extent reserves maintained in a

separate account established under V.T.I.C. Article 3.75 exceed the amounts needed to satisfy claims under the applicable contracts, the excess is treated as general assets of the "life insurance company." The revised law substitutes "domestic life insurance company" for "life insurance company" because Article 3.75, which is revised in this code as Chapter 1152, applies only to domestic life insurance companies.

Section 8(k), V.T.I.C. Article provides that to the extent provided under contracts established under V.T.I.C. Article 3.75, the portion of the assets of a separate account equal to the reserves and other contract liabilities for the separate account is not chargeable with liabilities arising out of any other business of the life insurance company that owns the account. The revised law omits that provision as unnecessary because it duplicates Section 1152.059 of this code, which provides that to the extent provided under the applicable contracts, the portion of a separate account's assets equal to the reserves and other contract liabilities regarding that account is not chargeable with a liability arising out of any other business of the life insurance company. The omitted law reads:

(k) . . . To the extent provided under contracts established under Article 3.75 of this code, that portion of the assets of any separate account equal to the reserves and other contract liabilities for the separate account is not chargeable with liabilities arising out of any other business of the company. . . .

# Revised Law

Sec. 442.559. INTEREST. Interest does not accrue on a claim after the date of the commencement of a delinquency proceeding. (V.T.I.C. Art. 21.28, Sec. 8(d).)

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1	Source Law
2 3 4	(d) Interest. Interest shall not accrue on any claim subsequent to the date of the commencement of delinquency proceedings.
5	[Sections 442.560-442.600 reserved for expansion]
6	SUBCHAPTER M. UNCLAIMED ASSETS
7	Revised Law
8	Sec. 442.601. DELIVERY OF UNCLAIMED MONEY TO DEPARTMENT.
9	(a) Except as provided by Subsection (b), any unclaimed dividend on
10	an approved claim, unclaimed returned assessment, or other
11	unclaimed money that is subject to distribution to a claimant,
12	policyholder, or other person and that remains in the possession of
13	the receiver after payment of the final dividend shall be delivered
14	to the department at the time the receivership is closed.
15	(b) If a final dividend is paid less than 90 days before the
16	date the receivership is closed, the receiver may continue, for a
17	period not to exceed 90 days from the date the receivership is
18	closed, any bank account of the receivership from which any
19	unclaimed dividend might be paid, before the receiver delivers the
20	unclaimed dividend to the department.
21	(c) The department shall deposit the money in trust in an
22	account to be maintained with the comptroller. (V.T.I.C. Art.
23	21.28, Sec. 8(g).)
24	Source Law
25 26 27 28 29 30 31 32 33 34 35 36 37 38 39	(g) Unclaimed Funds. Unclaimed dividends on approved claims, unclaimed returned assessments, and all other unclaimed funds subject to distribution to claimants, policyholders or other persons, remaining in the receiver's hands after payment of the final dividend shall be delivered to the Board at the time the receivership is closed, or in the event a final dividend is paid less than ninety (90) days prior to the closing of the receivership, the receiver may continue the bank account or accounts of such receivership from which such funds might be paid, for a period of time not to exceed ninety (90) days from the date of the closing of said receivership, before the same are so delivered to the Board. Such funds shall be deposited by the Board in trust in a special account to be maintained with the comptroller.

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Revisor's Note

Section 8(g), V.T.I.C. Article 21.28, refers to a

"special" account. The revised law omits the designation of the account as being "special" because that designation is unnecessary. The designation of an account as a special account has no legal effect.

#### Revised Law

Sec. 442.602. RECOVERY OF UNCLAIMED MONEY BY OWNER. (a) On receipt of satisfactory written and verified proof of ownership not later than the second anniversary of the date money is deposited with the comptroller under Section 442.601, the department shall certify that fact to the comptroller.

(b) On certification under Subsection (a), the comptroller shall issue a warrant drawn on the state treasury for the money in favor of each person entitled to the money. (V.T.I.C. Art. 21.28, Sec. 8(h).)

#### Source Law

(h) Recovery by Owner. On receipt of satisfactory written and verified proof of ownership within two (2) years from the date such funds are so deposited with the comptroller, the Board shall certify such facts to the Comptroller, who shall issue proper warrant therefor in favor of the parties respectively entitled thereto, drawn on the State Treasury.

# Revisor's Note

Section 8(h), V.T.I.C. Article 21.28, refers to a "proper" warrant. Throughout this chapter, the revised law omits "proper" in this context as unnecessary because the term does not add to the clear meaning of the law. A document is not a warrant if it is not a proper warrant.

# Revised Law

Sec. 442.603. APPLICATION FOR DECLARATION OF ABANDONMENT OF MONEY; NOTICE. (a) After money deposited with the comptroller under Section 442.601 has remained unclaimed for two years, the receiver may initiate an action to declare the money abandoned and that the money is the property of the department by filing in the court of competent jurisdiction in the county in which the

- delinquency proceeding is or was pending a notice that the receiver
- 2 intends to declare the money abandoned and claim the money as the
- 3 property of the department. The action may be for all or part of the
- 4 money accumulated in any particular receivership.
- 5 (b) The notice must state:

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- (1) the name of each person entitled to the money;
- 7 (2) the person's last known address; and

notation of the date of the hearing on the notice.

- (3) the nature or source and amount of the money.
- 9 (c) On the filing of the notice by the receiver, the court 10 shall set a date for the hearing on the application that is at least 11 20 days after the date the notice was filed and shall make a
- 13 A copy of the notice with the judge's notation of the 14 date of the hearing must be posted on the courthouse door for at least 20 days before the date a hearing is held on the application. 15 16 At least 10 days before the date set for the hearing, notice of the filing of the application must be published in a newspaper of 17 18 general circulation in the county in which the application is 19 pending. The notice must be addressed to the owners of unclaimed money in the particular receivership involved in the application 20 21 and must state generally that a hearing will be held on the 22 specified date to declare the money abandoned and that the money is the property of the department. (V.T.I.C. Art. 21.28, Sec. 8(i) 23 (part).) 24

## Source Law

(i) Declaration of Abandonment. After such funds have remained unclaimed for two (2) years, the Liquidator may initiate action to have them declared to be abandoned, and the property of the State Board of Insurance. Such action shall be commenced by the filing by the Liquidator, in the court of competent jurisdiction in the county in which the delinquency proceeding is, or was pending, of a notice of his intention to declare such funds to be abandoned, and that he is claiming the same as the property of the State Board of Insurance. Such action may be for all or any part of such funds accumulated in any one particular receivership. Such notice shall state the name or names of the person or persons entitled thereto, his or their last known address, and the nature or source and amount of the fund or funds. Upon the filing of such notice by the Liquidator, the court

shall set a date for the hearing of the application, and shall make notation thereon of the date of such hearing, which date shall be at least twenty (20) days subsequent to the date of the filing of said notice. A copy of said notice, with the judge's notation thereon shall be posted on the courthouse door of said court for at least twenty (20) days before a hearing is had thereon. Notice of the filing of the application shall be published at least once, and at least ten (10) days prior to the date set for such hearing, in a newspaper general circulation in the county pending. application is Such notice shall addressed to the true owners of unclaimed funds in the particular receivership involved in the application and shall state generally that a hearing shall be had on the date specified for the purpose of declaring such funds to be abandoned and the property of the State Board of Insurance. .

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## Revisor's Note

- (1) Section 8(i), V.T.I.C. Article 21.28, requires that notice of the filing of an application be published "at least once." The revised law omits the quoted language as unnecessary because a requirement that notice be published necessarily implies that the notice be published at least once.
- (2) Section 8(i), V.T.I.C. Article 21.28, refers to the "true" owners of unclaimed money. The revised law omits "true" as unnecessary because the word does not add to the clear meaning of the law. A person who is an owner of unclaimed money is necessarily a "true" owner of the money.

#### Revised Law

- 33 Sec. 442.604. HEARING ON APPLICATION FOR DECLARATION OF
  34 ABANDONMENT OF MONEY; JUDGMENT. (a) At a hearing on an application
  35 filed under Section 442.603, proof to the satisfaction of the court
  36 of the following is prima facie evidence that each person entitled
  37 to money deposited with the comptroller under Section 442.601
  38 intends to abandon the money and that the department is the owner of
  39 the money:
- 40 (1) the money, or a check for the money, was sent by
  41 the receiver to the last known address of each person entitled to
  42 the money;
- 43 (2) the money, or a check for the money, was returned 80C30 KLA-D 557

- 1 unclaimed or the check for the money was not cashed;
- 2 (3) the money was delivered to the department as
- 3 required by Section 442.601;
- 4 (4) the money has remained unclaimed for two years;
- 5 and

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- 6 (5) notice of the filing of the application was
- 7 published as required by Section 442.603.
- 8 (b) On a finding by the court under Subsection (a), the
- 9 court may render judgment accordingly. On receipt of the judgment,
- 10 the department shall certify that fact to the comptroller.
- 11 (c) On certification under Subsection (b), the comptroller
- 12 shall issue a warrant for the money in favor of the department. The
- 13 department shall promptly deposit the money in accordance with
- 14 Section 442.110, except that the money derived from one insurer is
- 15 not required to be kept separate from money derived from another
- 16 insurer. (V.T.I.C. Art. 21.28, Sec. 8(i) (part).)

# 17 <u>Source Law</u>

- (i) . . . Upon the hearing on such application of the Liquidator, proof to the satisfaction of the court:
- (1) That such funds, or the checks therefor, had previously been sent by the Receiver to the last known address of the person or persons entitled thereto;
- (2) That such funds, or the checks therefor, had been returned unclaimed or that the check or checks therefor had not been cashed;
- (3) That the funds had been delivered to the Board as required by Subsection (g) above;
- (4) That such money remained unclaimed
- with the Board for two (2) years; and
  - of (5) That notice the filing of application has been published as herein provided, shall be prima facie evidence of the intention of the person or persons entitled thereto to abandon the same, and that the Board is the rightful owner thereof. Upon such finding by the court, the court shall be judgment accordingly. authorized to render Upon receipt of such judgment, the Board shall certify such fact to the Comptroller of Public Accounts, who shall issue proper warrant therefor to the State Board of Insurance. The Board shall forthwith deposit such funds in accordance with the provisions of Section 2(h) of this Article, except that such funds derived through any one insurer need not be kept separate from such funds derived through any other insurer.

## Revisor's Note

(1) Section 8(i)(5), V.T.I.C. Article 21.28,

- refers to the "rightful" owner of unclaimed money. The 1 2 revised law omits "rightful" as unnecessary because the word does not add to the clear meaning of the law. 3 4 A person who is an owner of unclaimed money is 5 necessarily a "rightful" owner of the money.
- Section 8(i)(5), V.T.I.C. Article 21.28, 6 refers to the "Comptroller of Public Accounts." The 7 revised law substitutes the term "comptroller" because 8 403.001, 9 Section Government Code, "comptroller" in any state statute to mean the 10 comptroller of public accounts. 11

#### 12 Revised Law

- USE OF CERTAIN UNLIQUIDATED ASSETS; DEPOSIT Sec. 442.605. 13 14 OF PROCEEDS IN TRUST. (a) Any assets other than cash that remain in 15 the possession of the receiver after payment of the final dividend 16 in a receivership estate may be conveyed, transferred, or assigned to the commissioner to be handled as a trust. 17
- 18 (b) The commissioner may convey, transfer, and assign any assets, including causes of action, judgments, and claims, and 19 20 settle or release causes of action, judgments, claims, and liens on 21 terms and for amounts the commissioner considers to be in the best 22 interest of the trust, regardless of whether the assets have 23 previously or may subsequently come into the commissioner's possession. 24
- From proceeds derived from any assets described by Subsection (b), the commissioner or the special deputy receiver 27 shall defray the costs incident to the sale, settlement, release, or other transaction by which the proceeds are obtained and deliver the remainder to the department. The department shall deposit the money in trust in an account to be maintained with the comptroller and to be handled, disposed of, and used as provided by Sections 442.606 and 442.607. (V.T.I.C. Art. 21.28, Sec. 8A (part).)

#### 33 Source Law

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Sec. 8A. Any and all assets other than cash 34 80C30 KLA-D 559

remaining in the receiver's hands after payment of the final dividend may be conveyed, transferred or assigned to the commissioner to be handled as a trust. The commissioner shall have authority to convey, transfer, and assign any assets, including causes of action, judgments, and claims, and to settle or release causes of action, judgments, claims, and liens on such terms and for such amounts as he deems for the best interest of such trust, whether such assets have heretofore or may hereafter come into his hands. From proceeds derived from any such assets the commissioner or the special deputy receiver shall defray the costs incident to the sale, settlement, release or other transaction whereby such proceeds are obtained, and deliver the remainder to the Board to be deposited by it in trust in a special account to be maintained with the comptroller to be handled, disposed of and used as follows:

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# 20 <u>Revisor's Note</u>

Section 8A, V.T.I.C. Article 21.28, refers to a
"special" account. The revised law omits the
designation of the account as being "special" for the
reason stated in the revisor's note to Section 442.601.

# 25 Revised Law

- Sec. 442.606. APPLICATION FOR DECLARATION OF ABANDONMENT OF PROCEEDS IN TRUST; NOTICE AND HEARING. (a) On application by the commissioner and after notice and hearing, a court of competent jurisdiction of Travis County may make an order directing disposition of money deposited in a trust account under Section 442.605(c).
  - (b) The notice must be addressed to all persons having an interest, as claimants or otherwise, in the assets of the particular receivership involved in the application and must state:
- 35 (1) the amount of the money and the receivership from 36 which the money was derived; and
- 37 (2) generally that a hearing will be held on the 38 specified date to determine the disposition of the money, including 39 a declaration that the money is abandoned and is the property of the 40 department.
  - (c) The notice required by Subsection (a) must be:
- 42 (1) posted on the courthouse door for at least 20 days 43 before the date the hearing is held; and

- 1 (2) published at least 10 days before the date set for 2 the hearing in a newspaper of general circulation in Travis County.
- 3 Ιf the court finds that money derived is sufficient to justify the reopening 4 receivership of the 5 receivership and the payment of a dividend, the court may enter an 6 order to that effect. If the money is insufficient for that 7 purpose, the court may declare the money abandoned.
  - (e) A certified copy of a judgment declaring the money abandoned is sufficient authority for the comptroller to issue a warrant for the money in favor of the department. On issuance of the warrant, the department shall promptly deposit the money in accordance with Section 442.110, except that money derived from one insurer is not required to be kept separate from money derived from another insurer. (V.T.I.C. Art. 21.28, Sec. 8A (part).)

# 15 <u>Source Law</u>

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Sec. 8A. . . . An order directing disposition of such funds may be made by a court of competent jurisdiction of Travis County, Texas, upon application of the commissioner, after notice and hearing. Notice shall be posted on the county and the state of the county of the state of the county of the state o shall be posted on the courthouse door of said court for at least twenty (20) days before a hearing is had on the commissioner's application, and notice shall be published at least once, and at least ten (10) days prior to the date set for such hearing, in a newspaper of general circulation in Travis County. Such notice the amount of the funds shall state and receivership from which they were derived. It shall be addressed to all persons having an interest, as claimant or otherwise, in the assets of the particular receivership involved in the application, and shall state generally that a hearing shall be had on the date specified for the purpose of determining disposition to be made of such funds, including a declaration that such funds are abandoned and the property of the State Board of Insurance.

If the court finds that funds derived from any

receivership are sufficient to justify re-opening of the receivership and payment of a dividend, then such may be ordered, but otherwise, if such funds are insufficient for that purpose, the court may declare such funds abandoned and a certified copy of such judgment will be authority for the comptroller to issue a Warrant therefor to the State Board of Insurance. The Board shall forthwith deposit such funds in accordance with the provisions of Section 2(h) of this Article, except that funds derived from one insurer need not be kept separate from funds derived through any other insurer.

. . .

# Revisor's Note

Section 8A, V.T.I.C. Article 21.28, requires that
notice of an application be published "at least once."

The revised law omits the quoted language for the reason stated in Revisor's Note (1) to Section 442.603.

# 6 Revised Law

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Sec. 442.607. USE OF ABANDONED MONEY. (a) The receiver, with the consent of the department, may spend money deposited by the department under Sections 442.604 and 442.606 to:

- (1) pay expenses of the office of the receiver that are not properly chargeable to any one receivership or conservatorship estate; and
- (2) continue the administration of a receivership or conservatorship by the receiver as receiver or conservator, if the department considers the continuation to be in the best interest of the receivership or conservatorship estate.
- 17 (b) Any money applied under Subsection (a)(2) to a
  18 receivership estate must be repaid from the assets of that estate
  19 before the payment of any additional dividends in that
  20 receivership, including policyholder claims and other claims.
- (c) Any money applied under Subsection (a)(2) to a conservatorship estate must be repaid from the assets of that estate before the release of that conservatorship for continued operation. (V.T.I.C. Art. 21.28, Secs. 8(j), 8A (part).)

## Source Law

[Sec. 8]

Such funds so Use of Abandoned Funds. deposited by the Board in accordance with Subsection (i) above may be expended by the Liquidator, with the consent of the Board, for the purpose of paying expenses of the office of the Time? expenses of the office of the Liquidator and/or Receiver that are not properly chargeable to any one receivership or conservatorship estate, and for the operation purpose of financing continued of any receivership or conservatorship then being administered by the Liquidator as Receiver or Conservator, when in the discretion of the Board it appears to be in the best interest of such receivership or conservatorship estate that it not be closed, and that additional administration be had thereon. applied from this source to funds another SO receivership or conservatorship estate are to

repaid from the assets of the receivership or conservatorship estate to which they were applied before additional dividends, including policyholder and other claims, are paid in any such receivership, or before the conservatorship is released for continued operation.

Sec. 8A. . . [funds derived from any receivership] . . . .

Such funds may be used as provided in Section 8(j) of this Article.

[Sections 442.608-442.650 reserved for expansion]

SUBCHAPTER N. TRANSFER OR DISPOSAL OF EXCESS ASSETS

## 13 Revised Law

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- Sec. 442.651. TRANSFER OF REMAINING **ASSETS** OF STOCK 14 15 INSURANCE COMPANY TO AGENT. (a) After the receiver has provided 16 for unclaimed dividends and all of the liabilities of a stock insurance company, the receiver shall call a meeting of the 17 shareholders of the insurer by: 18
- 19 (1) publishing notice of the meeting in one or more 20 newspapers in the county in which the principal office of the 21 insurer was located; and
  - (2) giving written notice of the meeting to each shareholder of record at the shareholder's last known address.
    - (b) At the meeting, the shareholders shall appoint one or more agents to take over the liquidation of the insurer for the benefit of the shareholders. Voting privileges are governed by the insurer's bylaws. A majority of the shares must be represented at the agent's appointment. The agent or agents shall execute and file with the court one or more bonds as approved by the court, conditioned on the faithful performance of all the duties of the trust.
    - (c) Under order of the court, the receiver shall transfer and deliver to the agent or agents for continued liquidation under the court's supervision all assets of the insurer remaining in the possession of the receiver. After the transfer and delivery, the receiver and the department, and each employee of the receiver or the department, are discharged from any further liability to the insurer and the creditors and shareholders of the insurer.

engaging in the business of insurance. The charter of the insurer and each certificate of authority or other permit issued under or in connection with the charter are ipso facto revoked by the order of the court directing the receiver to transfer and deliver the remaining assets of the insurer to the agent or agents. (V.T.I.C. Art. 21.28, Sec. 9(a).)

Source Law

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Excess Assets--Stock Companies. shall have made provision for Sec. 9. (a) When the receiver unclaimed dividends and all of the liabilities of a stock insurance company, he shall call a meeting of the stockholders of the insurer by giving notice thereof in one (1) or more newspapers in the county where the principal office of the insurer was located, and by written notice to the stockholders of record at their last known address. At such meeting, the stockholders shall appoint an agent or agents to take over the affairs to continue the liquidation for benefit of the Voting privileges shall be governed by stockholders. the insurer's bylaws. A majority of the stock shall be represented at the agent's appointment. Such agent or agents shall execute and file with the court such bond or bonds as shall be approved by it, conditioned on the faithful performance of all the duties of the trust. Under order of the court the receiver shall then transfer and deliver to such agent or agents for continued liquidation under the court's supervision all assets of insurer remaining in his hands, whereupon the receiver and the Board, and each member and employee thereof, shall be discharged from any further liability to such insurer and its creditors stockholders; provided, however, that nothing herein contained shall be so construed as to permit the insurer to continue in business as such, but the charter of such insurer and all permits and licenses issued thereunder or in connection therewith shall be ipso facto revoked and annulled by such order of the court directing the receiver to transfer and deliver the remaining assets of such insurer to such agent or agents.

# Revisor's Note

(1) Section 9(a), V.T.I.C. Article 21.28, refers to the "Board," meaning the State Board of Insurance, and each "member and employee" of the board. The revised law substitutes "department" for "Board" for the reason stated in Revisor's Note (5) to Section 442.001. Because the State Board of Insurance has been abolished as explained in that revisor's note, the revised law omits the reference to each "member" of

1 the board.

2 (2) Section 9(a), V.T.I.C. Article 21.28, provides that under certain circumstances the charter 3 of an insurer and the permits and "licenses" issued to 4 5 the insurer are "revoked and annulled." The revised law substitutes "certificate of authority" for 6 7 "licenses" for the reason stated in Revisor's Note (3) to Section 442.108. 8 Also, the revised law omits 9 "annulled" as unnecessary because, in context, "annulled" included within the 10 is meaning of "revoked." 11

## Revised Law

Sec. 442.652. DISPOSAL OF REMAINING ASSETS OF INSURER OTHER
THAN STOCK INSURANCE COMPANY. After the receiver has provided for
unclaimed dividends and all of the liabilities of an insurer other
than a stock insurance company, the receiver shall dispose of any
remaining assets as directed by the receivership court. (V.T.I.C.

18 Art. 21.28, Sec. 9(b).)

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# Source Law

(b) Excess Assets--Other Companies. After the receiver shall have made provision for unclaimed dividends and all of the liabilities of any insurer other than a stock insurance company, he shall dispose of any remaining assets as directed by the receivership court.

## <u>Revised Law</u>

Sec. 442.653. TRANSFER OF REMAINING ASSETS OF INSURER TO GUARANTY ASSOCIATION. (a) Notwithstanding any other provision of this chapter, in closing a receivership estate, a special deputy receiver, on approval of the court, may transfer any remaining asset, cause of action asserted on behalf of the impaired insurer, judgment, claim, or lien to the appropriate guaranty association.

- (b) A transfer under Subsection (a):
- 34 (1) is not a preference or voidable transfer; and
- 35 (2) is considered a distribution under Sections 36 442.551(a)-(d).

- 1 (c) If the amount realized by the guaranty association is 2 materially greater than the amount loaned by the guaranty 3 association to the receivership estate, the court may order the 4 reopening of the receivership to distribute the excess money.
- 5 (d) This subchapter does not transfer any liability of an 6 impaired insurer to the guaranty association that would not 7 constitute a claim payable under Chapter 462, 463, or 2602. 8 (V.T.I.C. Art. 21.28, Sec. 9(c).)

# 9 <u>Source Law</u>

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Assets--Guaranty Excess Associations. Notwithstanding any other provisions of this article in closing an estate, a special deputy receiver, on approval of the court, may transfer any remaining assets, causes of action asserted on behalf of the impaired insurer, judgment, claims, or liens to the appropriate guaranty association and this transfer shall not be a preference or voidable transfer but shall be considered a distribution under Section considered a distribution under Section 8(a)(1) of this article. In the event the sum realized by the guaranty association is materially larger than amount loaned to the estate by the guaranty association, the court may order reopening of estate to disburse the excess funds. Nothing in this section shall be construed as a transfer of liability of an impaired insurer to the guaranty association that would not constitute a claim payable under Articles 9.48, 21.28-C, or 21.28-D of this code.

[Sections 442.654-442.700 reserved for expansion]

SUBCHAPTER O. DURATION AND REOPENING OF RECEIVERSHIP

# 30 Revised Law

- Sec. 442.701. LIMITATION ON DURATION OF RECEIVERSHIP. (a)

  Except as otherwise provided by this section, each receivership or

  other delinquency proceeding prescribed by this chapter shall be

  administered in accordance with Section 64.072, Civil Practice and

  Remedies Code.
  - (b) To the extent the proceeding applies to claims against a workers' compensation insurance policy or a title insurance policy, a receivership or other delinquency proceeding shall be administered continuously for any period necessary to effect the receivership's or proceeding's purposes, and any arbitrary limitation on that period provided by another law of this state with regard to the administration of receiverships or of corporate

- affairs generally does not apply to the proceeding.
- 2 Instead of the winding up and distribution of 3 receivership estate of an insurer without capital stock, the court shall order revival and reinstatement of the charter, certificates 4 5 of authority or other permits, franchises, and management contracts or other control instruments of the insurer if the insurer's 6 7 remaining cash on hand and on deposit, less any outstanding 8 enforceable liabilities, exceeds the minimum amount of capital and 9 surplus prescribed for that insurer under Section 822.054, 822.202,

822.210, or 841.054. (V.T.I.C. Art. 21.28, Sec. 9(d).)

# 11 Source Law

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(d) Limitation. Except as otherwise provided subsection, each receivership or other bу this delinquency proceeding prescribed by this Article shall be administered in accordance with Section 64.072, Civil Practice and Remedies Code. To the proceeding extent receivership or delinquency initiated against an insurer applies to claims against a workers' compensation insurance policy or a title insurance policy, the receivership or delinquency proceeding shall be administered continuously for whatever length of time is necessary to effectuate its purposes, and no arbitrary period prescribed elsewhere laws of Texas limiting the time bу administration of receiverships of or corporate applicable generally affairs shall be thereto. of the winding up and distribution of Instead receivership estate of an insurer without capital stock, the court shall order revival and reinstatement of the charter, permits, licenses, franchises, and management contracts or other control instruments of the insurer if the insurer's remaining cash on hand and on deposit, less any outstanding valid and enforceable liabilities, exceeds the minimum amount of capital and surplus prescribed for that insurer under Article 2.02 or Section 1 of Article 3.02 of this code.

## Revisor's Note

(1)Section 9(d), V.T.I.C. Article 21.28, refers to a receivership or delinquency proceeding "initiated against an insurer." The revised law omits quoted language as unnecessary receivership is a form of delinquency proceeding and under Section 1(b), V.T.I.C. Article 21.28, revised in this chapter as Section 442.001(a)(2), a delinquency proceeding is defined as a proceeding "commenced . . . against an insurer" for certain purposes.

- (2) Section 9(d), V.T.I.C. Article 21.28, refers to the "licenses" of an insurer. The revised law substitutes "certificates of authority" for "licenses" for the reason stated in Revisor's Note (3) to Section 442.108.
  - (3) Section 9(d), V.T.I.C. Article 21.28, refers to "valid and enforceable" liabilities. The revised law omits the reference to "valid" because the term is included within the meaning of "enforceable."
  - (4) Section 9(d), V.T.I.C. Article 21.28, refers to V.T.I.C. Article 2.02 and Section 1, V.T.I.C. Article 3.02. Those provisions are revised in various places in this code, but the pertinent provisions are revised as Sections 822.054, 822.202, 822.210, and 841.054 of this code. The revised law is drafted accordingly.

## 17 Revised Law

2.3

Sec. 442.702. REOPENING OF RECEIVERSHIP. (a) If after the receivership has been closed by final order of the court the receiver discovers assets not known to the receiver during the receivership, the receiver shall report the receiver's findings to the court.

(b) The court may reopen the receivership for continued liquidation if the court finds that the value of the discovered assets justifies the reopening. (V.T.I.C. Art. 21.28, Sec. 9(e).)

#### Source Law

(e) Reopening. If after the receivership shall have been closed by final order of the court, the liquidator shall discover assets not known to him during receivership, he shall report his findings to the court. It shall be within the discretion of the court as to whether the value of the after-discovered assets shall justify the reopening of the receivership for continued liquidation.

[Sections 442.703-442.750 reserved for expansion]

# SUBCHAPTER P. ANCILLARY DELINQUENCY PROCEEDINGS

# 2 Revised Law

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Sec. 442.751. APPOINTMENT OF ANCILLARY RECEIVER. (a) On the petition of the department, a court of competent jurisdiction in this state shall appoint the commissioner as ancillary receiver in this state for an insurer domiciled in another jurisdiction if a receiver should be appointed for that insurer under the laws of this state.

#### (b) The department:

- 10 (1) may file the petition on the department's own 11 initiative; and
- 12 (2) shall file the petition if at least 10 residents of 13 this state who have claims against the insurer file one or more 14 petitions in writing with the department requesting the appointment 15 of an ancillary receiver. (V.T.I.C. Art. 21.28, Sec. 13 (part).)

# 16 Source Law

Sec. 13. A court of competent jurisdiction in this State shall, on the petition of the State Board of Insurance, appoint the liquidator herein provided as ancillary receiver in this State of an insurer domiciliary in another state or jurisdiction when under the laws of this State a receiver should be appointed. The Board shall file such petition on its own initiative or if ten (10) or more persons resident in this State, having claims against such insurer, file a petition or petitions in writing with the Board, requesting the appointment of such ancillary receiver.

# Revisor's Note

V.T.I.C. Article (1)Section 13, 21.28. requires a court to appoint the "liquidator" as ancillary receiver of an insurer in certain situations. As stated in Revisor's Note (4) to Section 442.001, the position of liquidator has eliminated and the term "liquidator" in the source law is defined to mean "receiver" and to include the commissioner of insurance or a person designated by the commissioner to serve as special deputy receiver. While the revised law generally substitutes "receiver"

- for "liquidator," in the context of Section 13, it is clear that the commissioner must initially be appointed as ancillary receiver. The revised law is drafted accordingly.
- (2) Section 13, V.T.I.C. Article 21.28, refers to "another state or jurisdiction." The revised law omits the reference to "state" because "state" is included within the meaning of "another . . . jurisdiction."
- (3) Section 13, V.T.I.C. Article 21.28, provides that the Texas Department of Insurance "shall" file a petition with a court requesting the appointment of an ancillary receiver "on its own initiative" or if at least 10 resident claimants file a similar petition with the department. The revised law provides that the department "may" file a petition with the court "on the department's own initiative" and "shall" file a petition if at least 10 resident claimants file a petition with the department because the reference to the department's initiative implies that the department has discretion whether to file a petition with a court unless at least 10 resident claimants file a petition with the department.

#### 24 Revised Law

- Sec. 442.752. POWERS AND DUTIES OF ANCILLARY RECEIVER.
- 26 (a) The ancillary receiver is entitled to sue for and possess the 27 assets of the insurer in this state and has the same powers and 28 duties with regard to those assets as a receiver of an insurer
- 29 domiciled in this state.
- 30 (b) On commencement of the delinquency proceeding in this 31 state, the ancillary receiver is immediately entitled to possession 32 and control of any special or statutory deposits of the insurer that 33 are located in this state. The ancillary receiver may use those 34 deposits:

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- 1 (1) to pay expenses of the administration of the
- 2 receivership proceeding; and
- 3 (2) after paying the expenses under Subdivision (1),
- 4 to pay approved claims against the deposits. (V.T.I.C. Art. 21.28,
- 5 Sec. 13 (part).)

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# 6 Source Law

Such ancillary receiver shall have the right to sue for and reduce to possession the assets of such insurer in this State, and shall have the same powers and be subject to the same duties with respect to such assets, as are possessed by a receiver of a domiciliary insurer under the laws of this State. On commencement of the delinquency proceedings in this the ancillary receiver in immediately is entitled to possession and control of any special or statutory deposits of the delinquent insurer located within this State. The ancillary receiver may use those special or statutory deposits payment towards the of expenses administration of the receivership proceedings then towards the payment of approved claims against the deposits. .

# 23 <u>Revised Law</u>

Sec. 442.753. COORDINATION WITH RECEIVER IN OTHER STATE. If a receiver of a delinquent insurer has been appointed both in this state and in another state, the receiver in this state may, under supervision of the receivership court in this state and regardless of whether the receiver in this state is an ancillary receiver, contract with the receiver in the other state to coordinate the administration of the receiverships in the interest of efficiency and economy in any manner consistent with this chapter. (V.T.I.C. Art. 21.28, Sec. 14.)

## Source Law

Sec. 14. In cases where a receiver of any delinquent insurer has been appointed both in Texas and in some other state, the Texas receiver, either domiciliary or ancillary, may, under supervision of the Texas receivership court, contract with the receiver in such other state for the administration of the affairs of their respective receiverships in any manner consistent with this Article which will enable the respective receivers to coordinate their activities in the interest of efficiency and economy.

## Revised Law

Sec. 442.754. APPLICABILITY OF CHAPTER TO ANCILLARY

46 DELINQUENCY PROCEEDINGS. The conduct of ancillary delinquency

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1 proceedings under this subchapter is subject to the other

2 provisions of this chapter. (V.T.I.C. Art. 21.28, Sec. 13 (part).)

3 <u>Source Law</u>

Sec. 13. . . . The remaining provisions of this Article shall be applicable to the conduct of such ancillary proceedings.

[Sections 442.755-442.800 reserved for expansion]

SUBCHAPTER Q. AGENCY CONTRACTS WITH CERTAIN INSURERS

#### 9 <u>Revised Law</u>

2.4

Sec. 442.801. REQUIRED CONTRACT PROVISION. An agency contract entered into on or after August 27, 1973, by an insurer writing fire and casualty insurance in this state must contain, or shall be construed to contain, the following provision:

Notwithstanding any other provision of this contract, the obligation of the agent to remit written premiums to the insurer shall be changed on the commencement of a delinquency proceeding as defined by Chapter 442, Insurance Code, as amended. After the commencement of the delinquency proceeding, the obligation of the agent to remit premiums is limited to premiums earned before the cancellation date of insurance policies stated in the order of a court of competent jurisdiction under Chapter 442, Insurance Code, canceling the policies. The agent does not owe and may not be required to remit to the insurer or to the receiver any premiums that are unearned as of the cancellation date stated in the order.

(V.T.I.C. Art. 21.11-2, Sec. 1.)

# Source Law

Art. 21.11-2

Sec. 1. Every agency contract entered into on and after the effective date of this Act by an insurance company writing fire and casualty insurance in Texas shall contain, or shall be construed to contain, the following provision:

Notwithstanding any other provision of this contract, the obligation of the agent to remit written premiums to the company shall be changed upon the commencement of delinquency proceedings as defined in Article 21.28, Insurance Code of Texas of 1951, as

amended. Subsequent to the commencement of delinquency proceedings, the obligation of the agent to remit premiums shall be confined to premiums earned prior to the date of cancellation of policies stated in the order of a court of competent jurisdiction under Article 21.28 of this code canceling the policies. The agent shall not owe or remit to the company or to the Liquidator-Receiver any premiums that are unearned as of the date of the cancellation stated in the order canceling the policies.

Revisor's Note

Section 1, V.T.I.C. Article 21.11-2, refers to "the effective date of this Act," meaning the effective date of V.T.I.C. Article 21.11-2. That article took effect August 27, 1973. The revised law is drafted accordingly.

## Revised Law

- Sec. 442.802. DISPOSITION OF PREMIUMS. (a) On or after the cancellation date of insurance policies as stated in the court's order canceling the policies, the agent shall promptly account to the receiver for:
- (1) all unearned premiums to be returned to the insured; and
- 25 (2) the earned premiums to be paid to the receiver.
- 26 (b) The agent shall:

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- 27 (1) promptly return to an insured who paid the 28 premiums any unearned premiums in the possession of the agent on the 29 cancellation date of the policy; or
- 30 (2) with the approval of the insured, use the unearned 31 premiums to purchase new coverage for the insured with a different 32 insurer.
- 33 (c) The agent shall promptly remit to the receiver any 34 earned premiums in the possession of the agent. (V.T.I.C. Art. 35 21.11-2, Sec. 2.)

36 Source Law

Sec. 2. On or after the effective date of the cancellation of policies stated in the court's order canceling policies, the agent shall promptly account to the receiver for all premiums to be returned to the insured or the replacement coverage to be obtained and

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1 2 3 4 5 6 7 8 9	the earned premiums to be paid to the receiver. Any of those unearned premiums in the hands of the agent on the effective date of the policy cancellations shall be returned promptly by the agent to the insured who paid them or, with the approval of the insured, shall be used to purchase new coverage for the insured with a different insurer. Any of the earned premiums in the hands of the agent shall be remitted promptly to the receiver.
10	Revised Law
11	Sec. 442.803. EFFECT OF SUBCHAPTER ON ACTION BY RECEIVER
12	AGAINST AGENT. This subchapter does not prejudice a cause of action
13	by the receiver against an agent to recover:
14	(1) unearned premiums that were not returned to
15	policyholders; or
16	(2) earned premiums that were not promptly remitted to
17	the receiver. (V.T.I.C. Art. 21.11-2, Sec. 3.)
18	Source Law
19 20 21 22 23	Sec. 3. This article does not prejudice any cause of action by the receiver against any agent for the recovery of unearned premiums that were not returned to policyholders and earned premiums that were not promptly remitted to the receiver.
24	Revised Law
25	Sec. 442.804. AGENT NOT RECEIVER'S AGENT. This subchapter
26	does not render the agent an agent of the receiver for earned or
27	unearned premiums. (V.T.I.C. Art. 21.11-2, Sec. 4.)
28	Source Law
29 30 31	Sec. 4. This article may not be construed to render the agent an agent of the receiver for earned or unearned premiums.
32	[Chapters 443-460 reserved for expansion]
33	SUBTITLE D. GUARANTY ASSOCIATIONS
34	CHAPTER 461. GENERAL PROVISIONS
35	Sec. 461.001. APPLICABILITY OF CHAPTER
36	Sec. 461.002. DISCLOSURE OF GUARANTY FUND
37	NONPARTICIPATION
38	Sec. 461.003. FORM OF STATEMENT; PROHIBITION 576
39	CHAPTER 461. GENERAL PROVISIONS
40	Revised Law
41	Sec. 461.001. APPLICABILITY OF CHAPTER. (a) Except as

- 1 provided by Subsection (b), this chapter applies to an insurance
- 2 policy, contract, certificate, evidence of coverage, or
- 3 application delivered or issued for delivery in this state that is
- 4 not covered by an insurance guaranty fund or other solvency
- 5 protection arrangement authorized by this code.
- 6 (b) This chapter does not apply to:
  - (1) a fidelity, surety, or guaranty bond; or
- 8 (2) marine insurance as defined by Section 1807.001.
- 9 (V.T.I.C. Art. 21.28-E, Secs. (a) (part), (c).)

## 10 Source Law

Art. 21.28-E. (a) Each insurance policy or contract or application or certificate or evidence of coverage, other than a fidelity, surety, or guaranty bond, delivered or issued for delivery in this state that is not covered by an insurance guaranty fund or other solvency protection arrangement authorized by this code . . . .

(c) The provisions of this article shall not apply to marine insurance as defined by Article 5.53.

#### 20 Revised Law

21 Sec. 461.002. DISCLOSURE **GUARANTY** OF FUND 22 NONPARTICIPATION. (a) Each insurance contract, policy, certificate, evidence of coverage, or application subject to this 23 24 chapter must include a statement that, if the insurer is unable to 25 fulfill the insurer's contractual obligation under the policy,

26 contract, certificate, or evidence of coverage, the insurer is not

27 covered by an insurance guaranty fund or other solvency protection

28 arrangement.

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29 (b) The statement must be in 10-point type and affixed to 30 the first page of the insurance policy, contract, certificate,

31 evidence of coverage, or application. (V.T.I.C. Art. 21.28-E, Sec.

32 (a) (part).)

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## Source Law

Art. 21.28-E. (a) [Each insurance policy or contract or application or certificate or evidence of coverage... delivered or issued for delivery in this state that is not covered by an insurance guaranty fund or other solvency protection arrangement authorized by this code] must have affixed to the first page in 10-point type a statement to the effect that, in the event the insurer is unable to fulfill its

1 2 3 4	contractual obligation under this policy or contract or the certificate or evidence of coverage, the insurer is not covered by an insurance guaranty fund or other solvency protection arrangement.
5	Revised Law
6	Sec. 461.003. FORM OF STATEMENT; PROHIBITION. (a) The
7	commissioner by rule shall promulgate the statement that an insurer
8	must use to comply with this chapter.
9	(b) An insurer may not include in an insurance policy,
10	contract, certificate, evidence of coverage, or application a
11	statement that does not conform to the appropriate statement
12	prescribed by the commissioner. (V.T.I.C. Art. 21.28-E, Sec. (b).)
13	Source Law
14 15 16 17 18 19 20	(b) The State Board of Insurance by rule shall promulgate the statements that must be used by insurers to comply with this article, and an insurer may not include in an insurance policy, contract, or application or a certificate or evidence of coverage a statement that does not conform to the appropriate statement promulgated by the board.
21	Revisor's Note
22	Section (b), V.T.I.C. Article 21.28-E, refers to
23	the "State Board of Insurance" and the "board."
24	Chapter 685, Acts of the 73rd Legislature, Regular
25	Session, 1993, abolished the board and transferred its
26	functions to the commissioner of insurance and the
27	Texas Department of Insurance, as appropriate.
28	Accordingly, the revised law substitutes a reference
29	to the commissioner for references to the State Board
30	of Insurance.
31	CHAPTER 462. TEXAS PROPERTY AND CASUALTY INSURANCE GUARANTY
32	ASSOCIATION
33	SUBCHAPTER A. GENERAL PROVISIONS
34	Sec. 462.001. SHORT TITLE
35	Sec. 462.002. PURPOSES
36	Sec. 462.003. CONSTRUCTION
37	Sec. 462.004. GENERAL DEFINITIONS
38	Sec. 462.005. DESCRIPTION OF CONTROL
39	Sec. 462.006. NET DIRECT WRITTEN PREMIUMS